Russia Nuclear Chronology

This annotated chronology is based on the data sources that follow each entry. Public sources often provide conflicting information on classified military programs. In some cases we are unable to resolve these discrepancies, in others we have deliberately refrained from doing so to highlight the potential influence of false or misleading information as it appeared over time. In many cases, we are unable to independently verify claims. Hence in reviewing this chronology, readers should take into account the credibility of the sources employed here.

Inclusion in this chronology does not necessarily indicate that a particular development is of direct or indirect proliferation significance. Some entries provide international or domestic context for technological development and national policymaking. Moreover, some entries may refer to developments with positive consequences for nonproliferation.

2010

10 January 2010
UNIT OF VOLGODONSK POWER PLANT UNDERGOES EMERGENCY SHUTDOWN
The first power unit of the Volgodonsk nuclear power plant in south Russia was shut down by an emergency protection system. Problems with a steam generator were the likely cause of the protection system activation. Rosenergoatom reported a normal level of background radiation at the plant. The Volgodonsk power plant began operating in 2001. It is situated some 1,000 km (621 miles) south of Moscow and has a single pressurized water reactor.


11 January 2010
RUSSIA TO FINANCE NUCLEAR SPACE PROJECTS
The Russian government earmarked up to 17 million USD for research on spacecraft powered by nuclear propulsion. Most of the funds (approximately 14 million USD) will go to the State Atomic Energy Corporation Rosatom, and the rest to the Russian Federal Space Agency, Roscosmos. Roscosmos's head, Anatoly Perminov, said that research in this promising field will begin later this year and that nuclear-powered spacecraft are necessary for inter-planetary flights. Other nuclear space projects include a space-based nuclear power station and a nuclear-powered space tug.


12 January 2010
RUSSIA’S NEW NUCLEAR ATTACK SUBMARINE NERPA NEEDS FINE TUNING

Related content is available on the website for the Nuclear Threat Initiative, www.nti.org.
Russia's Ministry of Defense announced that its nuclear attack submarine Nerpa, which entered service with the Navy's Pacific Fleet in late 2009, will undergo additional adjustments in February. The submarine was put into service despite a fatal accident during its sea trials in November 2008 when the onboard fire suppression system activated, releasing a deadly gas into the sleeping quarters. Three crewmembers and 17 shipyard workers were killed in the accident. Following repairs, which cost an estimated 1.9 billion rubles (about 65 million USD), the submarine was cleared for final sea trials. The 12,000-ton K-152 Nerpa is an Akula II class nuclear-powered attack submarines, which are considered the quietest and deadliest of all Russian nuclear-powered attack submarines.


20 January 2010

BULAVA'S LATEST TEST FAILURE IS BLAMED ON DESIGN FLAW

Russian defense industry officials admitted for the first time that the poor track record of Bulava's test launches could be attributed to the flawed design of the submarine-launched ballistic missile. An investigation carried out after the failed December 2009 test launch found a design flaw in the device that controls the separation of the missile’s third stage. A defense industry source says that more test launches are planned for 2010 and the approach to testing may be drastically changed.


21 January 2010

RUSSIAN BOMBERS FLY OVER PACIFIC

Russia’s Ministry of Defense stated that two Tu-95MS (Bear) strategic bombers carried out a routine patrol flight over the Pacific Ocean. The bombers spent about 20 hours in the air practicing instrumental guidance flights over neutral waters and in-flight refueling. Russia resumed strategic bomber patrol flights over the Pacific, Atlantic and Arctic oceans in August 2007, following an order from then-President Vladimir Putin.


26 January 2010

NATO, RUSSIA AGREE ON MILITARY COOPERATION FRAMEWORK

Russian and NATO chiefs of staff approve the framework for military cooperation. Top military officials from both sides met in Brussels, formally resuming the work of the Russia-NATO Council. The cooperation plan for 2010 reportedly includes Russia’s support for the U.S.-led military operation in Afghanistan, military transit via Russian airspace, as well as joint anti-piracy and antiterrorism efforts. Also, in December, following creation of the NATO-Russia working group on missile defense, NATO Secretary General Anders Fogh Rasmussen expressed hope that the alliance and Russia would establish a joint missile defense system by 2020.


1 February 2010
RUSSIA RECEIVES 650 TONS OF NUCLEAR WASTE
The French nuclear energy group Areva sent 650 metric tons of uranium hexafluoride (UF6) to St. Petersburg. The cargo is to be transported to the Siberian Chemical Combine in the Tomsk region. Areva and Russia's State Atomic Energy Corporation Rosatom have a contract for storing French uranium waste in Russia. Rosatom plans to start using a storage facility for exported nuclear waste at Ust-Luga on the shores of the Baltic Sea. According to international standards, uranium hexafluoride is not considered nuclear waste, and can be transformed into fuel to release energy for nuclear power stations.

5 February 2010
RUSSIA UPDATES MILITARY DOCTRINE
Russia's President Dmitry Medvedev signed the new Military Doctrine and "The Foundations of State Policy in the Area of Nuclear Deterrence until 2020." Like the earlier document, the new doctrine assigns the use of nuclear weapons to regional and large-scale wars, and reserves the right to use nuclear weapons not only in response to a nuclear attack or an attack with other WMD but also in response to a conventional attack. At the same time, the new doctrine somewhat reduces the role of nuclear weapons in Russia's national security policy. For example, the 2010 document allows the use of nuclear weapons when "the very existence of [Russia] is under threat." In the 2000 document, the language reserves the role of nuclear weapons in situations critical to national security. In addition, the doctrine assigns high-precision weapons to strategic deterrence, which imitates the U.S. trajectory. Overall, the 2010 doctrine devotes less attention to the nuclear component of the military than before.

8 February 2010
RUSSIA IS BUILDING ANOTHER BOREY-CLASS NUCLEAR SUBMARINE
Russia began construction on a fourth Borey-class strategic nuclear-powered submarine designed to carry the Bulava missile. Construction of the Project 955 Syvaitel Nikolai (St. Nicholas) submarine at the Sevmash shipyard in the northern Russian city of Severodvinsk was delayed from December 2009 until the first quarter of 2010. Of the three other Borey-class submarines - the Yury Dolgoruky - is currently undergoing sea trials. Two other Borey-class nuclear submarines, the Alexander Nevsky and the Vladimir Monomakh, are in different stages of completion. Russia is planning to build eight of these subs by 2015. Fourth-generation, Borey-class nuclear-powered submarines are expected to constitute the core of Russia's modern strategic submarine fleet.

Related content is available on the website for the Nuclear Threat Initiative, www.nti.org.
19 February 2010
RUSSIA MAY STILL DEPLOY ISKANDER MISSILES NEAR EUROPE
Russian Defense Minister Anatoly Serdyukov said that if a direct European threat to Russia arises, then Russia will deploy the Iskander tactical missiles in Kaliningrad, Russia's Baltic exclave on the Polish border. The defense minister did not clarify what would constitute a potential threat. Serdyukov's statement is likely in response to Poland's decision to station the U.S. Patriot missile battery in the northern city of Morag, near Kaliningrad, and potential plans of the U.S. to place elements of its missile shield in Romania and Bulgaria.

20 February 2010
SCRAPPED NUCLEAR SUBMARINE CATCHES FIRE IN NORTHERN RUSSIA
A class K480 Ak Bars nuclear submarine, which was being scrapped at the Zvezdochka shipyard in the city of Severodvinks in Russia's Arkhangelsk Region, caught fire. Flames first appeared in the hold of the third compartment. The fire was extinguished without any casualties and the accident posed no radiation threat because nuclear fuel had already been removed from the reactor.

24 February 2010
RUSSIA TO SPEND $1.7 BILLION ON NUCLEAR POWER PLANTS
Russian Prime Minister Vladimir Putin said that the Russian government will allocate 53 billion rubles (1.76 billion USD) for the construction of new nuclear power plants in Russia.

25 February 2010
RUSSIA BEGINS CONSTRUCTION OF NEW BALTIC NUCLEAR POWER PLANT
Russian officials lay the foundation stone of the first nuclear plant to be built in Russia since the Soviet times. In September 2009, Russian Prime Minister Vladimir Putin signed a resolution on building the two-unit, 2.3 gigawatt Baltic Nuclear Power Plant in Kaliningrad region. The first unit is expected to become operational in 2016 and the second - in 2018. The power plant will supply electricity to Kaliningrad region and, perhaps, also to Europe. The plant's construction, managed by the Russian State Atomic Energy Corporation Rosatom, is a joint project with Poland, Estonia and Latvia.

26 February 2010
RUSSIA'S NEW TOPOL M BALLISTIC MISSILE MAKES ITS FIRST PUBLIC APPEARANCE
Russia's Strategic Rocket Forces announced that the new Topol M missile system will be shown at the Victory Day parade at Moscow's Red Square on May 9, 2010. The three-stage Topol M (SS-27 Sickle B) is a solid-fuel, silo-based or road-mobile inter-continental ballistic missile (ICBM). It has a maximum range of 11,000 km (6,800 miles).

Related content is available on the website for the Nuclear Threat Initiative, www.nti.org.
4 March 2010
RUSSIA SUCCESSFULLY TESTS SINEVA ICBM
Russia successfully performs a test launch of a Sineva intercontinental ballistic missile (ICBM) from a submarine in the Barents Sea. The RSM-54 Sineva (NATO designation SS-N-23 Skiff) is a third generation, liquid-propellant submarine-launched ballistic missile (SLBM) that, depending on configuration, can carry four or 10 nuclear warheads. The Sineva ICBM is designed for Delta IV-class submarines that can carry up to 16 missiles each.

10 March 2010
RUSSIA'S STRATEGIC ROCKET FORCES CONDUCT LARGE-SCALE DRILLS
More than 2,000 servicemen and 150 theater- and tactical-level command-and-control centers participated in Russia's Strategic Rocket Forces' (SRF) exercises. The purpose of the drills was to practice operations control in scenarios involving conventional and nuclear warfare under guidelines outlined by Russia's new military doctrine. In 2009, the SRF conducted a total of 11 large-scale exercises and two test launches of strategic missiles.

12 March 2010
NATO JETS SHADOW RUSSIAN BOMBERS OVER THE ARCTIC AND ATLANTIC
Four NATO fighter jets shadowed two Russian Tu-160 Blackjack strategic bombers as they carried out a routine patrol mission over the Arctic and Atlantic Oceans.

18 March 2010
RUSSIA'S AIR FORCE GETS NEW AIR-DEFENSE SYSTEMS
The first 10 Pantsir-S1 (SA-22 Greyhound) antiaircraft surface-to-air missile systems entered service with the Russian Air Force. Pantsir-S1 is a short-to-medium range combined surface-to-air missile and antiaircraft artillery system manufactured by the Tula-based Instrument Making Design Bureau (KPB). It is designed to protect point and area targets and carries up to 12 two-stage solid-fuel surface-to-air missiles in sealed ready-to-launch containers. Pantsir-S1 claims to have anti-stealth capability.

20 March 2010
RUSSIA NEEDS 50 NUCLEAR SUBMARINES
"The number of nuclear submarines in Russia's Navy should be no less than 40-50," First Deputy of the Naval General Staff Vice Admiral Oleg Burtsev said in an interview with a Russian radio station. According to Burtsev, two or three nuclear-powered submarines should be combat ready in order to counterbalance about nine nuclear submarines that France, U.K. and U.S. have at sea at all times. Burtsev also stated that Russia is keeping pace with China, which builds two to three submarines per year, in developing new classes of nuclear submarines. Trial runs are taking place this year for the Lada and Yasen class submarines.

Related content is available on the website for the Nuclear Threat Initiative, www.nti.org.
30 March 2010
RUSSIAN NUCLEAR CRUISER TO TOUR INDIAN OCEAN
The nuclear-powered missile cruiser Pyotr Veliky from the Russian Navy's Northern Fleet set sail on a tour expected to last over six months. The ship will pass through the Atlantic, Mediterranean and Suez Canal on its way to the Indian Ocean where it will conduct maneuvers with ships from the Black Sea Fleet. The nuclear cruiser will dock in ports on the Mediterranean and the Indian Ocean. Syria's Mediterranean port of Tartus, which was once reported to be considered as a permanent Middle East base for Russian warships, will be one of the ship's destination ports. The nuclear cruiser's mission is part of Russia's efforts to increase its naval presence in the world's oceans.

24 March 2010
RUSSIAN BOMBERS FLY NEAR U.S. ALEUTIAN ISLANDS
Two Russian Tu-95MS (Bear) strategic bombers carried out a 15-hour routine patrol mission over the Pacific, flying close to the Aleutian Islands. The strategic bombers practiced various types of flight drills, including in-flight refueling.

29 March 2010
RUSSIA AND IAEA SIGN A DEAL ON WORLD'S FIRST NUCLEAR FUEL BANK
Russia and the United Nations' International Atomic Energy Agency (IAEA) signed an agreement to establish the world's first nuclear fuel bank of low-enriched uranium for countries that need fuel for civilian purposes. The facility will be located in the Siberian city of Angarsk and is expected to stockpile 120 metric tons of low-enriched uranium. (Russia says it will set aside 40 tons by year-end.) The deal was approved by the IAEA in November 2009 and has strong international support. Existence of a reliable source of low-enriched uranium for civilian nuclear programs is expected to remove the need for indigenous fuel cycle facilities in some 60 countries, which, in turn, should reduce proliferation risk. Under the agreement, countries will formally request nuclear fuel from the IAEA, which will then transfer the request to Russia. Russia's hosting of the fuel bank is well aligned with the country's top economic priority to strengthen its nuclear power sector and increase its share of the global nuclear power market.

8 April 2010
RUSSIA AND THE U.S. SIGN "NEW START" TREATY
Russian President Dmitry Medvedev and U.S. President Barak Obama signed the New Strategic Arms Reductions Treaty (New START), which significantly reduces U.S. and Russian strategic arsenals by establishing lower ceilings on both deployed and non-deployed weapons. The Treaty replaces the 1991 START, which expired on December 5, 2009. The New START limits each side to 1,550 deployed warheads, 800 deployed and non-deployed strategic delivery vehicles (ballistic missile launchers and heavy bombers), and 700 deployed strategic ballistic missiles and

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deployed heavy bombers. (The expired START limited each side to 6,000 warheads and 1,600 strategic delivery vehicles.) The New START reduces by about 30% the 2,200 warhead maximum allowed under the 2002 Strategic Offensive Reductions Treaty (SORT or the Moscow Treaty). Compared to START, the New START has a less elaborate verification regime, which, nonetheless, is expected to provide effective compliance with the Treaty. The treaty will enter into force upon its ratification by both governments.


8 April 2010

RUSSIAN BOMBERS PATROL THE PACIFIC

Two Russian Tu-95MS (Bear) strategic bombers carried out a routine patrol flight over neutral waters of the Pacific Ocean close to the Aleutian Islands.


13 April 2010

RUSSIA AND THE U.S. SIGN PLUTONIUM DISPOSITION PROTOCOL

U.S. Secretary of State Hillary Clinton and Russian Foreign Minister Sergei Lavrov signed a protocol that amends and updates the 2000 Plutonium Management and Disposition Agreement. The agreement commits each country to dispose of no less than 34 metric tons of excess weapon-grade plutonium and envisions disposition of more weapon-grade plutonium over time. The initial combined amount, 68 metric tons, represents enough material for approximately 17,000 nuclear warheads. The Protocol reaffirms both countries' commitment to nuclear disarmament, enables new cooperation between the U.S. Department of Energy and the Russian State Corporation for Atomic Energy (Rosatom), and allows for more transparency and verification by the IAEA. Both countries aim to begin disposition of plutonium by 2018. Russia estimates the cost of its disposal program at $2.5 to $3 billion. The U.S. pledged to contribute $400 million to the Russian program, $300 million of which will go toward construction of the necessary facilities.


13 April 2010

BULAVA MISSILE DESIGNER BLAMES RUSSIAN DEFENSE INDUSTRY

The designer of the troubled Bulava ballistic missile, Yury Solomonov, blamed the weapon's failed test launches on the poor state of the Russian defense industry. Only five of the 12 Bulava test launches from the Dmitry Donskoy submarine have been officially reported as successful. According to Solomonov, the problems range from poor-quality materials and a lack of necessary equipment to inadequate quality control. The Bulava (SS-NX-30) is a three-stage liquid and solid propellant submarine-launched ballistic missile (SLBM). It carries up to ten MIRV

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warheads and has a range of over 8,000 kilometers (5,000 miles). The missile has been specifically designed for
Russia's new Borey class nuclear submarines.

15 April 2010
JAPANESE JETS SHADOW RUSSIAN HEAVY BOMBERS OVER PACIFIC
An array of Japanese warplanes shadowed two Russian Tu-95MS (Bear) strategic bombers as they carried out a
routine patrol mission over the Pacific and Sea of Japan.

15 April 2010
RUSSIA CLOSES LAST PLUTONIUM FACILITY
Russia shut down its last plutonium-producing reactor. The facility in Zheleznogorsk in the Krasnoyarsk Region
stopped producing plutonium in June 2009 but the dual-purpose ADE-2 reactor continued to generate heat and
electricity.

23 April 2010
RUSSIAN NUCLEAR-POWERED MISSILE CRUISER WILL TAKE PART IN VOSTOK-2010
The Russian Armed Forces will conduct large-scale Vostok-2010 military exercises in Siberia and Far East in June-
July. According to a source at Russia’s Pacific Fleet, the flagship of the Northern Fleet, the Pyotr Veliky nuclear-
powered missile cruiser, will join other warships of the Black Sea and Pacific Fleets during the exercise. The source
indicates that the warships of the three Russian fleets will perform joint maneuvers and conduct combat training
and training for repelling underwater and aerial attacks.

7 May 2010
RUSSIAN NAVY TO KEEP TYphoon CLASS NUCLEAR SUBS UNTIL 2019
Russian Navy Commander, Admiral Vladimir Vysotsky, stated that the Russian Navy will keep the remaining three
Typhoon class, the world’s largest nuclear-powered submarines, in service until 2019. One of them, the Dmitry
Donskoy, has been modernized as a test platform for Russia’s new Bulava submarine-launched ballistic missile.
Two other reserve vessels, the Arkhangelsk and the Severstal, are awaiting overhaul at a naval base in
Severodvinsk in northern Russia. They will most likely be modernized to carry new-generation sea-based cruise
missiles. The Typhoons will eventually be replaced with the new Borey class strategic nuclear-powered
submarines, which will be equipped with Bulava missiles.

10 May 2010
U.S.-RUSSIAN NUCLEAR TRADE PACT REVIVED
U.S. President Barak Obama resubmitted to Congress the "123" agreement for cooperation on the peaceful use of
nuclear energy between Russia and the U.S. The agreement allows private firms in both countries to carry out joint
nuclear activities. Specifically, the deal permits transfer of technology, equipment, reactors, and material for
nuclear research and power production but does not permit transfer of restricted data. The deal also permits
Russia to reprocess spent U.S.-origin nuclear material. Originally, the representatives of the Bush and Putin
administrations signed the agreement but the Bush administration withdrew the pact from the congressional approval process as tensions between Moscow and Washington increased following Russia's conflict with Georgia. After President Obama's reintroduction of the agreement to Congress, the 30-year nuclear deal is to go into effect within 90 days, barring any congressional opposition.


12 May 2010
RUSSIA MAY DISCLOSE INFORMATION ON ITS NUCLEAR STOCKPILES
The Russian Ministry of Foreign Affairs announced the government is considering disclosing information about its nuclear stockpiles. The statement was issued a week after the U.S. Department of Defense's disclosure of what was secret data on its nuclear arsenal. The new level of transparency follows last month's signing of the new START Treaty between Russia and the U.S.

25 May 2010
RUSSIA POSTPONES FURTHER TESTS OF BULAVA SLBM UNTIL NOVEMBER 2010
Russian Minister of Defense Anatoly Serdyukov announced that further tests of the Bulava ballistic missile will be postponed until November because the latest test launch in December 2009 from the Dmitry Donskoy nuclear submarine in the White Sea failed. The failure was attributed to the faulty assembly process. Nonetheless, the Russian Navy is committed to developing and testing the Bulava submarine-launched ballistic missile until it is ready for deployment. The Russian government is reviewing official results from the probe into the latest failure.

8 June 2010
RUSSIA CHANGES MILITARY COMMAND STRUCTURE, INCREASES CONTRACTED PERSONNEL
According to Chief of General Staff of the Russian Armed Forces General Nikolai Makarov, existing military districts will be merged into four strategic commands whose commanders will exercise control over all forces and assets deployed in their territory. The Russian Armed Forces are currently divided into six military districts: Moscow, Leningrad, North Caucasus, Urals, Siberia and the Far East. The Moscow and Leningrad districts will be merged into the West strategic command, while the Urals and part of the Siberian district will become the Center command. The East command will comprise units of the Far Eastern military district, part of the Siberian military district and the Pacific Fleet. The South command will combine units of the North Caucasus military district, the Black Sea Fleet and the Caspian Flotilla. The headquarters of the new strategic commands will be located in St. Petersburg, Yekaterinburg, Rostov-on-Don and Khabarovsk. General Makarov says that the ground-, sea- and air-based strategic nuclear forces will stay under the General Staff's command. Separately, Minister of Defense Anatoly Serdyukov says that, in line with the ongoing military reform, the Russian Armed Forces will be downsized and while the military will continue to rely heavily on conscription, the share of contracted military personnel will be increased.

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8 June 2010

ROSATOM’S ARMZ TO GAIN CONTROL OF CANADA’S URANIUM ORE

Uranium Holding ARMZ, a unit of the Russian State Corporation for Atomic Energy Rosatom, agreed to purchase a controlling stake in Canada’s Uranium One Inc. ARMZ will raise its holding to at least 51 percent from 23 percent. Uranium One will become the first North American mine operator controlled by a Russian state company. Rosatom, the parent company of ARMZ, has long-term plans to develop domestic uranium deposits but is currently seeking additional sources of uranium to supply the nuclear reactors it is building abroad.


8 June 2010

RUSSIA AND TURKEY SIGN AN AGREEMENT ON NUCLEAR SAFETY

Russia’s safety watchdog, Rostekhnadzor (Federal Service for Ecological, Technological and Nuclear Supervision), and Turkey’s Atomic Energy Agency signed an agreement for monitoring nuclear safety. Under the agreement, the two countries will cooperate in establishing a legal framework for the monitoring of nuclear safety, licensing and operation of nuclear power installations, and the preparation and implementation of verification programs. The increasing cooperation between Russia and Turkey in the energy sector is also evidenced in the plans for the construction of Turkey’s first nuclear power plant by the Russian-Turkish consortium led by the Russian State Corporation for Atomic Energy Rosatom.


8 June 2010

RUSSIA AND FRANCE SIGN NUCLEAR COOPERATION DEAL

The Russian State Corporation for Atomic Energy Rosatom and the French Atomic Energy Commission signed an agreement on cooperation in the atomic energy industry. Under the agreement, the countries will cooperate on nuclear reactor, nuclear fuel recycling and radioactive isotope technologies. The agreement, which replaces the earlier 1993 and 2000 deals, aims to expand bilateral cooperation to include canvassing public opinion, setting up warning systems and emergency management.


9 June 2010

RUSSIAN STRATEGIC BOMBERS CARRY OUT RECORD NONSTOP FLIGHT

Two Russian Tu-160 Blackjack strategic bombers carried out a 23-hour patrol with a planned flight range of 18,000 kilometers (over 11,000 miles) over neutral waters of the Arctic and Pacific oceans. The Tu-160 Blackjack is a supersonic, variable-geometry heavy bomber, designed to strike strategic targets with nuclear and conventional weapons deep in continental theaters of operation.


15 June 2010

RUSSIA FLOATS NEW NUCLEAR SUBMARINE

Russia launched a new nuclear-powered multipurpose attack submarine after a short delay caused by technical

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reasons. The construction of the Severodvinsk, the first Project 885 Yasen (Graney) class submarine, began in 1993 at the Sevmash shipyard in the northern Russian city of Severodvinsk but has since been dogged by financial setbacks. Graney-class nuclear submarines have eight 533 mm and 650 mm torpedo launchers and 24 silos for launching a variety of nuclear-tipped cruise missiles with a range of up to 5,000 km (3,100 miles), which are effective against submarines, surface warships and land-based targets. The Severodvinsk submarine's armament includes 24 cruise missiles, including the 3M51 Alfa SLCM, the SS-NX-26 Oniks SLCM or the SS-N-21 Granat/Sampson SLCM. It is also equipped with eight torpedo launchers, as well as mines and anti-ship missiles such as SS-N-16 Stallion, and has powerful electronic and sonar equipment. The Severodvinsk is expected to enter service with the Russian Navy by late 2010 - early 2011. However, the boat's price tag, estimated at $1 to $2 billion, makes it too expensive for serial production, according to a Russian defense expert.


15 June 2010
CONVERTED RUSSIAN ICBM DELIVERS FOREIGN SATELLITES INTO ORBIT
Russia's Strategic Rocket Forces (SRF) launched a converted Russian RS-20 intercontinental ballistic missile (ICBM) carrying three French, Swedish and Ukrainian satellites from a missile site in the Urals region. This is the 15th launch under the Dnepr program involving Russia, Ukraine, Kazakhstan and Turkmenistan, which converts RS-20 ICBMs into carrier rockets to place satellites into low Earth orbit. Around 50 satellites have been put into orbit so far with two to three launches taking place annually. The RS-20 (NATO classification - SS-18 Satan) was first launched in 1973 and is still in service with Russia's Strategic Rocket Forces. Some missiles removed from the arsenal have been transferred to SRF storage and converted into Dnepr launch vehicles.


21 June 2010
CONVERTED RUSSIAN ICBM PLACES GERMAN SATELLITE INTO ORBIT
A converted Russian intercontinental ballistic missile (ICBM) took Germany's TanDEM-X satellite into orbit. This is the 16th launch of an international satellite under the Dnepr program involving Russia, Ukraine, Kazakhstan and Turkmenistan, which converts RS-20 ICBMs (classified by NATO as the SS-18 Satan) into carrier rockets to place satellites into low Earth orbit.


21 June 2010
RUSSIAN MISSILE CRUISER VISITS SAN FRANCISCO
The missile cruiser Varyag, of the Russian Pacific Fleet, arrived on a friendly visit to the United States and quickly becomes a tourist attraction for San Francisco residents and visitors. The missile cruiser, accompanied by a salvage tug and a tanker, sailed for a month-long voyage on June 4 from the Russian Far Eastern port of Vladivostok. The ship's visit to San Francisco is timed to coincide with President Medvedev's first official visit to the U.S. The ship will be docked in the San Francisco Bay until June 26. The Varyag is a Slava-class missile cruiser, designed as a surface strike ship with some anti-air and anti-ship warfare capability. The sixteen SS-N-12 Sandbox nuclear-capable supersonic anti-ship missiles are mounted in four pairs on either side of the superstructure, giving the ship a distinctive appearance. NATO experts had dubbed Russian combat ships of this class "the killer of aircraft carriers," as they can launch 1,000 kg of high explosives or a tactical nuclear warhead to a range of 300 nautical miles. In 2007, Russia announced that it was building up its naval presence across the world. Foreign port calls by Russian warships have become more frequent.

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22 June 2010
RUSSIA SHAKES UP MILITARY COMMAND
Russian President Dmitry Medvedev appointed Lt. Gen. Sergei Karakayev as the new commander of the Strategic Rocket Forces (SRF). General Karakayev, SRF former chief of staff, replaced Col. Gen. Andrei Shvaichenko, who served in the position for less than a year. President Medvedev did not indicate what the reason was for the move, but stressed that the SRF must be combat ready at all times. President Medvedev also dismissed the first deputy defense minister, Col. Gen. Alexander Kolmakov, and replaced him with Vladimir Popovkin, a former deputy minister in charge of arms procurement. The move is part of Russia's effort to modernize its Armed Forces.


29 June 2010
RUSSIA’S MISSILE CRUISERS JOIN STRATEGIC EXERCISES IN FAR EAST
The Vostok 2010 strategic military exercises began in the Russian Far East training areas. The drills, scheduled to continue through July 8, involved as many as 20,000 troops, 2,500 armored vehicles, 70 warplanes and 30 warships. The drills also featured the flagships of the Northern and Black Sea Fleets, the heavy nuclear-powered cruiser Pyotr Veliky and the Guards guided missile cruiser Moskva, respectively, in addition to the Pacific Fleet warships. Russia holds Vostok strategic command-and-staff drills every two years.


30 June 2010
RUSSIA TO CONTINUE BULAVA SLBM TESTS
Russia’s Ministry of Defense said that a state investigation commission has recommended the continuation of tests on the troubled Bulava submarine launched ballistic missile (SLBM). This follows a probe into the most recent failed launch from the Dmitry Donskoy cruiser in the White Sea in early December 2009. The Russian Navy is planning to resume the Bulava tests as early as November this year. Russia hopes the Bulava SLBM will be a key element of its nuclear forces. The Bulava (SS-NX-30) is a three-stage liquid and solid-propellant submarine-launched ballistic missile (SLBM). It carries up to 10 MIRV warheads and has a range of over 8,000 kilometers (5,000 miles). The missile was designed specifically for Russia's new Borey-class nuclear submarines, the first of which, the Yuri Dolgoruky, is currently undergoing sea trials.


30 June 2010
RUSSIAN INDUSTRIAL NUCLEAR SITE DECOMMISSIONED
The JSC Chemical and Metallurgical Plant in Krasnoyarsk became the first industrial-scale nuclear facility in Russia to return to green-field status. The Russian State Corporation for Atomic Energy, Rosatom’s technical committee, and nuclear fuel producer TVEL, all signed a document to mark the completion of the facility’s decommissioning. The site no longer poses any hazard and can be used for alternative industrial or social purposes.


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2009

10 February 2009

**BOMBER MODERNIZATION DISCUSSED AS RUSSIA INCREASES PATROLS**

Upgrades of all bombers that make up the air-based leg of the Russian nuclear forces—the Tu-95 [NATO name 'Bear H'], Tu-160 [NATO name 'Blackjack'], and Tu-22 [NATO name 'Backfire']—are forthcoming, Commander in Chief of the Russian Air Force Aleksandr Zelin reportedly said. He further noted that modernization of the Tu-160 will involve improvement of "its combat features for attacking with non-nuclear weapons, high-precision weapons, [and] its electronic equipment will be updated too." The Tu-22M3 will similarly see upgrades of electronic equipment and will be able to carry guided bombs and air-to-surface missiles, Zelin said. In 2008, Air Force officials stated that all the bombers would undergo a "thorough modernization" and receive new targeting and navigation equipment. According to press reports, during 2008, Russia had sent more than 60 bombers on 60 sorties, clocking approximately 660 flight hours. The Russian Air Force has stepped up its patrols in 2009. On 12 February, two Tu-95 conducted a routine flight over the Arctic Ocean. On 3 February, two Tu-95 bombers practiced in-flight refueling in a patrol flight over the Norwegian sea. On 28 January, two Tu-95 conducted a flight over the Arctic Ocean and flew near Alaska. On 21 January 2009, two Tu-160 went on a patrol mission over the Atlantic Ocean, while two Tu-95 patrolled over the Arctic Ocean. In all of these instances, Russian aircraft remained in international space and were shadowed by U.S. and NATO fighters.


11 February 2009

**KOZELSK RVSN DIVISION IN COMMAND POST EXERCISE**

The Kozelsk missile division executed a four-day training exercise, simulating response in a conflict scenario, during which both conventional and nuclear weapons were used. The exercise reportedly confirmed the readiness of the division.


11 February 2009

**RUSSIAN MISSILE FORCES COMMANDER ON RVSN MISSION, NEW ICBM**

"We have confidence that the [Strategic Rocket Forces] RVSN, as part of the Russian SRF, will guarantee strategic deterrence in the long term," Commander of Russia’s RVSN Nikolay Solovtsov argued in an article in Krasnaya zvezda. Solovtsov also noted that the high level of readiness of Russia’s missile force, where "ninety-six percent of launchers can be ready within a few minutes." Finally, he confirmed that Russia would begin deployment of the RS-24 ICBM later this year.


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Related content is available on the website for the Nuclear Threat Initiative, www.nti.org.
17 February 2009
RUSSIA INCREASES NUMBER OF SUBMARINE PATROLS
Russia’s SSBNs reportedly conducted 10 patrols in 2008, according to U.S. researcher Hans Kristensen, who cited U.S. naval intelligence sources. Russia reportedly conducted only three sorties with its nuclear-armed boats in 2007, and five in 2006. (See 04/28/2008 entry below.)

24 February 2009
RIGOROUS TESTING SCHEDULE PLANNED FOR BULAVA
In the wake of a failed December 2008 test, press reports citing defense industry sources indicated that the number of Bulava SLBM tests would be greater than originally planned. At a January 2009 board meeting of the Russian Space Agency (Roskosmos), Deputy Prime Minister Sergey Ivanov reportedly questioned the quality of missile components and asked the Agency’s leadership to provide more active support to the beleaguered Bulava project. The December 2008 failure raised questions regarding the progress of the missile, suspending the SLBM’s tests. However, according to Russia’s General Staff Chairman General of the Army Nikolay Makarov, technical problems with the missile had been resolved and testing of the missile would soon begin anew. Unnamed sources quoted by ITAR-TASS stated that the number of SLBM tests from the Dmitriy Donskoy Akula 941/Typhoon class submarine would be increased, and would be followed by test launches from the Yuriy Dolgorukiy, Russia’s first Borey class SSBN. The missile will allegedly be adopted on the condition that one successful solo launch and one successful dual launch are conducted from the Borey class boat. Tests of the missile are set to move forward in March. Some sources have suggested that instead of three, Russia now plans five or more tests of the missile this year.

25 February 2009
STRATEGIC NUCLEAR FORCES PROCUREMENT PRIORITIZED
Russia’s state defense order for 2009 will prioritize procurement for all three legs of Russia’s strategic nuclear forces (SNF), according to Russia’s Deputy Prime Minister Sergey Ivanov. The size of the defense order is approximately one trillion rubles, Ivanov noted, and, while development of the SNF "is expensive," Russia doesn't "have another choice." Despite the economic crisis, he pointed out, "the state firmly supports domestic demand for military and special items." Furthermore, to compensate for low funds during the previous years, the government does not expect to cut the size of the state order. This will allow for "overhaul all the components of the SNF gradually during the next three years," said Ivanov also promising full funding for the Bulava SLBM and the Topol-M ICBM.

26 February 2009
MILITARY DOCTRINE RELEASE POSSIBLE BY END OF 2009

Related content is available on the website for the Nuclear Threat Initiative, www.nti.org.
Russia’s General Staff Chairman General of the Army Nikolay Makarov was quoted as saying that the country’s military doctrine, which has been under revision for several years, is likely to be issued soon. The “foundation has been worked out” and will not change in the final document, Makarov noted, but the final draft of the doctrine should be coordinated and approved by the end of 2009.

—"General staff: new RF military doctrine will be approved by year’s end," Rosbalt, 22 February 2009, OSC Document CEP20090223358016.

10 March 2009
RUSSIA’S NEW TOPOL-M BATTALION PUT ON COMBAT DUTY
Russia’s Strategic Rocket Forces (SRF) announced that a missile battalion equipped with mobile Topol-M (SS-27 Stalin) intercontinental ballistic missiles (ICBMs) has been put on combat duty in central Russia. The first two Topol-M mobile missile battalions, equipped with six road-mobile systems, had already been put on combat duty with the 54th Strategic Missile Division near the town of Teikovo, about 150 miles (240 km) northeast of Moscow. Topol-M missiles are the mainstay of the ground-based component of Russia’s nuclear triad. As of the beginning of 2009, the SRF operated 50 silo-based and six road-mobile Topol-M missile systems. The missile, with a range of about 7,000 miles (11,000 km), is said to be immune to any current and future U.S. ABM defense. It is capable of making evasive maneuvers to avoid a kill using terminal phase interceptors, and carries targeting countermeasures and decoys. It is also shielded against radiation, electromagnetic pulse, nuclear blasts, and is designed to survive a hit from any form of laser technology.


17 March 2009
RUSSIA BEGINS SEA TRIALS OF NUCLEAR SUB
Minister of Defense Anatoly Serdyukov said that Russia has begun mooring trials of the first Borey-class nuclear-powered strategic submarine, which will be equipped with Bulava sea-based ballistic missiles. The vessel is 170 meters (580 feet) long, has a hull diameter of 13 meters (42 feet), a crew of 107, including 55 officers, a maximum depth of 450 meters (about 1,500 feet) and a submerged speed of about 29 knots. It can carry up to 16 ballistic missiles and torpedoes.


17 March 2009
RUSSIA LAUNCHES ROCKET WITH EUROPEAN SATELLITE
A Russian Rockot launch vehicle successfully placed a European GOCE satellite into orbit. The Rockot launch vehicle is a modified version of the Russian RS-18 (SS-19 Stiletto) intercontinental ballistic missile. It uses the original two lower stages of the ICBM, in conjunction with a Breeze-KM upper-stage for commercial payloads.


19 March 2009
RUSSIAN AIR FORCE CONDUCTS MILITARY EXERCISES
The Russian Air Force launched a four-day exercise near the city of Vorkuta, north of the Arctic Circle. The Tu-160 Blackjack and Tu-95 Bear-H strategic bombers tested launching cruise missiles and dropping precision guided bombs at the Pemboi test range. A total of six warplanes took part in the drills.


Related content is available on the website for the Nuclear Threat Initiative, www.nti.org.
20 March 2009
UP TO TEN RUSSIAN SUBMARINES ARE PATROLLING WORLD'S OCEANS
A source in the Navy General Staff said that approximately 10 Russian submarines, mostly from the Northern and Pacific Fleets, are at sea on training and combat patrol missions with nuclear weapons on board.

23 March 2009
RUSSIA TO PRIORITIZE TACTICAL NUCLEAR WEAPONS FOR SUBMARINES
Vice Admiral Oleg Burtsev, deputy head of the Navy General Staff, said in an interview that Russia may prioritize the development of nuclear-powered attack submarines armed with nuclear-capable cruise missiles while maintaining its fleet of strategic subs armed with ballistic missiles, as a naval component of the nuclear triad. Today, the Russian Navy maintains a fleet of about 60 submarines, including 10 nuclear-powered strategic submarines, over 30 nuclear-powered attack submarines, diesel-electric submarines and special-purpose subs.

1 April 2009
RUSSIA, U.S. PLEDGE TO CUT NUCLEAR ARSENALS
In their first meeting, taking place on the eve of the G20 summit in London, Russian President Dmitry Medvedev and U.S. President Barak Obama pledged to agree cuts in their countries' nuclear arsenals as part of a "fresh start" in US-Russian relations.

7 April 2009
RUSSIA SHIPS YEAR'S FIRST BATCH OF LEU TO U.S.
Russia's nuclear-power corporation Atomenergoprom stated that its subsidiary Techsnabexport shipped 2009's first batch of low-enriched uranium (LEU) to the United States under a bilateral agreement. The HEU-LEU contract, also known as the Megatons to Megawatts agreement, was signed in February 1993 and expires in 2013. It aims to convert 500 metric tons of high-enriched uranium (HEU), the equivalent of approximately 20,000 nuclear warheads, from dismantled Russian nuclear weapons into low-enriched uranium (LEU), which is then converted into nuclear fuel for use in U.S. commercial reactors.

10 April 2009
Russia to Keep RS-20V ICBM in Service Until 2019
The commander of the Russian Strategic Rocket Forces (SRF) Col. Gen. Nikolai Solovtsov said that the RS-20V Voyevoda-M (SS-18 Satan) intercontinental ballistic missile (ICBM), introduced almost 21 years ago, will remain in service until 2019. Russia has 88 SS-18 missile silo launchers, most of them deployed at the Dombarovsky missile base in the Orenburg Region, southern Urals. The Voyevoda-M missile is armed with a warhead fitting 10 multiple independently targetable re-entry vehicles (MIRVs) with a yield of 550 to 750 kilotons each. It has a maximum range of 11,000 km (6,800 miles) with a launch mass of over 210 tons and a payload of 8.8 tons.

10 April 2009
RUSSIA TESTS TOPOL ICBM TO EXTEND SERVICE LIFE; MORE ICBM TESTS PLANNED

Related content is available on the website for the Nuclear Threat Initiative, www.nti.org.

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The Russian Strategic Rocket Forces (SRF) successfully tested a Topol intercontinental ballistic missile (ICBM). The test was designed to evaluate whether the service life of the missile can be extended. The RS-12M Topol (SS-25 Sickle) is a single-warhead intercontinental ballistic missile. The missile has a maximum range of 10,000 km (6,125 miles) and can carry a nuclear warhead with a yield of 550 kilotons. Although the service life of the SS-25 is being extended after a series of successful test launches, the missile will be progressively retired over the next decade and replaced by mobile Topol-M (SS-27 Stalin) missile systems. (The first Topol missiles were put into service in 1985.) SRF plans to carry out 14 tests of the ICBMs in 2009, according to the commander Col. Gen. Nikolai Solovtsov.


15 April 2009
PUTIN PROMISES TO ALLOCATE $1.5 Billion FRO ROSATOM
Russia’s Prime Minister Vladimir Putin said that the Russian government will allocate 50 billion rubles (1.5 billion USD) in additional capitalization for the State Corporation for Atomic Energy Rosatom. Russia’s goal is to have nuclear power plants generate 25% - 30% of electricity, which means that 26 reactors need to be built in addition to the currently operating 10 power plants with 31 reactors.


24 April 2009
RUSSIA AND U.S. BEGIN CONSULTATIONS ON START FOLLOW-UP
U.S. Assistant Secretary of State Rose Gottemoeller and Russia’s Director of the Department for Security and Disarmament at the Ministry of Foreign Affairs began the first round of consultations on a new strategic arms reductions treaty (START). The first round of full-scale negotiations between Russia and the United States on the New START will be held in mid-May during Russia’s Minister of Foreign Affairs Sergei Lavrov’s visit to Washington. The Strategic Arms Reductions Treaty (START I), signed in 1991, obliges Russia and the United States to reduce nuclear warheads to 6,000 and their delivery vehicles to 1,600 each. The treaty expires on December 5 2009.


5 May 2009
RUSSIA RECEIVES $40 MILLION FROM JAPAN FOR SUBMARINE DISPOSAL
Russia received a 4 billion yen ($40 million) grant from Japan to dismantle decommissioned Russian nuclear submarines in the Far East. The funding is expected to be spent on cranes and the construction of mini-docks in Russia’s Pacific port city of Vladivostok.


7 May 2009
RUSSIA WILL NOT CUT NUCLEAR DETERRENT BUDGET
Russia’s Minister of Defense, Anatoly Serdyukov, stated that while the Russian government is cutting overall defense spending, its nuclear deterrent remains a priority and its budget will not be affected. Russia will continue to focus on the procurement and development of Topol-M mobile ballistic missile systems, the RS-24 ICBMs with multiple independently targetable reentry vehicle (MIRV) warheads, the sea-based Bulava ballistic missiles, and the Borey class nuclear-powered strategic submarines.

7 May 2009
**RUSSIAN BOMBERS PATROL ATLANTIC AND ARCTIC**

Two Russian Tu-95 Bear strategic bombers carried out a routine patrol flight over the neutral waters of the North Atlantic and the Arctic. During a 15-hour mission, the bombers conducted in-flight refueling from Il-78 Midas aerial tankers and the crew practiced instrumental flight maneuvers and conducted a series of other drills. NATO F-16 and Tornado fighters shadowed the Russian planes.


13 May 2009
**RUSSIA’S NATIONAL SECURITY STRATEGY IDENTIFIES SUPREMACY IN NUCLEAR WEAPONS AS THREAT**

Russia's National Security Strategy until 2020, approved by the Russian President Dmitry Medvedev, identifies the threat posed by the policies of a number of leading countries, which are aimed at pursuing military supremacy, especially in the area of nuclear weaponry and defense systems.


18 May 2009
**RUSSIA AND U.S. BEGIN FIRST ROUND OF NEW START NEGOTIATIONS**

Russian and American negotiators - led by Anatoly Ivanov, from the Russian Ministry of Foreign Affairs' security and disarmament department, and Assistant U.S. Secretary of State Rose Gottemoeller - began the first round of negotiations on a treaty to replace the Strategic Arms Reduction Treaty (Start I) of 1991, which expires on 5 December.


1 June 2009
**ONLY EIGHT RUSSIAN NUCLEAR SUBMARINES ARE COMBAT READY**

A Russian military analyst claimed that Russia has 12 nuclear-powered submarines equipped with the intercontinental ballistic missiles (ICBM) but only eight of them are combat ready. Mikhail Barabanov, Editor-in-Chief of the Moscow Defense Brief magazine, said that one Typhoon-class submarine, the Dmitry Donskoy, was overhauled to test the new Bulava sea-based ballistic missiles; six Delta-IV class units are being refitted with modernized version of the Sineva (R-29RM or SS-N-23) missile; and five Delta-III class submarines are deployed with the Pacific Fleet. Two other Typhoon-class submarines, the Arkhangelsk and the Severstal, remain in reserve at a naval base in Severodvinsk in north Russia but they are not fitted with missiles and need further repairs. Submarines of the Delta-III class are being gradually decommissioned. In addition, the Russian Navy has about 30 nuclear-powered attack subs equipped with either SS-N-19 Shipwreck long-range anti-ship cruise missiles or torpedo tubes, but only 17 of them are operational. According to Barabanov, the Russian Navy has at least seven 'special purpose' submarines designed for testing of new technologies and weaponry. Some open sources earlier reported the existence of Project 20120 B-90 Sarov diesel-electric submarine, which has a nuclear reactor as a supplementary power generator. The vessel was commissioned in 2007 and may be used by Russia's Northern Fleet as a spy vessel in northern waters.


26 June 2009
**RUSSIA’S TYPHOON-CLASS NUCLEAR SUBMARINES TO REMAIN IN SERVICE**

**Related content is available on the website for the Nuclear Threat Initiative, www.nti.org.**
The Russian Navy commander Admiral Vladimir Vysotsky said that the country’s Typhoon-class SSBN submarines will remain in service. Three of the six vessels built remain commissioned. The Dmitry Donskoy submarine has been modernized as a test platform for Russia’s new Bulava missile. Two other vessels, the Arkhangelsk and the Severstal, remain in reserve at a naval base in Severodvinsk in north Russia awaiting overhaul. They will most likely be modernized to carry new-generation sea-based cruise missiles to match the U.S. Ohio-class submarines. The Typhoons will be replaced in the future with the new Borey-class nuclear-powered strategic submarines, which will be equipped with Bulava sea-based ballistic missiles.


17 June 2009
RUSSIAN STRATEGIC BOMBERS PATROL THE ARCTIC
Two Russian Tu-95 Bear strategic bombers carried out a 12-hour routine patrol flight over neutral waters of the Arctic. Two British Tornado and two Norwegian F-16 fighters shadowed the bombers.


6 July 2009
RUSSIA AND U.S. AGREE ON FRAMEWORK FOR ARMS DEAL
The Russian and U.S. presidents were set to sign a key framework arms control agreement during President Barack Obama’s visit to Moscow. The document will set out guidelines for further work on the treaty to replace the START I, which expires on 5 December.


10 July 2009
RUSSIA’S NEW NUCLEAR SUBMARINE SUCCESSFULLY TESTED
Russia’s new Borey-class strategic nuclear submarine, the Yury Dolgoruky, completed the first round of sea trials and returned to a shipyard at the Sevmash plant in northern Russia. The vessel is 170 meters (580 feet) long, has a hull diameter of 13 meters (42 feet), a crew of 107, including 55 officers, a maximum depth of 450 meters (about 1,500 feet) and a submerged speed of about 29 knots. It can carry up to 16 ballistic missiles and torpedoes. The Yury Dolgoruky is expected to be armed with the new Bulava submarine-launched ballistic missile. Fourth-generation Borey class nuclear-powered submarines will form the core of Russia’s fleet of modern strategic submarines, and will be deployed with Russia’s Northern and Pacific fleets. Russia is planning to build eight of these submarines by 2015, with two already under construction.


13 July 2009
RUSSIA SUCCESSFULLY TEST-LAUNCHES SLBM
Russian President Dmitry Medvedev announced that Russia successfully test-launched a strategic missile from a submarine. However, the type of missile and name of the submarine were not specified.


15 July 2009
ANOTHER BULAVA SLBM TEST LAUNCH FAILS

Related content is available on the website for the Nuclear Threat Initiative, www.nti.org.
The latest test launch of the new Bulava submarine-launched ballistic missile (SLBM) failed when the missile self-destructed after its first stage malfunctioned. The missile was fired on July 15 from the submerged Dmitry Donskoi strategic nuclear-powered submarine in the White Sea.


22 July 2009

BULAVA SLBM DESIGNER QUITS AFTER FAILED TEST LAUNCH

Yuri Solomonov, general director of the Moscow Institute of Thermal Technology (MITT) that designed the Bulava submarine-launched ballistic missile (SLBM) resigned after the latest Bulava test launch resulted in a failure. The Russian Federal Space Agency Roscosmos says a new head of MITT will be appointed in September. Six of the 11 Bulava test launches have been unsuccessful, including the latest test on July 15, when a Bulava SLBM self-destructed after being launched from a nuclear submarine in the White Sea.


24 July 2009

RUSSIA BEGINS CONSTRUCTION ON SECOND GRANEY-CLASS NUCLEAR SUB

Construction of a second Project 885 Yasen (Graney) class, nuclear-powered multipurpose attack submarine Kazan began at the Sevmash shipyard in northern Russia. Graney class nuclear submarines combine the ability to launch a variety of long-range cruise missiles (up to 3,100 miles) with nuclear warheads, and effectively engage hostile submarines, surface warships and land-based targets. The submarine's armament will include 24 cruise missiles (the 3M51 Alfa SLCM, the SS-NX-26 Oniks SLCM or the SS-N-21 Granat/Sampson SLCM), eight torpedo tubes, mines, and anti-ship missiles such as SS-N-16 Stallion.

The Russian Navy command identified construction of new-generation, nuclear-powered ballistic missile and attack submarines as a top priority. Under the Russian State Arms Procurement Program for 2007-2015, the Navy is expected to receive at least five Project 955 Borey nuclear-powered strategic submarines equipped with new Bulava ballistic missiles and two Project 885 Yasen nuclear multipurpose attack submarines.


3 August 2009

RUSSIA'S STRATEGIC ROCKET FORCES GET NEW COMMANDER

Russian President Dmitry Medvedev appointed Lt. Gen. Andrei Shvaichenko as Commander of the Strategic Rocket Forces (SRF). Shvaichenko, who was appointed first deputy SRF commander and SRF chief of staff in 2001, replaces Col. Gen. Nikolai Solovtsov, who reached the mandatory retirement age of 60. It is rumored that Gen. Solovtsov was discharged because he may have been seen as an obstacle in the Kremlin's negotiations with the United States on a new strategic arms treaty. Solovtsov was on record as saying that it would be unacceptable to go below 1,500 warheads.


4 August 2009

RUSSIA DEVELOPS NEW HEAVY UAV

Russia's Kronshtadt defense company claims to have developed a new-generation, heavy unmanned aerial vehicle (UAV) for military purposes. The Dozor-3 UAV, with a lift-off weight of 600 kg and a payload of 100 kg, can carry various types of reconnaissance equipment and weaponry; it can also be used as strike aircraft. It takes off and

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lands as a regular aircraft and can remain in the air for six hours.

4 August 2009
**TWO RUSSIAN NUCLEAR SUBMARINES SPOTTED OFF THE U.S. COAST**
Two Russian nuclear-powered Akula-class attack submarines were discovered patrolling the eastern seaboard of the United States. The submarines have not taken any provocative action beyond their presence outside the territorial waters of the United States. The U.S. Navy is tracking the submarines as they make their way through international waters off the American coastline. The Akula-class submarine is capable of carrying torpedoes for attacking other submarines and surface vessels as well as missiles for striking targets on land and at sea.

5 August 2009
**FUTURE STRUCTURE OF RUSSIAN STRATEGIC AVIATION**
The commander of the Russian Air Force Col. Gen. Alexander Zelin announced that, following extensive modernization, the Tu-95MC Bear and Tu-160 Blackjack bombers, Tu-22M3 Backfire long-range bombers, and Il-78 Midas aerial tankers will continue to form the backbone of the Russian strategic aviation during the next decade. The modernization will include equipping the bombers with new targeting and navigation systems, increasing their operational range and upgrading their onboard defense systems. In addition, Zelin said that Russia has been developing a fifth-generation strategic bomber which could be used effectively in both conventional and nuclear conflicts.

13 August 2009
**TWO RUSSIAN NUCLEAR SUBMARINES MONITORED NEAR CANADA**
Two Russian nuclear-powered submarines were said to be under surveillance by the Canadian military off the country’s eastern coast. The Akula-class attack submarines were first spotted off the coast of the U.S. state of Georgia earlier in August; the Pentagon monitored their movements. Now that the vessels have moved north, a Canadian surveillance aircraft is following them.

14 August 2009
**RUSSIA SCRAPS ANOTHER NUCLEAR SUBMARINE**
A strategic nuclear submarine from the Russian Northern Fleet is to be dismantled at the Zvezdochka shipyard in northern Russia. The K-496 Borisoglebsk, a Delta III class ballistic missile nuclear submarine, was decommissioned in December 2008 after more than 30 years service. (The operational lifetime of these submarines is estimated to be 20-25 years.) The dismantling and disposal of the Borisoglebsk submarine at Zvezdochka, Russia's largest shipyard for repairing and dismantling of nuclear-powered submarines, are pursuant to the cooperation agreements on the disposal of decommissioned nuclear submarines with the United States, Britain, Canada, Japan, Italy and Norway, and are financed by the Russian State Corporation for Atomic Energy Rosatom, the U.S. and Canada.
19 August 2009
**RUSSIA TO DEVELOP NEW GENERATION STRATEGIC BOMBER**
The Russian Defense Ministry and the Tupolev aircraft manufacturer signed a contract on research and development for a new generation strategic bomber. Currently, Tu-95MC Bear and Tu-160 Blackjack bombers, Tu-22M3 Backfire long-range bombers and Il-78 Midas aerial tankers form the backbone of Russian strategic aviation. However, by 2020 the aircraft will be obsolete and Russia will need a new strategic bomber to maintain the effectiveness of the air component of its nuclear triad.

21 August 2009
**RUSSIA'S AIR FORCE TO BUY $190 MILLION WORTH OF MISSILES**
The Russian Air Force and the Tactical Missiles Corporation signed a 6-billion ruble ($190 million) contract for modern air-launched missiles to be delivered to the Air Force over the next two years. The new weapon systems will be installed on Sukhoi fighters.

27 August 2009
**RUSSIA UNLIKELY TO CHANGE BULAVA MISSILE MANUFACTURER BUT MAY GET NEW DESIGNER**
Chief of the Russian General Staff, Gen. Nikolai Makarov, was quoted in Russian media claiming that production of the troubled Bulava submarine-launched ballistic missile (SLBM) was moved to an alternative factory due to problems in the production cycle. However, Russia only has one production facility for solid-fuel ballistic missiles - Votkinsky Zavod in the Urals - and it is likely that the press misinterpreted Gen. Makarov's statement. Nevertheless, there is a possibility that the missile's development may be taken away from the Moscow Institute of Thermal Technology (MITT) and assigned to another design bureau.

7 September 2009
**RUSSIA'S STRATEGIC ROCKET FORCES CONDUCT LARGE-SCALE EXERCISES**
From September 8 through 11, Russia's Strategic Rocket Forces (SRF) conducted large-scale exercises involving over 2,000 servicemen and 150 theater- and tactical-level command-and-control centers. One official said that the SRF was to practice operations control in scenarios involving conventional and nuclear warfare.

10 September 2009
**RUSSIAN BOMBERS PATROL THE ARCTIC**
Two Russian Tu-95 Bear strategic bombers carried out a routine patrol flight over the neutral waters of the Arctic Ocean. The bombers spent over 10 hours in flight and were shadowed by two U.S. F-15 fighters. Russia resumed strategic bomber patrol flights over the Pacific, Atlantic, and Arctic oceans in August 2007, following an order from then-president Vladimir Putin.

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11 September 2009

**BULAVA MISSLE PRODUCTION NOT TRANSFERRED**

Russian Navy chief, Adm. Vladimir Vysotsky, dismissed earlier reports that development of the Bulava submarine-launched ballistic missile (SLBM), which has suffered six failures in 11 tests, was moved to another manufacturer. The Bulava (SS-NX-30) SLBM carries up to 10 MIRV warheads and has an estimated range of over 8,000 kilometers (5,000 miles). The three-stage, solid-propellant ballistic missile is designed for deployment on new Borey class nuclear-powered strategic submarines. The Russian military expects the Bulava, along with Topol-M land-based ballistic missiles, to become the core of Russia’s nuclear triad.


22 September 2009

**RUSSIA SHIPS LOW-ENRICHED URANIUM TO U.S.**

Russia made a "landmark" shipment of low-enriched uranium (LEU) to the United States, bringing the total material exported under a 1993 bilateral agreement to 11,000 tons. The Megatons to Megawatts or HEU-LEU agreement aims to convert 500 metric tons of high-enriched uranium (HEU), the equivalent of approximately 20,000 nuclear warheads, from dismantled Russian nuclear weapons into LEU, which is then converted into nuclear fuel for use in U.S. commercial reactors. The agreement was signed in 1993 and expires in 2013. Since the first LEU shipment to the U.S. made on May 31, 1995, nearly 11,000 metric tons of this material, downblended from 375 metric tons of HEU, has been delivered to the U.S. This amounts to 75% of the total amount of HEU envisaged by the agreement.


24 September 2009

**RUSSIA SIGNS ON TO UN SECURITY COUNCIL RESOLUTION ON NUCLEAR WEAPONS**

The United Nations (UN) Security Council (including Russia as a permanent member) unanimously approved a resolution to increase efforts to eventually rid the world of nuclear weapons. The U.S.-drafted resolution sets a framework for dealing with nuclear arms reductions, disarmament, and the threat of nuclear terrorism. It also called for states to set specific goals on nuclear arms reduction and disarmament, bolsters the Nuclear Non-proliferation Treaty, and ensure greater security of nuclear weapons materials to prevent them falling into the hands of terrorists.


26 September 2009

**RUSSIA WILL NOT DEPLOY ISKANDER MISSILES IN KALININGRAD**

Russian President Dmitry Medvedev said he has decided against deploying Iskander missiles in Russia's Kaliningrad Region after the U.S. reconfigured its European missile defense plans.


28 September 2009

**RUSSIAN BOMBERS TEST HIGH PRECISION WEAPONS**

Russia's Tu-22M3 Backfire strategic bombers and Su-24M Fencer tactical bombers, equipped with new specialized high-precision SVP-24 systems, successfully conducted live-firing drills as part of the Zapad 2009 large-scale

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Russian-Belarusian military exercises.

29 September 2009
RUSSIA TO DISMANTLE 191 NUCLEAR SUBMARINES BY END OF 2010
The Russian State Corporation for Atomic Energy Rosatom said that by the end of 2010 it will have dismantled 191 out of 198 nuclear submarines decommissioned by the Russian Navy. During the dismantlement, spent nuclear fuel is removed from the submarine’s reactors and sent into storage, the hull is cut into three sections, and the bow and stern sections are removed and destroyed. The reactor section is sealed and transferred into storage. Russia has signed cooperation agreements on the disposal of decommissioned nuclear submarines with the United States, Britain, Canada, Japan, Italy and Norway.

30 September 2009
U.S. F-22 SHADOW RUSSIAN BOMBERS
Two U.S. F-22 Raptor fifth-generation fighter aircraft (with stealth technology) were sent, for the first time, to keep an eye on two Russian Tu-95 Bear strategic bombers that were carrying out a routine patrol flight over the Pacific Ocean.

8 October 2009
RUSSIAN STRATEGIC ROCKET FORCES HOLD DRILLS
Russia's Strategic Rocket Forces conducted a series of exercises from October 9-17 near the town of Teikovo in the Ivanovo Region, about 250 km east of Moscow. Thirty six pilots and, at least, six warplanes and helicopters participated in the exercises. Teikovo is the base of the 54th Strategic Missile Division, where the first two battalions were equipped with six road-mobile Topol-M (SS-27 Stalin) intercontinental ballistic missile systems.

9 October 2009
RUSSIA SUCCESSFULLY TESTS SLBM IN THE PACIFIC
Two Russian nuclear-powered strategic submarines test-launched two RSM-50 (NATO codename: SS-N-18 Stingray) submarine-launched ballistic missiles (SLBM) in the Pacific Ocean on October 6 and 7. The RSM-50 is a two-stage, liquid propellant, submarine-launched ballistic missile developed for Project 667BDR/Delta III-class strategic submarines. The SLBM has a range of up to 8,000 km and the capacity to carry from one to seven nuclear warheads. Each Delta III-class submarine carries up to 16 RSM-50 missiles.

13 October 2009
RUSSIA REJECTS REPORTS OF OPEN AIR NUCLEAR WASTE STORAGE
The Russian State Corporation for Atomic Energy Rosatom rejected French media reports that depleted uranium from French power plants is being stored at an open-air site in Siberia. According to Rosatom, it has no contracts with the French electricity company EDF, which was reported to have sent its nuclear waste to a center near the
west Siberian city of Tomsk which lacks the technology for processing the waste.

15 October 2009
RUSSIA TO BUILD NEW SPACE CENTER IN FAR EAST
The Federal Space Agency Roscosmos said that Russia will spend approximately 400 billion rubles ($13.5 billion) on the construction of the new Vostochny space center in its Far Eastern Amur Region. Russia currently uses two launch sites for space carrier rockets and ballistic missiles tests: the Baikonur space center in the Central Asian Republic of Kazakhstan, which it has leased since the collapse of the Soviet Union, and the Plesetsk space center in northwest Russia. The new space center will ensure Russia's independence in the launch of piloted space vehicles, currently carried out at Baikonur. Design and survey work are already under way and construction is expected to start in 2011. The first launch from the new space center is scheduled for 2015 and piloted spacecraft are intended to blast off from Vostochny in 2018.

26 October 2009
BULAVA FAILURE DUE TO FAULTY STEERING SYSTEM
A Russian defense industry source stated that the July 15 test launch of the Bulava submarine-launched ballistic missile (SLBM) failed due to a defective steering system. The Russian military expects the Bulava, along with Topol-M land-based ballistic missiles, to become the core of Russia's nuclear triad. However, the Bulava's development has been dogged by a series of setbacks: six out of 11 tests resulted in failure. The Bulava (SS-NX-30) SLBM carries up to 10 MIRV warheads and has a range of over 8,000 kilometers (5,000 miles). The three-stage ballistic missile is designed for deployment on Borey-class nuclear-powered submarines.

27 October 2009
RUSSIAN MISSILE CRUISER TO VISIT SINGAPORE
The missile cruiser Varyag, the flagship of Russia's Pacific Fleet, sailed on a month-long tour-of-duty that will include a visit to Singapore, timed to coincide with President Medvedev's official visit to Singapore and the APEC summit.

28 October 2009
RUSSIA DEVELOPES DESIGN FOR NUCLEAR-POWERED SPACESHIP
The head of the Russian Federal Space Agency (Roscosmos), Anatoly Perminov, said that the agency has developed a design for a piloted spacecraft powered by a nuclear engine. According to Perminov, the draft design of the spacecraft would be finalized by 2012, and the financing for further development in the next nine years would require an investment of at least 17 billion rubles (over $580 million).

30 October 2009
UNANIMOUS SUPPORT FOR RUSSIA’S UN PROPOSAL ON CONFIDENCE BUILDING IN SPACE
The United Nations (UN) First Committee (Disarmament and International Security) unanimously approved the

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draft resolution on Transparency and Confidence-Building Measures in Outer Space, submitted by Russia and China on October 21. The document was co-authored by 58 states. This is the first time that such a resolution received unanimous support. In the past, the U.S. opposed such measures because its missile defense program envisaged the deployment of architecture in space. Russia hopes that the resolution will serve as a basis for future talks on a legally binding agreement banning the deployment of weapons in outer space. Today, nearly 10 countries worldwide are capable of independent satellite launches and more than 130 countries are engaged in peaceful space-related activities.


30 October 2009
RUSSIAN TACTICAL MISSILE SELF-DESTRUCTS IN TESTING
A Tochka-U short-range ballistic missile self-destructed shortly after a practice launch at the Luga training grounds in the Leningrad Region. The missile was carrying a dummy warhead because its service life has expired and it was due for destruction. The second Tochka-U missile, which was launched during the same drills, hit the designated target. The Tochka-U (SS-21 Scarab) short-range tactical ballistic missile is a 1989 modification of the 1976 Tochka missile system. Tochka-U is a high-precision weapon within a range of 120 km (70 miles) and can be used for strikes on enemy tactical targets, such as control posts, bridges, storage facilities, troop concentrations and airfields. It can carry conventional and nuclear warheads. At least 15 Tochka missile systems were reportedly deployed by Russia during the five-day war with Georgia in August 2008.


1 November 2009
RUSSIA SUCCESSFULLY TEST-LAUNCHES SLBM
Russia's nuclear-powered submarine, Bryansk, which forms part of the Northern Fleet, successfully test-launched an intercontinental ballistic missile from a submerged position in the Barents Sea.


3 November 2009
RUSSIA TO CONTRIBUTE $6.5 MILLION TO GLOBAL NUCLEAR SECURITY
Russia's envoy to the UN Vitaly Churkin stated that Russia has decided to allocate a large voluntary contribution to the International Atomic Energy Agency's Nuclear Security Fund (IAEA NSF) - $1.5 million in 2010 and $1 million annually in 2011-2015. Churkin added that Russia contributed 23.6 million rubles (over $800,000) to the IAEA Technical Cooperation Fund in 2009 and would continue making voluntary contributions in line with prior agreements with the IAEA.


12 November 2009
RUSSIAN STRATEGIC BOMBERS SHADOWED BY NATO FIGHTERS OVER THE PACIFIC
Two Russian Tu-95 Bear strategic bombers carried out a 15-hour routine patrol flight over the Pacific Ocean. The bombers were shadowed by two NATO F-15 Eagle fighters.


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12 November 2009
RUSSIA WILL PRODUCE NEW NUCLEAR REACTORS AND NEW TYPES OF NUCLEAR FUEL BY 2014
Russia, as one of the world’s leading nuclear technology developers, will produce next-generation nuclear reactors and new types of nuclear fuel by 2014, according to the statement of Russian President Dmitry Medvedev in his state-of-the-nation address to the Russian parliament. The country will continue to develop new nuclear technologies and promote them domestically and internationally. Current projects include the development of a new type of nuclear fuel, TVS-Kvadrat, by the Russian nuclear power corporation for western-designed reactors; construction of additional fast neutron reactors; medicinal applications of nuclear technologies; and contributions to the multi-national project to develop an experimental thermonuclear reactor in France.

12 November 2009
RUSSIA TO GET 30 NEW ICBMs AND THREE NUCLEAR SUBMARINES IN 2010
Russian President Dmitry Medvedev announced in his state-of-the-nation address to the Russian Federal Assembly that Russia’s Armed Forces are to receive 30 new ground and sea-launched ballistic missiles, three nuclear submarines, and an assortment of other weapons. The President stressed that provision of advanced weapon systems to the military was a priority.

18 November 2009
RUSSIA CONTINUES TO MODERNIZE ITS NUCLEAR TRIAD
The new Strategic Rocket Forces’ (SRF) commander Lt. Gen. Andrei Shvaichenko said that the second missile regiment in the Teikovo division will be rearmed with the mobile Topol-M systems. The first Topol-M mobile missile regiment has already been put on combat duty with the 54th Strategic Missile Division near the town of Teikovo, about 150 miles (240 km) northeast of Moscow. Topol-M (SS-27 Stalin) missiles are the mainstay of the ground-based component of Russia’s nuclear triad. As of the beginning of 2009, the SRF operated 50 silo-based and six road-mobile Topol-M missile systems.

20 November 2009
RUSSIAN STRATEGIC BOMBERS PATROL THE ARCTIC AND PACIFIC
Two Russian Tu-95MS Bear strategic bombers completed a routine patrol mission over neutral waters of the Arctic and Pacific Oceans. The bombers spent around 16 hours in flight and were accompanied by two NATO F-22 fighters from an airbase in Alaska.

27 November 2009
IAEA APPROVES RUSSIAN PLAN TO ESTABLISH INTERNATIONAL NUCLEAR FUEL BANK
The International Atomic Energy Agency's Board of Governors approved a plan to establish a nuclear fuel bank on Russian soil. This resolution authorizes the Director General to sign an agreement with Russia establishing a reserve of low-enriched uranium (LEU) that would be available to nations that face supply disruptions unrelated to

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technical or commercial reasons. The fuel bank concept is intended to help countries using or considering nuclear power to have confidence that they will be able to purchase nuclear fuel reliably and predictably. The Russian plan calls for nations facing fuel supply cut-offs to apply to the Agency for access to the Russian-held reserve. Once the Director General assesses that the applicant meets all the criteria - including having no nuclear safeguards concerns under review by the Board - he would ask Russia to deliver LEU to the recipient nation.


**8 December 2009**

**RUSSIA WILL KEEP SILO-BASED BALLISTIC MISSILES**

Russia’s Strategic Rocket Forces’ (SRF) Commander Col. Gen. Andrei Shvaichenko said that SRF’s silo-based and mobile ballistic missile systems will remain in service until at least 2020. The general says that SRF will introduce advanced missile systems but will keep the existing missile systems in operation until their extended service lives expire. At present, six types of silo-based and mobile ICBM systems are on combat duty with the SRF. Silo-based missiles constitute 45% of Russia’s total ballistic missile arsenal and carry about 85% of nuclear warheads deployed by the SRF. According to open sources, the total arsenal of Russia’s SRF comprises 538 ICBMs, including 306 SS-25 Topol (Sickle) missiles and 56 SS-27 Topol-M missiles.


**10 December 2009**

**RUSSIAN BOMBERS FLY OVER THE ARCTIC AND PACIFIC OCEANS**

Two Russian Tu-95MS Bear strategic bombers completed a routine patrol mission over neutral waters of the Arctic and Pacific oceans. The bombers were accompanied by F-15 Eagle and F-4 fighters.


**10 December 2009**

**RUSSIA’S BULAVA MISSILE FAILS TEST**

Russia’s Ministry of Defense indicated that the latest test launch of the submarine-launched ballistic missile (SLBM) Bulava, which took place in the White Sea, failed. A technical failure occurred in the third-stage engine. Only five out of 12 Bulava launches have been reported successful, but some analysts suggest that in reality the number of failures has been considerably greater. The Bulava SLBM (SS-NX-30) is a three-stage, solid-propellant ballistic missile designed for deployment on Borey-class nuclear-powered submarines. The Bulava, along with Topol-M land-based ballistic missiles, is expected to become the core of Russia’s nuclear triad, but because of its record of unsuccessful test launches, its future has been questioned.


**10 December 2009**

**RUSSIA SUCCESSFULLY TESTS TOPOL ICBM**

The Russian Strategic Rocket Forces successfully tested a Topol intercontinental ballistic missile (ICBM). The test was designed to assess operational capability of the missile. The RS-12M Topol (SS-25 Sickle) is a single-warhead intercontinental ballistic missile. It has a maximum range of 10,000 km (6,125 miles) and can carry a nuclear warhead with a yield of 550 kilotons. Although the service life of the SS-25 was extended after a series of
successful test launches last year, the missile will be progressively retired over the next decade and replaced by mobile Topol-M (SS-27 Stalin) missile systems.


12 December 2009

**RADIOACTIVE LEAK AT RUSSIAN SHIPYARD POSES NO THREAT**

About two cubic meters of liquid radioactive waste leaked through a seam in a pipe connecting a storage tank and a waste treatment facility at the Zvezdochka shipyard in Severodvinsk in northern Russia. The leak was contained in a tunnel surrounding the pipe and the radiation levels around the tunnel are normal. Severodvinsk-based Zvezdochka is Russia's biggest shipyard for repairing and dismantling nuclear-powered submarines.


16 December 2009

**RUSSIA TESTS NEW SURFACE-TO-AIR MISSILE**

The chief of the Almaz-Antey design bureau said that preliminary testing of the new type of interceptor missile for the advanced S-400 Triumph missile-defense system has been completed. The S-400 Triumph (SA-21 Growler) is designed to intercept and effectively engage airborne targets, including stealth aircraft, cruise and ballistic missiles, at ranges of up to 3,500 kilometers (2,200 miles) and speeds of up to 4.8 kilometers (3 miles) per second.


16 December 2009

**RUSSIA DESTROYED NINE ICBMs IN 2009**

Chief of Russia’s Strategic Rocket Forces (SRF) announces that in 2009 Russia destroyed nine intercontinental ballistic missiles (ICMB) under the strategic arms reduction treaty (START I). The list includes seven RS-18 and two RS-20 ICBMs. According to the SRF commander, the U.S. also conducted 15 on-site inspections of SRF facilities this year. At the same time, Russia is working on developing advanced missile systems to replace the existing ones, which are also being tested for extension of their operating lives.


17 December 2009

**RUSSIAN BOMBERS SHADOWED BY NATO JETS OVER ARCTIC AND ATLANTIC**

Two Russian Tu-95MS Bear strategic bombers carried out a routine patrol flight over the Arctic and Atlantic Oceans. NATO fighter jets shadowed the bombers.


23 December 2009

**RUSSIA TO DEVELOP A NEW STRATEGIC BOMBER BY 2017**

Russian aircraft maker Tupolev stated that a new-generation Tu strategic bomber will be developed by 2017. Research on the new aircraft project is expected to be complete by 2012, while production-line assembly should start in 2020 to 2025. The new strategic bomber will use stealth technology and will eventually replace the 40 Tu-95MC Bear, 16 Tu-160 Blackjack strategic bombers, and 141 Tu-22M3 Backfire long-range bombers that are currently in service.


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24 December 2009

RUSSIA SUCCESSFULLY TESTS VOYEVODA ICBM

The Russian Strategic Rocket Forces successfully test-launched a Voyevoda (SS-18 Satan) intercontinental ballistic missile (ICBM). The test was designed to assess the missile's performance with the aim of extending its service life to 25 years. Introduced about 21 years ago, the missile is expected to stay in service until 2019 but will be gradually replaced by a more modern ICBM. The RS-20V (Voyevoda) is armed with a warhead fitting 10 multiple independently targetable re-entry vehicles (MIRVs) with a yield of 550 to 750 kilotons each. It has a maximum range of 11,000 km (about 6,800 miles) with a launch mass of over 210 tons and a payload of 8.8 tons.


28 December 2009

NERPA NUCLEAR ATTACK SUBMARINE JOINS RUSSIA’S PACIFIC FLEET

The 12,000-ton K-152 Nerpa, an Akula II class nuclear-powered attack submarine, entered service with the Pacific Fleet of the Russian Navy. The submarine was officially commissioned in the town of Bolshoy Kamen in the Primorye Territory in the Russian Far East. On November 8, 2008, while the Nerpa was undergoing sea trials, its onboard fire suppression system activated, releasing a deadly gas into the sleeping quarters. Three crewmembers and 17 shipyard workers were killed. Following repairs, which cost an estimated 1.9 billion rubles (about 65 million USD), the submarine was cleared for final sea trials.


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2008

6 January 2008

RVSN WILL REMAIN UNAFFECTED BY OFFICER CORPS CUTS

The cuts in the Russian officer corps, associated with ongoing reform and restructuring in Russia's armed forces will not impact the Strategic Rocket Forces (RVSN), RVSN Commander Nikolay Solovstov was quoted as saying. "Not a single launch system, not a single missile regiment, and not a single missile division will be taken off combat duty ahead of schedule," he noted. "I am sure that the SRF will always be necessary," said Solovstov. "[T]hey have guaranteed nuclear deterrence in Russia's and its allies' interests for 49 years and will continue to do so."

—"No significant reductions expected in Russian strategic rocket forces—commander," Interfax-AVN, 6 January 2009.

30 January 2008

NUCLEAR SUBMARINE SORTIES DECREASED IN 2007

In 2007, Russia's held six large-scale naval exercises, chief of the Russian Armed Force Central Department for Troops Combat Training Lt. Gen. Vladimir Shamanov was quoted as saying. However, the number of training sorties for Russia's nuclear submarines fell by 20 percent during the year due to “the technical condition” of the boats, Shamanov noted. He indicated that the age of the submarines, which in some cases exceeds 20 years, "does

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not allow to use the whole potential [of the boats] when it comes to combat-training exercises and combat duty."
—"Submarine sorties were down 20% in 2007 due to technical reasons, general Shamanov," Interfax, 30 January 2008.

13 February 2008
SEVMASH ANNOUNCES FIRST BOREY CLASS SUB COMPLETION
The Severodvinsk-based Sevmash shipyard has announced completion of the long-anticipated Yuriy Dolgorukiy SSBN, Interfax reported on 13 February. The boat will undergo sea trials before being inducted into the Russian Navy.

27 February 2008
ELEVEN TOPOL-M SYSTEMS TO BE DEPLOYED IN 2008
Commander of Russia’s Strategic Missile Forces Nikolai Solovtsov was quoted as saying that 11 new Topol-M ICBMs in both silo and mobile-launched versions would be deployed in the European part of Russia during 2008. The fifth missile regiment is expected to be fully rearmed with the silo-based version of the missile, while the rearmament of the sixth missile regiment is also expected to begin. Solovtsov indicated that approximately three mobile-launched Topol-M ICBMs and three or four silo-based systems are deployed annually. However, after 2009-2010, the deployment rate is likely to double, he stated.

4 April 2008
FIRST BOREY CLASS SSBN TO ENTER SERVICE IN 2008
Commander of the Russian Navy Admiral Vladimir Vysotsky was quoted as saying that Russia’s first Borey class submarine, the Yuriy Dolgorukiy, will definitely be launched in 2008. The boat, currently under construction at the Sevmash shipyard, is likely to sail in July, Vysotsky stated. Commenting on the program’s delays, he noted that if the launch did not take place in July, it would definitely occur in October or November.
—"New Russian nuclear submarine to go to sea this year," RIA Novosti, 4 April 2008.

28 April 2008
RUSSIAN NUCLEAR SUB PATROL RATES DECREASE NOTED
Russia’s 11 nuclear boats conducted only three sorties in 2007, Hans Kristensen of the Federation of American Scientists wrote in a 28 April 2008 report. Kristensen argued that the decrease in the number of sorties, though its reasons are ultimately unclear, may indicate that Russia has “shifted to a new posture where it occasionally deploys an SSBN for training purposes.”

29 April 2008
NEW TU-160 ENTERS SERVICE
A newly assembled Tu-160 (Blackjack) strategic bomber joined the 121st long-range aviation regiment on 29 April 2008. The aircraft was manufactured at the Kazan-based KAPO imeni S.P. Gorbunova. Kommersant reported that the aircraft was one of the six bombers, which were located at the plant in different stages of assembly when Russia declared an end to serial production of the Tu-160 in 1992. The paper quoted the president of Russia’s United Aircraft Building Corporation (Obyedinyonnaya Aviastroitel’naya Korporatsiya) Aleksey Fedorov as stating

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that he expects KAPO's civilian and military order to balance out at 50 percent each. Fedorov also noted that the enterprise would be involved in assembly of the new strategic bombers to fulfill Russia's state defense order, though these aircraft are yet to be designed.


5 May 2008

**STRATEGIC ROCKET FORCES TO CONDUCT NINE TEST LAUNCHES IN 2009**

Russia plans to conduct nine test launches of ballistic missiles during 2008, Commander of the Strategic Rocket Forces Nikolay Solovtsov was quoted as saying. "One of the main tasks for us in 2008 is to test new [ballistic] missile systems and to extend the service life of the existing complexes," Solovtsov noted.


15 May 2008

**MEDVEDEV VISITS TEYKOVO STRATEGIC ROCKET FORCES FORMATION**

On 15 May 2008, Russia’s newly elected president Dmitriy Medvedev visited the 54th division of the Strategic Rocket Forces, located in the town of Teykovo, Ivanovo region, to inspect deployment of the Topol-M ICBM. Deployment of the missile system was ongoing at the Teykovo-based missile division, which was the first Strategic Rocket Forces formation to be equipped with the Topol-M missile in December 2006. In an address to the missileers, Medvedev reportedly promised to assign 25 billion rubles for permanent alert units, including the Rocket Forces.


30 May 2008

**DEPLOYMENT OF BULAVA SLBM WILL NOT BE RUSHED**

The Bulava SLBM tests will continue in 2009 and the system "will come into service after we have polished it," commander of the Russian Navy Admiral Vladimir Vysotsky was quoted as saying on 30 May 2008. "We will not put into service weapons that are not ready," noted Vysotsky.


13 July 2008

**SOLOVTSOV COMMENTS ON TOPOL-M REARMAMENT PLANS**

The missile formation located near Vypolzovo, in Russia’s Tver region, will be rearmed with the Topol-M ICBM, Commander of Russia’s Strategic Rocket Forces Nikolay Solovtsov stated on 13 July. A total of 18 Topol [NATO designation SS-25] missile systems are currently based at Vypolzovo.


1 August 2008

**SLBM TESTED FROM RYAZAN NUCLEAR SUB IN BARENTS SEA**

The Russian Navy announced that a successful test launch of an SLBM was conducted on 1 August. "The missile warhead has successfully reached the target at the Kura testing site in Kamchatka," Interfax quoted a Russian Navy official as saying. A Navy source reportedly told Interfax that the SLBM launched was neither Bulava nor Sineva. Experts note that the missile, launched from the Ryazan nuclear submarine, was likely the R-29R [NATO

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designation 'SS-N-18'].
—"Ryazan nuclear submarine test fires ICBM in Barents sea-Russian navy," Interfax, 1 August 2008; Pavel Podvig, "Test launch from Ryazan submarine," Russian Strategic Nuclear Forces, 1 August 2008.

25 August 2008
Dmitriy Donskoy SSBN READY TO TEST BULAVA SLBM
Sevmash announced completion of testing of Dmitriy Donskoy, the last submarine of the Akula 941/Typhoon class remaining in service. After several years of repairs, the submarine’s acoustic and navigational systems reportedly were modernized and the reliability and safety of its nuclear reactor was improved. The boat will be used as a test bed for the Bulava SLBM before the missile system, set to arm Russia’s Borey class SSBNs, is inducted into service.

10 September 2008
RVSN COMMANDER CAUTIONS ON MISSILE DEFENSE
The Commander of Russia’s Strategic Rocket Forces (RVSN) Nikolay Solovtsov warned that the RVSN was concerned regarding the potential impact the U.S. deployment of missile defenses in Eastern Europe may have on Russia’s deterrent potential. "Given the current situation, there is no need to [alter] the outlined plan of RVSN development," Solovtsov noted. However, if such a need ever arose, "adjustments could be made at the decision of the military-political leadership of the country."

18 September 2008
SUCCESS OF BULAVA TEST DISPUTED
On 18 September, Russia conducted the eighth test launch of the Bulava SLBM from the Dmitriy Donskoy Akula 941/Typhoon class submarine. Despite initial assessments that the test was a success, however, it was only successful in part because of a failure in the post-boost phase.

10-18 September 2008
TWO BLACKJACK BOMBERS PATROL THE CARIBBEAN
On 10 September, after a 13-hour-long flight, two of Russia’s Tu-160 [NATO name 'Blackjack'] strategic bombers landed in Caracas, Venezuela. The bombers completed an air-patrol mission over the neutral waters of the Caribbean Sea and the pilots subsequently met with Venezuelan President Hugo Chavez. The Blackjacks returned to Russia on 18 September. En route to their home base in Engels, Saratov Oblast, the bombers conducted an air-to-air refueling over the Norwegian Sea.

2 October 2008
BULAVA SLBM LIKELY TO ENTER SERVICE IN 2009
Russia’s Armed Forces Commander for Armaments and Deputy Defense Minister stated that he hoped that the Bulava SLBM would enter service by 2009.

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3 October 2008
RUSSIA TO BUILD EIGHT SSBNs BY 2015
Russian Navy's Deputy Chief Commander Admiral Aleksandr Tatarinov was quoted as saying at a 2 October conference that by 2015 Russia plans to build a total of eight nuclear submarines. All of these will be armed with the Bulava ballistic missile, which are set to be inducted into service in 2009.

22 October 2008
RUSSIA TESTS RS-18 TO EXTEND LIFESPAN
Russia conducted a planned test launch of the RS-18/UR-100N UTTH [NATO designation SS-19 'Stiletto'] ICBM from the Baikonur space center in Kazakhstan. The results of the launch reportedly confirmed the decision to extend the service life of the missile until 2010.

28 October 2008
MODERNIZATION OF SECURITY SYSTEMS FOR WARHEAD STORAGE FACILITIES PROGRESSES
Testing of a new robotic security system set up at Russia's warhead storage is set to begin in 2009, commander of Russia's Strategic Rocket Forces (RVSN) Nikolay Solovtsov announced. Modernization of these security systems has been ongoing since 2004 and, according to Solovtsov, "work has already been carried out for re-outfitting 10 RVSN facilities, with two almost completed and eight more to go. Today, these facilities employ "automated security systems... [which have] detection devices that operate on a variety of physical operating principles, and various access denial systems, which are controlled by qualified security and reconnaissance team personnel," Solovtsov was quoted as saying.
—"Russia to begin testing new robotic security system for nuclear facilities," ITAR TASS, 28 October 2008, OSC Document CEP20081103349002.

12 November 2008
MODERNIZED TU-95 READY TO ENTER SERVICE
According to representatives of Tupolev company, the modernized Tu-95MS [NATO name 'Bear H'] bomber has completed state testing and is ready to enter service.

21 November 2008
BOREY CLASS SSBN'S REACTOR STARTED UP
The reactor of Russia's first Borey-class SSBN, the Yuriy Dolgorukiy, was started up on 21 November 2008. The start-up "symbolized the end of major works and the submarine was preparing for a test voyage," a Sevmash spokesman noted.

26 November 2008
RS-24 SUCCESSFULLY TESTED FROM PLESETSK COSMODROME
Russia's Strategic Rocket Forces (RVSN) and Space Troops conducted a test launch of the new RS-24 missile from the Plesetsk cosmodrome. The warheads arrived at the target area at the Kura testing ground in Kamchatka.

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test was reportedly a success.

28 November 2008

MISSILE DEVELOPMENT ACCELERATED, RVSN CHIEF SAYS
In response to the changing security environment, Russia intends to "qualitatively improve the structure and composition" of its missile forces and speed up research and development work into "new missile systems, which will be in demand after 2020," commander of Russia's Strategic Rocket Forces (RVSN) Nikolay Solovtsov was quoted as saying. The RVSN will be reduced by one army and three divisions—thereby, restructuring into two armies and nine divisions by 2016, Solovtsov noted. Deployment of the new Russian RS-24 ICBM "with more advanced means for penetrating and countering the U.S. missile defense system" is planned for the Ivanovo-based Teykovo missile division, he noted. A 1 December report quoted an RVSN spokesman as saying that the RVSN intends to rearm the Kaluga-based Kozelsk missile division with the "new-generation systems" and that rearmament of the Tatischevo division with the Topol-M complex has almost been completed.

28 November 2008

BULAVA SLBM TEST A SUCCESS
On 28 November, Russia conducted another test of the Bulava SLBM, Interfax reported. The missile was launched from the Dmitriy Donskoy Akula 941/Typhoon class submarine in the White Sea at the Kura testing range. The test was reportedly a success. According to Russian Navy officials, "the warheads arrived successfully" at the intended target. In an article earlier this month, however, one observer argued that the Russian military was rushing to field a system, which has not been sufficiently tested. Because of these delays as well as the delays in readying the Borey class SSBNs, the observer suggested the services consider increasing reliance on the modernized Sineva (R-29MU2) SLBM.

1 December 2008

BULAVA PROCUREMENT SET TO START IN 2009, IVANOV SAYS
In the wake of a successful test of the Bulava SLBM, Russia's Deputy Prime Minister Sergey Ivanov was quoted as saying that a decision on production of the system could be made upon completion of trials and within the next few months. Further, procurement of the SLBM could begin as soon as 1 December 2009.

10 December 2008

CHIEF OF GENERAL STAFF NOTES TACTICAL WEAPONS ROLE
In a press conference with Moscow-based foreign defense attaches, Russia's General Staff Chairman General of the Army Nikolay Makarov noted that Russia "regard[ed] tactical nuclear weapons as a restraining factor for the huge

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number of weapons located in European countries."
—"Russia sees tactical nuclear weapons as restraining factor-General Staff," Interfax, 10 December 2008, OSC Document CEP20081210950142.

16 December 2008
BOREY CLASS SSBN'S REACTOR TESTED
Sevmash successfully completed testing of the reactor of Russia's first Borey-class submarine, the Yury Dolgorukiy. Some sources say that the sea trials of the boat might be initiated by the end of this year.
—"Russia completes nuclear submarine reactor tests," Interfax-AVN, 16 December 2008, OSC Document CEP20081216950261

17 December 2008
RVSN COMMANDER DISCUSSES PLANNED LAUNCHES, RVSN REARMAMENT, RS-24 PROGRESS
Russia's Strategic Rocket Forces (RVSN) will conduct 13 training missile launches next year, RVSN commander Nikolay Solovtsov stated. These launches will include five tests of new missiles, three life extension launches, and five launches of the converted RS-20 [NATO designation SS-18 'Satan'] as part of the Dnepr program. Further, Solovtsov reportedly noted that rearmament of the RVSN with new missile systems "with improved combat characteristics, which will be able to resolve any problems, including combating enemy missile defense systems," is set to be completed by 2020. The new missile system in question, the RS-24, is set to be inducted into the RVSN in 2009. Solovtsov pointed out that the MIRV-equipped RS-24 will not break Russia's commitments to the START-I treaty, because the agreement does "not ban the development of new missiles armed with independently targetable warheads."

23 December 2008
TENTH BULAVA TEST FAILS
On 23 December, during a test launch from the Dmitriy Donskoy Akula 941/Typhoon class submarine, the Bulava SLBM's third stage failed and the missile reportedly self-destructed. Russia's General Staff Chairman General of the Army Nikolay Makarov reportedly faulted the assembly plant and the missile designers for this failure. It remained unclear whether the failure would set back the SLBM's induction into service, scheduled for 2009.

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2007
20 January 2007
RUSSIAN ACADEMY OF MILITARY SCIENCES DEBATES ROLE OF NUCLEAR WEAPONS IN CONFERENCE
Russia's 2000 Military Doctrine, which placed emphasis on the role of Russia's nuclear weapons, needed to be

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updated, according to a statement by President Vladimir Putin in 2005. In January 2007, the Academy of Military Sciences held a conference to debate the role of nuclear weapons in Russia's current security environment. Based upon deliberations made at the Conference, the role of Russia's nuclear arsenal is likely to remain unchanged in the near future.


15 February 2007
RUSSIA WARNS OF POSSIBLE INF TREATY WITHDRAWAL
Russian Chief of the General Staff, Yuri Baluyevski warned that Russia was considering withdrawal from the 1987 Intermediate-Range Nuclear Forces Treaty. He justified such considerations based upon the development of other nations' intermediate missile capabilities and U.S. ballistic missile defense deployments in Eastern Europe.


15 April 2007
RUSSIAN NAVY LAUNCHES FIRST BOREY-CLASS SUBMARINE, BUT BULAVA MISSILE STILL NOT READY
The Russian Navy celebrated the launching of its first strategic submarine in 17 years on April 15, 2007. The new Borey-class submarine, the Yuri Dolgorukiy, is Russia's newest and most advanced strategic submarine. The vessel is set to carry the new Bulava multiple-warhead sea-launched ballistic missile. Due to delays in the missile's development, however, it is uncertain when the new ships may be armed and fully operational.


28 June 2007
RUSSIA'S RECENT TEST OF NEW SUBMARINE-LAUNCHED MISSILE SUCCEEDS
The Russian Navy successfully tested its new Bulava submarine-launched ballistic missile on June 28, 2007. The future of the program has been in doubt after three previous tests of the missile failed. Despite the declared success of Bulava, the most recent test is being questioned by outsiders who suspect that the test was only partially successful.


3 July 2007
U.S. AND RUSSIA SET TO BEGIN TALKS TO REPLACE START I TREATY
On July 3, 2007, U.S. Secretary of State Condoleezza Rice and Russian Foreign Minister Sergey Lavrov issued a joint statement that addressed the issue of replacing the 1991 Strategic Arms Reduction Treaty (START I), which is set to expire in December 2009. According to the statement, "The Ministers discussed development of a post-START arrangement to provide continuity and predictability regarding strategic offensive forces" and agreed to "continue these discussions with a view toward early results." It remains to be seen whether the promise of the July 3 Joint Statement will be realized. Russian experts and some officials openly complain that the current U.S. administration seems unwilling to entertain a new treaty – a position that was reflected in Putin's complaint last year about "stagnation" of Russia-American arms control efforts.


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17 August 2007
**RUSSIA RESUMES PATROL FLIGHTS BY STRATEGIC BOMBERS**
President Vladimir V. Putin announced that the Russian Air Force will resume regular, long-range nuclear-capable bomber patrols over the world’s oceans, renewing a practice that was suspended 15 years earlier.


7 November 2007
**MODIFIED ”SINEVA” SLBM ENTERS SERVICE WITH RUSSIAN FLEET**
Russian president Vladimir Putin has signed a decree officially accepting a heavily-modified version of the RSM-54 "Sineva" SLBM into service.


5 December 2007
**RUSSIAN NAVY RESUMES PATROLS OF INTERNATIONAL WATERS**
Russia’s Minister of Defense Anatoly Serdyukov and Russian President Vladimir Putin agreed that the Russian Navy will resume patrols and maneuvers in the international waters to re-establish Russia’s military presence in the world’s oceans. Ships from the Navy’s Baltic, Black Sea and Northern Fleets will begin missions to the Atlantic and Mediterranean and will conduct military exercises.


17 December 2007
**RUSSIA TESTS NEW SLBM**
Russia reportedly test-fired a new SLBM from the Tula nuclear-powered submarine, located in the Barents Sea, and hit a designated area on the Kura testing ground on the Kamchatka Peninsula, according to a statement from the Russian Navy. The launch was conducted from below the sea’s surface, however a spokesman declined to say which missile had been tested.


25 December 2007
**RUSSIA SUCCESSFULLY TESTS NEW RS-24 ICBM**
On 25 December 2007, Russia successfully test-fired a new RS-24 ICBM, equipped with multiple independently-targetable reentry vehicles (MIRV). All reentry vehicles were reported to have hit their designated targets on the Kura test range on the Kamchatka Peninsula, approximately 7,000 kilometers from their launch location.


26 December 2007
**RUSSIA TESTS MODERNIZED TU-160**
The Russian Air Force announced a successful test-flight of a modernized Tu-160 (Blackjack) strategic supersonic bomber - the first such aircraft manufactured since the revival of serial production. The modernized Tu-160 was originally expected to enter service in 2006. After the fall of the Soviet Union and subsequent economic crises, production of the Tu-160s ground to a halt. In 2007, Russian Air Force officials reportedly announced annual production targets at 1-2 aircraft with expectations to have a fleet of 30 bombers by 2025-2030.


Related content is available on the website for the Nuclear Threat Initiative, www.nti.org.
31 December 2007
RUSSIA CONCLUDES YEAR WITH NEW SLBM AND ICBM TESTS, WILL NOT INCREASE TOPOL-M DEPLOYMENT AND PRODUCTION RATE IN 2008

In December 2007, the Russian military conducted two tests of the new Sineva SLBM from a Delta IV class submarine, as well as the second test of the new RS-24 land-based road-mobile strategic missile with multiple independently targetable reentry vehicles. In addition, at an early December 2007 meeting of the scientific and technical council of the Military-Industrial Commission, First Vice-Premier and former Minister of Defense Sergey Ivanov rejected proposals to increase the rate of production and deployment of the Topol-M ICBM.


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19 March 2006
DETAILS ON NEW CLASS OF RUSSIAN SUBMARINES EMERGE

On 19 March 2006, the keel was laid for the Russian navy’s third Borey class submarine, suggesting that the naval leg of the strategic triad is emerging from the hiatus which it experienced during the 1990s. (At that time, the new Bark SLBM was cancelled and construction of the first Borey was placed on hold.) At the keel-laying ceremony, Admiral Vladimir Masorin provided details of the navy’s intentions for the new boats. He indicated that they will be deployed in both the Northern and Pacific fleets, and that their number will be greater than four to six. A few days prior to the keel-laying ceremony, Russian Defense Minister Sergey Ivanov was briefed on the status of Russia’s newest SLBM, intended for deployment aboard Borey-class submarines. The new missile is set to carry ten nuclear warheads, and includes several design features new to Russia’s SLBM arsenal, including a system that launches missiles at an angle, enabling launch without first requiring a complete stop in the water, as was the case with previous Russian/Soviet SSBNs.


1 May 2006
RUSSIAN AND UKRAINIAN OFFICIALS DENY ALLEGATIONS OF MISSING WARHEADS

Allegations that over 250 Ukrainian nuclear warheads with an estimated combined yield of 20 megatons were lost during a transfer to Russian authorities in the early 1990s have been emphatically denied by both Russian and Ukrainian officials. The allegations were part of a special report by a commission established by the Ukrainian parliament to investigate allegations of illicit arms trade. Chief of the General Staff of Ukraine, Colonel-General Sergey Kirichenko, declared that Ukraine had delivered all nuclear warheads to Russia, and that all deliveries had been thoroughly documented and verified. Similarly, Russian Chief of the General Staff Yuriy Baluyevskiy stated that he refused to comment on the report because it "lacked any foundation whatsoever."


Related content is available on the website for the Nuclear Threat Initiative, www.nti.org.
10 May 2006

PUTIN COMMENTS ON U.S. PLANS TO DE-NUCLEARIZE SOME ICBMS

In his 10 May 2006 address to the Russian Federal Assembly, Russian President Putin gave what appeared to be the definitive Russian reaction to reported U.S. plans to place conventional explosive warheads on some Trident II (D-5) submarine-launched ballistic missiles (SLBMs). The purpose of this initiative would be to allow U.S. military commanders the ability to strike worldwide targets within an hour of the decision to do so, without having to use nuclear weapons. Putin’s response was generally negative, largely echoing U.S. criticisms of the proposal: that a launch of a de-nuclearized SLBM could be easily misinterpreted by "one" of the nuclear powers and even responded to with a full strategic missile response. This criticism has been surprisingly muted in the Russian state press, however. Some analysts believe this could indicate that Russian officials are themselves weighing the possibility of arming their own SLBMs with conventional warheads, and are delaying full opposition to the U.S. plans until Russian analysts finish assessing the possibility of doing so.


27 June 2006

PUTIN SEeks TO "REPLACE" START I TREATY

At a 27 June 2006 conference of Russia's ambassadors, Putin expressed his desire to replace the START I treaty, due to expire in 2009, with one more cost-effective and efficient. In addition, Russia seeks to include in the new agreement an allowance to place multiple, independently-targeted reentry vehicles (MIRV) on the ground-based Topol-M ICBM, which is banned under the 1991 START I treaty. As two staples of the Russian nuclear strategic forces, the multi-warhead R-36M [NATO designation SS-18 'Satan'] and UR-100NUTTKh [SS-19 'Stiletto'], reach the end of their service lives in 2015, Moscow will find it increasingly difficult to maintain the number of strategic warheads allowed under the Moscow Treaty.


30 August 2006

RUSSIA CONTEMPLATES WITHDRAWAL FROM INF TREATY

Russian media reported that while meeting with US Secretary of Defense Donald Rumsfeld in Alaska in late August 2006, Russian Minister of Defense Sergey Ivanov mentioned the possibility of his country's withdrawal from the 1987 Intermediate-Range Nuclear Forces treaty. The treaty bans the development, production, and deployment of missiles with ranges from 500 to 5,500km. Ivanov’s comment was made in response to an attempt by Rumsfeld to convince Ivanov of the benefits of placing conventional warheads on long-range strategic missiles for use against terrorists. Ivanov responded that long-range missiles were not the only way of dealing with this threat, adding that long-range cruise missiles could be modified with conventional warheads, or even intermediate-range missiles, which "the United States and Russia cannot have ... unlike many other countries, which already have such missiles." Such sentiments are rumored to be long-held in certain Russian defense circles, and various examples of public statements by Russian defense officials confirm this.


10 September 2006

NEW RUSSIAN SLBMs TESTED WITH MIXED RESULTS; QUESTIONS ABOUT SEA-BASED TACTICAL NUCLEAR WEAPONS RAISED

On 7-10 September 2006, the Russian navy conducted test firings of several submarine-launched ballistic missiles (SLBMs). One such missile, the new Bulava, is widely regarded as Russia’s newest and most advanced SLBM. The
test ended after the missile failed, shortly after emerging from the surface. Approximately one month later, the Russian navy conducted yet another test in an apparent attempt to demonstrate that the earlier failure was not a flaw inherent in the system, but a simple glitch. The new test also ended unsuccessfully, although the missile did maintain a proper trajectory for a couple of minutes, before deviating off course and self destructing. Also tested were an older R-29R [NATO designation SS-N-18 'Stingray'] missile and a modernized version of the R-29RM [NATO designation SS-N-23 'Skiff'] missile: the Sineva. These tests were successful. The tests included several interesting characteristics: they were conducted from the area near the North Pole, where launches of this type are considered to be particularly difficult due to the complex magnetic environment, and the missiles were not fired toward the standard missile range in Kamchatka, rather they were fired toward the Kizha range in Northwest Russia. There is some speculation that this choice was made thanks to U.S. plans to construct anti-ballistic missile defenses in Poland, but this has not been confirmed. When Defense Minister Ivanov reported on the tests to President Putin, his statements raised questions about whether Russia is still abiding by the 1991 Presidential Nuclear Initiatives (PNI), under which the United States and Russia agreed to remove nuclear warheads from sea-launched missiles, with the exception of SLBMs on strategic submarines. In response to a question by Putin on how many nuclear submarines Russia currently has deployed, Ivanov replied "At this moment ...we have eight nuclear submarines deployed. Of them, five are strategic submarines and three are multipurpose submarines, but all of them are deployed with nuclear weapons. The ships have different missions – intercontinental, that is, and multipurpose, but on board of each of them are nuclear weapons." It is unclear whether this signaled a quiet departure from the PNI agreements, or whether Ivanov, famous for inaccurate off-the-cuff remarks, had merely made an error.


25 December 2006

RUSSIAN STRATEGIC FORCES: SUCCESS AND SETBACKS AT YEAR'S END

Russia's efforts to modernize its strategic nuclear forces made an important advance in December 2006, with the deployment of the first road-mobile Topol-M intercontinental ballistic missiles (ICBMs), but also suffered a significant disappointment when yet another test of the Bulava submarine-launched ballistic missile (SLBM) ended in failure. The slow pace of deployments of the former system and the difficulties Russia has experienced in developing the latter mean Moscow will be forced to rely on Soviet-era systems far more heavily than it had originally anticipated.


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12 January 2005

RELIABILITY OF OLD TYPES OF ICBMs ASSESSED

Commander-in-Chief of the SRF Colonel General Nikolay Solovtsov stated that the level of "technical readiness" of ICBMs (i.e., the ability of ICBMs to launch and deliver their payload to a designated target) was about 97% even though most of them are already quite old. A high degree of reliability was imbedded into the missiles and launchers at the design stage, he said, which is why the SRF is able to extend their warranty periods two or more

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times.

2 February 2005
ICBM DEPLOYMENT PLANS
First Deputy Minister of Defense Colonel General Aleksandr Belousov stated that the Ministry of Defense plans to acquire seven new ICBMs for the Strategic Rocket Forces in 2005, including three road-mobile Topol-M ICBMs. The road-mobile Topol-M was considered ready for deployment after a successful flight test in December 2004.

5 February 2005
COMPARISON OF LIQUID- AND SOLID-FUEL MISSILES
According to Aleksandr Makeyev, co-chairman of the Makeyev social organization, writing in an opinion piece on the history of Russian and Soviet missiles, the decision to cancel the Bark (RSM-52) liquid-fuel SLBM project in the mid-1990s and terminate production of RSM-54 [NATO designation SS-N-23] missiles was a mistake because it effectively closed down a traditional and still promising avenue in the development of Soviet and Russian strategic forces. Makeyev argues, in particular, that the Soviet Union failed to develop truly efficient solid fuel that would come close to, much less exceed, the efficiency of liquid fuels. In addition, advances in the design of liquid-fuel SLBMs at the Makeyev Design Bureau effectively eliminated the traditional advantages of solid-fuel missiles, such as greater reliability and safety. Finally, he writes, an emphasis on the liquid-fuel missiles designed by Makeyev Design Bureau would have allowed Russia to avoid the significant expenses associated with contractors not located in Russia: unlike the ICBM production network, SLBM production has always been purely "Russian."

11 February 2005
HEAVY ICBM TEST LAUNCH
According to media reports, in December 2004 the Strategic Rocket Forces conducted the first launch of the heavy RS-20 [NATO designation SS-18] ICBM since 1991. [CNS note: in fact, this information is incorrect, as there was at least one preceding test, in 2002.] The purpose of the test was to confirm that the 16-year old missile can still perform its mission. Contrary to established practice, the launch was conducted from the deployment area instead of one of Russia's test ranges (SS-18s have usually been launched from Baikonur in Kazakhstan).

17 March 2005
Dmitriy Donskoy - SSBN TO RETURN TO SERVICE IN 2005
The Dmitriy Donskoy, lead boat in the Project 941 Akula [NATO name 'Typhoon'] class, will return into service in 2005 after a 10-year overhaul. Dmitriy Donskoy is intended to serve as a platform for testing the prospective submarine-launched ballistic missile (SLBM) Bulava.

19 March 2005
RUSSIAN NAVY LOOKING FORWARD TO A NEW SSBN IN 2006
In 2005, a new strategic submarine is scheduled to begin sea trials. The submarine, Yuriy Dolgorukiy, belongs to a new class, designated Borey, and was built at the Sevmash Shipyard in Severodvinsk. Another submarine of the

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same class, Aleksandr Nevskiy, is being built at the same shipyard; a third submarine is still in the planning stages. The urgent need for new SSBNs is dictated by the rapid deterioration of the existing force: of 27 SSBNs, only 13 remain in service, according to official naval estimates—10 Project 667BDRM Delfin and 667BDR Kalmar [NATO names Delta IV and III] submarines and three Project 941 Akula [NATO name 'Typhoon'] vessels (according to unofficial assessments, only one Typhoon is actually in service with just ten SLBMs instead of the standard 20). The deterioration of the existing SSBN force was demonstrated during large-scale exercises in February 2004, when two consecutive missile launches from Delfin submarines failed. Although the keel of Yuriy Dolgorukiy was laid in the mid-1990s, construction did not begin in earnest until 2000: the SLBM that had been previously intended for the submarine was canceled following several unsuccessful flight tests. In 1998, the contract for a new SLBM was given to the Moscow Institute of Thermal Technology, which came up with a solid-fuel SLBM known as Bulava (funding for the new missile, however, began only in 2000). Yuriy Dolgorukiy was subsequently redesigned to carry a new missile that was twice as light as the previous one. In 2006, Bulava is expected to enter production. According to the chief of the shipbuilding department of the navy, Rear Admiral Vladimir Shlekov, in 2004 Sevmash fulfilled all planned work, 85% of which was paid for by the state. In 2005 the amount of work is expected to increase 1.3 times and funding 1.6 times.


20 March 2005
HEAVY BOMBERS LAUNCH ALCMs
During Long-Range Air Force exercises, two Tu-95MS and one Tu-160 heavy bombers conducted launches of air-to-surface missiles. The launches were conducted at the Pem-Bay test range in northern Russia.


25 March 2005
TOPOL-M DEPLOYMENT PLANS
Commander-in-Chief of the SRF Colonel General Nikolay Solovtsov announced that serial production of the road-mobile ICBM Topol-M would begin in 2005 and its full-scale deployment in 2006. He noted, however, that funding problems continued and could possibly cause difficulties for this process.


15 April 2005
ICBM EIMINATION PLANS FOR 2005
According to Deputy Commander-in-Chief of the SRF Lieutenant General Vitaliy Linnik, the withdrawal of RS-22 [NATO designation SS-24] rail-mobile ICBMs from combat duty will be completed in 2005. Elimination of the missile system began in 2002; by 2005 14 rail launchers had been dismantled at an SRF central maintenance facility in Bryansk. Elimination of launchers and missiles will be completed in 2006. Both the Kostroma division of rail-mobile ICBMs and the Kartaly base of heavy RS-20 [SS-18] ICBMs will be eliminated in 2005. Nevertheless, heavy ICBMs will remain in service for another 10-15 years. Work on technical solutions to the problem of extending their warranty periods began in 2004.


29 April 2005
SUBMARINES WITH BULAVA SLBMs TO BE DEPLOYED IN 2006

Related content is available on the website for the Nuclear Threat Initiative, www.nti.org.
Commander-in-Chief of the Navy Admiral Vladimir Kuroyedov announced that two SSBNs, Dmitriy Donskoy and Yuriy Dolgorukiy, armed with the new Bulava SLBM, will enter service by the end of 2006. In accordance with a three-year testing program, he said, the navy conducted the firsts tests of Bulava in 2004 and planned to hold the first flight tests in 2005; test launches will be continued in 2006. It has not been decided yet in which fleet the two new SSBNs will serve. Dmitriy Donskoy is a Project 941 Akula [NATO name 'Typhoon') submarine, which has been remodeled to carry the new SLBM. Yuriy Dolgorukiy belongs to the new Borey class designed to carry Bulava. —Andrey Garavskiy, "Kogda udarit 'Bulava'?" Krasnaya zvezda, 29 April 2005.

5 May 2005
REDUCTION OF RUSSIAN ICBMs DETAILED
Commander-in-Chief of the SRF Colonel General Nikolay Solovtsov stated that Russia planned to eliminate one or two missile divisions each year for the next five years. Five destruction facilities have been established for the elimination of ICBMs and mobile ICBM launchers. He also mentioned that 18 silos have been mothballed instead of eliminated to be used in the future for deployment of new types of ICBMs. Some heavy RS-20 [NATO designation SS-18] ICBMs have been stored for use as space-launch vehicles. A special launch center in Orenburg oblast will be built for this purpose to replace Baikonur in Kazakhstan. Overall, SS-18s will remain in service until 2014-2016 or even longer. He also mentioned that, in principle, it would be possible to produce heavy ICBMs in Russia, but did not think it likely.

11 May 2005
DETAILS ON NEW SLBM TESTING
Chief of the Central Naval Test Range Rear Admiral Vitaliy Fedorin disclosed that the program for testing the new Bulava SLBM has been considerably shortened compared to Soviet practice due to the introduction of more intense computer simulations, which made it possible to skip the traditional phase of testing the new missile from a land-based launcher. The second- and third-generation SLBMs, he said, were first tested 15-18 times from a land-based launcher, but Bulava skipped that phase and designers went straight to "throw launches" from a submarine (the throw launch involves a launch of a simulator, which duplicates the dimensions, weight, and balance of the missile). This made it possible to save about three years and considerable funds.

26 May 2005
RUSSIA TESTS PRECISION-GUIDED CONVENTIONAL ALCM
Deputy chief of the Armed Forces Armaments Department Lieutenant General Aleksandr Rakmanov announced that Russia had recently tested a precision-guided conventional air-launched cruise missile (ALCM) Kh-555, which "hit a window" from the distance of 2,000km. He explained that Kh-555 was a "modernization of an old missile using all new technologies."

13 July 2005
TATISHCHEVO SRF DIVISION PASSES INSPECTION
An unannounced inspection of the Tatishchevo division of the Strategic Rocket Forces assessed its combat readiness as "good," announced Commander-in-Chief of the SRF Nikolay Solovtsov. The division has silo-based
Topol-M ICBMs.

12 August 2005
SS-19 ICBM PROSPECTS DETAILED
According to Commander-in-Chief of the SRF Nikolay Solovtsov, the very high reliability of RS-18 [NATO designation SS-19] ICBMs, which was part of the missiles' original design, has already made it possible to retain them for 25 years, which is far beyond the original warranty period. In the future, currently deployed missiles will be replaced by similar ones taken out of so-called "dry storage" (that is, unfueled). Consequently, SS-19 ICBMs are likely to remain in service until the late 2020s-early 2030s.

29 August 2005
TOPOLO-M ICBM DEPLOYMENT PLANS
Minister of Defense Sergey Ivanov announced that the first road-mobile Topol-M ICBMs will be deployed in 2006. According to Nezavisimoye voyennoye obozreniya, Russia will have two or three divisions of road-mobile Topol-Ms by 2012.

26 September 2005
LARGE-SCALE EXERCISES AT TEYKOVO SRF DIVISION
The Teykovo division of road-mobile Topol [NATO designation SS-25] ICBMs conducted large-scale exercises under the oversight of Commander-in-Chief of the SRF Nikolay Solovtsov. The scenario envisaged deployment of mobile ICBMs under conditions of a dual enemy attack involving strikes by enemy aircraft and a simulated attack by terrorists (special forces of the Intelligence Directorate of the Ministry of Defense, GRU, played the latter role). Despite of the loss of some command, control and communications structures, the division was able to deploy at short notice following a warning of a nuclear attack and simulate the launch of its ICBMs. The Teykovo division is scheduled to receive the new road-mobile Topol-M [NATO designation SS-27] ICBMs in 2006.

27 September 2005
FIRST FLIGHT TEST OF NEW BULAVA SLBM
On 27 September 2005 Russia conducted the first flight test of the new Bulava SLBM. The test was conducted from the Dmitriy Donskoy, a Project 941 Akula [NATO name 'Typhoon'] SSBN, from the White Sea. After a 30-minute flight the warhead landed on the Kura test range in Kamchatka. This launch has opened a program of flight tests that will continue until 2007. According to Commander-in-Chief of the Navy Admiral Vladimir Masorin, SSBNs armed with Bulava missiles will enter service in 2007. The missile will be deployed on two submarines: Dmitriy Donskoy, which has been converted for the new missile, and the newly built Yuriy Dolgorukiy, a Project 955 Borey SSBN that will be commissioned in 2007. Bulava can carry no fewer than 10 warheads, and has a range of 8,000km. The next flight test of Bulava is scheduled for December 2005, according to Moscow Institute of Thermal Technology chief designer Yuriy Solomonov.

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4 October 2005

TESTING OF CONVENTIONAL AIR-LAUNCHED CRUISE MISSILE COMPLETED

In late August 2005, the Russian military conducted the final test of the Kh-555 conventionally armed air-launched cruise missile (ALCM), which is supposed to usher in production and deployment of that precision-guided weapon for long-range bombers. The new ALCM is supposed to reinvigorate Tu-160 heavy bombers, whose role had been previously limited to nuclear-armed ALCMs, which have a relatively small role in today's world. Igor Seleznev, the chief designer of the Raduga design bureau, which created Kh-555, said that the new weapon was effectively designed from the scratch, although it used the existing nuclear-armed Kh-55 as a starting point. According to Seleznev, Kh-555 features a new engine, new guidance system (using both its own data as well as data obtained from the GLONASS satellite positioning system), new warhead, additional fuel tanks (which helped to increase its range to 3,500 km), and greater throwweight (350kg instead of Kh-55’s 130kg). The August flight tests included four Kh-555 launched from a Tu-160 heavy bomber, which hit two windows and two doors of a house at a test range where, according to the exercise scenario, "terrorists" were hiding. Kh-555 is reportedly the second program that has been successfully completed by the Tactical Missile Armaments Corporation, of which Raduga is a part. The previous one was the Kh-35 land-based anti-ship missile for the Bal missile complex.


28 October 2005

NEW TOPOL-M REGIMENT TO ENTER SERVICE IN 2005

According to Commander-in-Chief of the SRF Colonel General Nikolay Solovtsov, the fifth regiment of silo-based Topol-M ICBMs will enter service by the end of 2005 at the Tatischevo SRF division (four regiments of Topol-Ms already deployed are part of that division).

—"Kto uslyshit veteranov?" Krasnaya zvezda, 28 October 2005.

28 October 2005

MIRVING OF RUSSIAN ICBMs ANNOUNCED

Commander-in-Chief of the SRF Colonel General Nikolay Solovtsov disclosed plans to MIRV at least some of Russia's single-warhead Topol-M [NATO designation SS-27] ICBMs, as well as other important elements of the future Russian strategic posture. He said that deployment of road-mobile Topol-Ms will begin in 2006 with the transfer of the first wing ("divizion") of three launchers to the 54th division in Teykovo (Ivanov oblast). Beginning in 2007, up to nine Topol-Ms will be deployed each year. (Nine launchers is the standard size of a regiment of road-mobile Topol ICBMs.) If these plans succeed, the rate of replacement of old, Soviet-era ICBMs will increase substantially (the current deployment rate of silo-based Topol-Ms is four per year). Solovtsov also stated that the Igla maneuverable warhead will be deployed both on Topol-Ms and on the future Bulava SLBM, whose first flight test was conducted in September 2005. Until this statement it remained unclear how widespread Igla would become. It now appears that Russia intends to make the ability to penetrate missile defenses a high priority. He failed to specify, however, whether all ballistic missiles of new types will be equipped with the maneuverable warhead. Igla is bigger and heavier than an ordinary warhead and, consequently, Bulava, which is widely reported as intended to carry ten warheads, might be unable to carry the same number of Igla’s. Solovtsov also disclosed for the first time that the Moscow Institute of Thermal Technology, which designed both Topol-M and Bulava, was working on MIRVing Topol-M, putting an end to years of speculation about possible MIRVing of Topol-Ms. He did not specify, however, whether all Topol-M ICBMs will be MIRVed or only some of them. Previously there has been speculation that only silo-based missiles will carry more than one warhead.

DEFENSE-PENETRATING MANEUVERABLE WARHEAD TESTED

On 1 November 2005, the Russian Strategic Rocket Forces (SRF) conducted a flight-test of a road-mobile Topol-M ICBM with a maneuverable warhead known as Igla. Igla can travel at the speed of Mach 6 (six times the speed of sound), with service engines switching on and off randomly, making its flight unpredictable. Also, Igla reportedly utilizes "stealth" technology—a special coating that makes it "invisible" to thermal or electromagnetic detection. These features are intended to give it the capability to penetrate any existing or foreseeable missile defense system. The first, partial test of the warhead was conducted in 1999 and another, unconfirmed, test in 2001. The first widely publicized test of Igla was held in February 2004 from an earlier version of that missile, 'Topol' (see the CNS Research Story "Military Exercises in Russia: Naval Deterrence Failures Compensated By Strategic Rocket Success"). Kommersant-Daily reported that the test used the new road-mobile version of the Topol-M ICBM, while other sources suggested that the missile used was Topol (SS-25), the earlier type of single-warhead road-mobile ICBM. Unofficial investigations by journalists later led to questions as to whether this information was based on hard evidence. It has remained unclear whether the test utilized Topol-M or Topol. U.S. sources have mentioned the use of Topol-M. There has also been confirmed information that the missile used during that test carried more than one warhead. In a departure from standard procedure, the missile was launched from a test range at Kapustin Yar in Astrakhan region (instead of from Plesetsk in northern Russia) to the 10th test range at lake Balkhash (a.k.a. Priozersk) in Kazakhstan (instead of Kura in Kamchatka). Reportedly, the unusual trajectory was designed to deny the United States an opportunity to observe the new warhead.


ARMs PURCHASE PLANS

According to Minister of Defense Sergey Ivanov, in 2006 the Russian Armed Forces will purchase six strategic missiles, six space vehicles and 12 space launch vehicles.


SERGEY IVANOV POLICY STATEMENT

Speaking at an annual meeting of the top leaders of the Russian Armed Forces, Minister of Defense Sergey Ivanov made a number of important policy statements, although the overall tone was more down-to-earth and practical than earlier statements where he put strategy and doctrine at center stage. Ivanov said that a stable trend toward greater reliance on military force is evident in today's world, attributing it to a greater variety of threats to international and national security. Therefore, he declared that "the Ministry of Defense advocates the implementation of the principle of preventive action in the steps toward ensuring the defense and security of the country." By preventive action, he said, the military leadership means not only preventive strikes against terrorists and their bases, but "other actions of a preventive nature that seek to prevent the emergence of various threats.

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before extreme measures become necessary to neutralize them." It seemed unlikely, however, that his statement implied reliance on nuclear weapons for these preventive operations. Rather, Ivanov probably meant enhancing the conventional capability of the Russian armed forces, including the much-touted introduction of conventional long-range high-precision air-launched cruise missiles. Nevertheless, in listing Armed Forces priorities he first named "the maintenance of the capability of nuclear deterrence forces and the enhancement of units of permanent high readiness." Although this statement does not necessarily indicate that Russia intends to rely on nuclear weapons in a broader range of scenarios than previously foreseen, Ivanov apparently sought to indicate that the threats and challenges to Russia's security that do require reliance on nuclear weapons had become more important.


11 November 2005

PROBLEMS PRODUCING NEW ICBMS

According to Nezavisimoye voyennoye obozreniye, subcontractors that can be as much as four times removed from the final assembly of strategic missiles are creating production difficulties. According to the former chief of staff of the SRF Viktor Yesin, almost all of these subcontracting enterprises are unique: their products cannot be acquired elsewhere. Their share in the Topol-M ICBM, for example, could be as low as 1-2%, but their contribution is indispensable. Low funding levels and the low production level of Topol-M means that these firms can at times remain idle for as much as ten months of the year. Consequently their costs are extremely high and state funding is not enough to cover these costs.


17 November 2005

RUSSIA TO TRANSFER ALL MILITARY MISSILE LAUNCHES TO PLESETSK

The Russian government has decided that the Ministry of Defense can transfer all defense-related launches from Baikonur, a launch complex in Kazakhstan, to Plesetsk in northern Russia. The transfer will cost 27 billion rubles (nearly $935 million as of 17 November 2005) and 2,500 people are expected to lose their jobs. All elements at Baikonur that are currently controlled by the military will be transferred to civilian jurisdiction; the transfer will be completed in 2008. Plans call for the military use of Baikonur beyond 2008 to be limited to test launches of ballistic missiles. Similarly, Russia plans to terminate the use of the new space launch center Svobodny, in the Russian Far East, which was formally established in 1993 but has not been used much. Svobodny will be closed after the currently planned launches from that site are completed; no new launches will be scheduled there. Minister of Defense Sergey Ivanov stated that in 2006-10 the military plans to establish infrastructure at Plesetsk to launch military satellites using 'Soyuz-2' space launch vehicles, and in 2011-2015, 'Angara' space launch vehicles.


18 November 2005

RUSSIAN SATELLITE SYSTEM IN CRISIS

Speaking at a roundtable held at the Federation Council, Deputy Chief of the Space Forces General Oleg Gromov admitted that only one Russian surveillance satellite is able to monitor the United States while 12-13 U.S. satellites

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are focused on Russia. Existing naval communication satellites ('Molniya 1-T,' 'Molniya-3,' and 'Parus') need to be replaced with the 'Meridian,' new-generation satellite, but this would require a significant increase in funding. The early warning system can no longer be restored, he added, even if additional outdated 71X6 and 73D6 satellites are launched. Currently there are three early warning satellites in orbit while no fewer than eight are needed.

Deputy Chief of the Air Force Colonel General Aleksandr Zelin disclosed that the Russian Air Force, including the Strategic Air Force, is forced to use the U.S. GPS system because the similar Russian GLONASS system includes only 14 satellites while 24 are needed. Overall, Russia maintains 96 satellites while the United States has 415 satellites in orbit. Of the 96 Russian satellites, 62 are already beyond warranty periods, including 33 military and 29 civilian or dual-purpose satellites, according to Federal Space Agency chief Anatoliy Perminov. Russia spends only $0.8 billion on these activities. The federal space program plans to spend 315 billion rubles through 2015, but according to Perminov this is not enough to address the deficiencies. The former head of the Russian Aviation and Space Agency and current director of the defense-industrial department of the Ministry of Industry and Energy (Minpromenergo) stated that in the next decade several enterprises critical for the production of strategic missiles will be unable to function. Plans that would ensure production of solid rocket fuel currently are being fulfilled at the level of 34% while defense enterprises altogether operate at about 30% capacity. The defense industrial complex, he declared, is only surviving thanks to its inheritance from the Soviet era and will not be able to support new technologies and needs when this inheritance has been exhausted.


22 November 2005

ARMS MODERNIZATION DELAYS

Arms modernization goals planned for 2005 have not been met. For example, the Russian Air Force did not receive a modernized Tu-160 heavy bomber, which was supposed to be re-equipped to carry gravity bombs, among other new features (work will only be completed in 2006); the armed forces did not receive the new S-400 Triumph missile defense complex; funding for the new SSBN Yuriy Dolgorukiy is apparently also delayed. Rising weapons prices as well as the failure (by the Ministry of Finance) to transfer all funds allocated under the budget are reportedly to blame for this state of affairs.


25 November 2005

DELTA IV SSBN TO GET LIFE EXTENSION SERVICE

The Ryazan SSBN, a 667BDRM Delfin [NATO name Delta IV] class ballistic missile submarine, is set to undergo a refit and repairs to extend its service life. The work will be performed at the Zvezdochka shipyard in Severodvinsk.


25 November 2005

SERVICE LIFE OF SS-18 ICBMS TO BE EXTENDED

According to deputy chief of the SRF Gen-Lt. Vitaliy Linnik, the service life of RS-20 'Voyevoda' [NATO designation SS-18 'Satan'] ICBMs will be extended for another 10-15 years. He noted that these missiles were introduced into service gradually over a long period of time, and consequently they will also be withdrawn from service gradually. Life extension of SS-18s, he remarked, was limited by certain technical problems, which could only be resolved by their producer—the Yuzhmash enterprises in Ukraine (currently called Pivdenmash). An intergovernmental agreement on cooperation in extending service lives of SS-18s is ready for signature, he said.


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29 November 2005
**TOPOL ICBM TESTED**
On 29 November 2005, the SRF conducted a test launch of a Topol [NATO designation SS-25 'Sickle'] ICBM from the Plesetsk test range; the impact area was the Kura test range in Kamchatka. The missile used in the launch was 20 years old and the declared purpose of the exercise was to verify that missiles of this age could still perform according to specifications (the original life of ten years has been extended several times).


1 December 2005
**2006 DEFENSE BUDGET**
A meeting of the Military-Industrial Commission chaired by Prime Minister Mikhail Fradkov finalized the distribution of funds within the defense budget for 2006. The budget includes, among other items, the purchase of six Topol-M ICBMs and one refurbished Tu-160 heavy bomber. According to Kommersant, the prospects for the 2006 acquisitions program appear questionable, since in 2005 only four Topol-M ICBMs were purchased instead of the six that were originally planned, while the refurbishment of one Tu-160 heavy bomber, originally planned for 2005 as well, was not completed. (CNS note: The 2005 acquisitions plan may have been considered fulfilled if missiles used for test launches were counted.)


5 December 2005
**ROAD-MOBILE ICBM DEPLOYMENTS**
Commander-in-Chief of the SRF Nikolay Solovtsov announced that three road-mobile Topol-M ICBMs will be deployed in 2006 at the Teykovo SRF division. By the end of 2007, six more ICBMs will be deployed at the same division, completing a full regiment of nine road-mobile ICBMs.


16 December 2005
**2005 ARMS ACQUISITION PLANS NOT MET**
According to independent military analyst Vladislav Shurygin, the arms acquisition plan for 2005 was not fulfilled. Specifically, he pointed out that instead of seven ICBMs the Ministry of Defense acquired only four and instead of one refurbished and one new Tu-160 heavy bombers it received none. Furthermore, the defense industry was not fully paid for the work completed.


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The successful test launch of a Topol [NATO designation SS-25 'Sickle'] intercontinental ballistic missile (ICBM) armed with an experimental defense-penetrating warhead capped the exercises, billed as the one of the largest training activities undertaken in the past 20-25 years. The scenario for the Security 2004 exercise outlined an attack by terrorists simultaneously on four fronts, including from space, and as such appeared to simulate those threats to Russian national security elaborated in the October 2003 Ministry of Defense report entitled "Immediate Tasks of Development of the Armed Forces of the Russian Federation" that expanded upon the 2000 Military Doctrine. The "active phase" of the exercise, which began on 10 February, foresaw the launch of air-launched cruise missiles (ALCMs) by Tu-95MS [NATO name 'Bear H'] strategic bombers. It also envisioned the launch of sea-launched ballistic missiles (SLBMs) by two Project 667BDRM [NATO name 'Delta IV'] ballistic missile submarines (SSBNs) in the Barents Sea, but at least two and possibly three of the SLBM launches failed. The plan for the exercise also called for two ICBM launches conducted jointly by the Space Forces and the Strategic Rocket Forces.


18 February 2004
RUSSIA LAUNCHES MILITARY SATELLITES

ITAR-TASS, citing the Space Forces press service, reported on 18 February 2004 that Russia had successfully launched a military satellite, the Kosmos 2405, from the Plesetsk State Test Site using a Molniya-M space launch vehicle (SLV). The satellite reportedly was a Molniya-1T produced by the Reshetnev Scientific Production Association of Applied Mechanics. Some Russian and Western sources indicated, however, that the payload was in fact an Oko-class (US-KS) satellite, which is part of the high elliptical orbit component of the Russian Missile Attack Warning System. Another military satellite, a Raduga-1 telecommunications satellite designated Kosmos 2406, was placed into orbit by a Proton-K SLV launched from the Baykonur Cosmodrome on 27 March 2004. Deputy Space Forces Commander for Armaments Lieutenant General Oleg Gromov praised personnel involved in the launch, adding that its purpose was to strengthen Russian military space assets.


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20 April 2004

**TOPOL-M LAUNCHED AT TARGET NEAR HAWAII**

A Topol-M flight test was conducted on 20 April from the Plesetsk test range in northern Russia. The impact area was in the Pacific Ocean not far from Hawaii. This was the first flight test of Topol-M at its maximum distance and the first ICBM test for that distance in 16 years.


9 August 2004

**RUSSIA PLANS TO DEVELOP ITS NUCLEAR TESTING GROUND UNDER THE SUPERVISION OF THE MINISTRY OF ATOMIC ENERGY**

At a recent Kremlin conference on the topic of nuclear energy Sergey Ivanov, Russian Minister of Defense, and Aleksandr Rumyantsev, head of the Russian Federal Atomic Energy Agency, presented to President Vladimir Putin a draft statute on the Ministry of Atomic Energy. According to the draft, work in the nuclear sector will move in three main directions. These include the development and implementation of state defense orders and nuclear armament programs; the development, production, modernization, operation, and disposition of nuclear weapons; and joint activity for the maintenance and expansion of the nuclear test site at Novaya Zemlya. According to Rumyantsev, Russia is not planning to conduct nuclear tests but does intend to perform conventional explosive tests at the site. The development and use of Novaya Zemlya is intended to keep the facility in working order and to preserve Russia’s nuclear potential.


7 October 2004

**RUSSIAN MOD DOES NOT BELIEVE IN "ACCELERATED" REDUCTIONS OF U.S. STRATEGIC FORCES**

An anonymous high-level representative of the Russian Ministry of Defense said that the recent statement by Assistant Secretary of State Stephen Rademaker about reductions of U.S. strategic forces under the 2002 Moscow Treaty were "misleading" because these reductions only entailed movement of warheads from delivery vehicles to storage facilities. "These are virtual reductions," the Defense Ministry representative said, they "could be easily implemented not just in several years, but even in several days and then just as easily return warheads to delivery vehicles." Real reductions should entail elimination of weapons, but the Strategic Offensive Reductions Treaty (the Moscow Treaty) does not provide for this, continued the ministry's representative, noting that the lenient reduction provisions and the absence of verification reflected the preferences of the United States.


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1 December 2004
RUSSIA AND INDIA WILL JOINTLY BUILD "GLONASS" SATELLITE SYSTEM
Chief of the Federal Space Agency Anatoliy Perminov stated that Russia and India will cooperate in building up the GLONASS satellite global positioning system to 18 satellites from the current 11 by 2007. The accuracy of geographic coordinates is expected to increase to 1 meter. In addition to putting new satellites in orbit, the two countries also intend to replace some older satellites with new ones.

14 December 2004
CINC OF THE SRF ON THE FUTURE OF THE ICBM FORCE
According to Commander-in-Chief of the SRF Colonel General Nikolay Solovtsov, 90% of Russia's missiles are beyond their original warranty periods, but are still reasonably reliable. As an example he cited the recent launch of a Topol [NATO designation SS-25] ICBM of the Teykovo division, which was 17 years old. The service lives of RS-18 [NATO designation SS-19] ICBMs have been extended three times beyond the original 10 years. RS-20 [NATO designation SS-18] ICBMs will serve another 10-15 years, he said, and will subsequently be used to launch satellites. Solovtsov declared that by the time heavy ICBMs will be completely beyond service, the SRF will have enough new Topol-M [NATO designation SS-27] ICBMs to support strategic deterrence functions. According to Izvestiya, in 2004 the SRF cut 1,600 personnel along with 11 units. 28 ICBMs were eliminated via launching along with 28 ICBM silos and 17 permanent structures for mobile ICBMs.

22 December 2004
CONVENTIONAL ROLES FOR LONG-RANGE AIRCRAFT CONSIDERED
According to Commander-in-Chief of the Long-Range Air Force Igor Khvorov, Russia's long-range aircraft (including strategic Tu-95MS and Tu-160 and medium-range Tu-22M3 bombers) will be used in the future against terrorists in a conventional capacity, although they were originally created to carry nuclear weapons. In 2004 the Long-Range Air Force acquired long-range conventional weapons and can now "act like the U.S. Air Force in Yugoslavia or Iraq." He also said that in 2005 the air force planned to receive a refurbished Tu-160, which will be re-equipped to carry gravity bombs (originally all Tu-160s had been designed to carry only cruise missiles). Speaking about plans for the future, Khvorov noted that the air force was working on concepts for future long-range aircraft and has developed 10 possible approaches. Although no decision has been made, the air force is leaning toward creating future aircraft on the basis of Tu-160, whose capabilities are currently only being utilized at about 60%, he said.

24 December 2004
ROAD-MOBILE TOPOL-M DEPLOYMENT TO BEGIN
Minister of Defense Sergey Ivanov announced that deployment of road-mobile Topol-M ICBMs would begin in 2005 instead of 2006 as had been originally planned. The Ministry of Economic Development and Trade agreed to support the inclusion of funds for three additional ICBMs in the 2005 budget.

24 December 2004
RUSSIAN STRATEGIC FORCES FACE TECHNOLOGICAL AND FINANCIAL PROBLEMS
Yuriy Solomonov, director and chief designer of the Moscow Institute of Thermal Technology, which designed two of Russia’s most modern strategic missiles, Topol-M and Bulava, said that the strategic modernization program

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faces grave challenges, primarily due to chronic underfinancing, and could fail. In 2005 the defense industry was unable to fulfill the state contract on serial production of Topol-M ICBMs, he said, or on development and testing of the new SLBM, Bulava. He also claimed that about 200 technologies used in the production of strategic missiles have been lost in recent years; many components are no longer produced at all, especially those in the chemical industry. Further, former director of the 4th Research Institute of the SRF Vladimir Dvorkin opined that the present rate of Topol-M production, four missiles per year, cannot sustain production lines or the cooperation of contractors and subcontractors.


24 December 2004

RUSSIA CONDUCTS MOBILE TOPOL-M TEST

On 24 December 2004 Russia conducted the fourth test of a road-mobile Topol-M ICBM, reportedly the final test before the beginning of scheduled deployment of that missile.

component of military reform already under consideration concerns the medical commissions that determine the
fitness of draftees for duty. A new Statute on Military-Medical Examination, approved by government decree,
outlines the operating procedures that these commissions should follow to determine the fitness of individuals for
service. The statute specifies that the commissions will consist of doctors approved by the local government head
on the recommendation of a military commissioner. It also dictates that decisions on the individual fitness of
draftees for combat will be taken by a majority of the doctors present at a commission meeting instead of
requiring a quorum or a qualified majority. In the opinion of critics of the changes, these new medical rules may
result in an increased likelihood that medically unsuitable individuals will be drafted. These individuals therefore
charge that the new rules are tailored to ensure that the army meets draft quotas rather than the declared goal of
making military service a more respected and prestigious profession. Opponents also believe that the changes will
not impact the widespread use of bribery to evade military service and in fact actually may create the impression
that the government sanctions a system in which avoidance of military service increasingly is seen as a business.
March 2003.

26 March - 27 June 2003
GREATER RELIANCE ON CONTRACT SOLDIERS PLANNED
Nezavisimaya gazeta reported on 26 March 2003 that Defense Minister Sergey Ivanov had announced that the
Russian government would consider adopting a volunteer manning program for the Russian military. The Ministry
of Defense has assembled a list of 92 units that would undergo conversion. The first units to undergo the
conversion would be the Ground Forces, Airborne Forces, and Naval Infantry. Strategic Rocket Forces and the Air
Force would undergo conversion to the new system in the second wave. The initiative was announced even though
the professionalization program, under development by an interagency commission created by the Russian
government on 21 November 2002, is still incomplete. This led one commission member to express the concern
that Ivanov's initiative amounted to an experiment. The commission, which studied the transformation of the
French military to an all-professional force, was surprised that such force components as infantry would be
professionalized earlier than "intellectual" ones (SRF, Air Force). Moreover, the commission has encountered
difficulties in obtaining necessary planning information from the Ministry of Defense. On 6 May 2003 the Ministry
of Defense held a press conference on the contract manning program and revealed additional details of the
program. During the conference, Deputy General Staff Chief Lieutenant General Smirnov said that the Russian
military has experienced great difficulties acquiring enlisted personnel via conscription, due to the growing
numbers of exemptions and health problems among conscripts. According to Smirnov, only 10.3% of the annual
draft cohort was not exempt to conscription, and about half of conscripts suffer from medical problems limiting
their usefulness. According to the federal program, in 2004-2005 units belonging to the Ministry of Internal Affairs
Internal Troops, Federal Border Service, and Ministry of Defense units stationed in the North Caucasus would
switch to contract manning. The second phase of the program would begin in 2008, when the number of contract
personnel would increase and units belonging to the SRF, Air Force, Navy, and the Space Forces would also
undergo the transition. The reform would also include training units, reduced manning units, and equipment
storage facilities. Conscription would eventually be shortened to 1-1.5 years. Upon completing their initial training,
conscripts would have the option of contract service, or an assignment to a reduced-manning unit. According to
preliminary estimates, $138 billion rubles will be needed through 2007 to implement the reform. Overall, nearly
200 units are to transition to contract manning by 2007. Chief of the Naval Staff Admiral Vladimir Kravchenko,
however, indicated that the Navy would shift to contract manning by 2007, sooner than Smirnov indicated, adding
that 60% of submarine crews already were serving under contract. It remains to be seen whether these ambitious

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plans will be successfully implemented. The effort to transform the Pskov division of the Airborne Forces has experienced only limited success due to inadequate funding, lack of housing and other infrastructure, and other problems that reduce the attractiveness of contract service. The program’s provision to offer contract service to conscripts may be an insurance policy against the failure to attract genuine volunteers into the military and increase the quality of the enlisted personnel, including in nuclear components.


5 May 2003
RUSSIA TO HALVE DEFENSE EXPENDITURES IN 2004
Strana.ru reported on 5 August 2003 that Deputy Defense Minister and Armed Forces Chief of Armaments Colonel General Aleksey Moskovskiy stated that defense expenditures for the purchase of new arms and equipment will cut in half in 2004. The deputy minister added that the reduction is not due to economic considerations, but rather other government concerns. At this point, the most significant drawdown in the arms program for 2001-2005 is associated with modernization of the Russian Strategic Rocket Forces (SRF) and the development of new anti-aircraft missile systems and aviation. However, Moskovskiy believes that problems modernizing the SRF naval component could be largely compensated for by extending the length of the operation of strategic land-based missile systems, which is less expensive. Reductions in the purchase of space technology are also likely—expenditures for Space Forces modernization had increased by 3.5 times since they became a separate service of the Russian Armed Forces. A new approach to the modernization of conventional weapons is also being considered, in order to further reduce defense expenditures: military units may be allowed to transfer arms and military equipment whose warranty is about to expire, but which could still be sold for export, to industrial enterprises. The reduction of defense expenditures for 2004 is also likely to affect the drafting of a new State Armament Program for 2010–2015, to be completed this year.


2 October 2003
RUSSIA’S NUCLEAR POSTURE

The document, inter alia, outlines two major tasks for nuclear weapons: deterrence of an attack and de-escalation of a conflict if deterrence fails. Deterrence is viewed as a means to prevent the use of force against Russia for political purposes. De-escalation of a conflict is based on the notion of "pre-determined damage," which explicitly refers to the possible limited use of nuclear weapons to inflict a sufficient amount of damage to a hostile party to ensure that aggression is not worthwhile. Although the main threats to Russian security remain international terrorism and weapons of mass destruction (WMD) proliferation, according to the report Russia will consider the limited use of nuclear weapons to fight any potential enemy. The report also addresses Russia’s possible reaction to possible developments in US nuclear policy. According to the document, development of low-yield nuclear weapons by the United States might trigger Russia to revise its approach to deter threats of various levels. The report also outlines planned changes in the nuclear triad, including a substantial reduction of the Strategic Rocket Forces (SRF). By 2007-2008, the SRF will consist of 10 missile divisions (there are currently 19), primarily employing

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old types of intercontinental ballistic missiles (ICBMs) whose service lives will be extended until these systems gradually are phased out in favor of new missile systems. The air-based component of the strategic forces will stress modernization of the Tu-160 heavy bomber [NATO designation 'Blackjack'], which should be able to carry high-precision cruise missiles with both nuclear and conventional warheads, as well as gravity bombs. The naval leg of the nuclear triad will focus upon development of a new sea-launched ballistic missile (SLBM) [CNS believes it is the Bulava] and a new submarine [CNS believes this refers to the Borey class] to carry this new missile.


25 December 2003

STATE MILITARY PROCUREMENT PLAN FOR 2004 ADOPTED

The Russian government approved the 2004 state military procurement plan at a closed session on 25 December 2003. This marks the first time in the past decade that the government adopted the plan before the beginning of the calendar year, and should allow defense enterprises to enter into contracts without the delays of several months that previously slowed the process. The plan for 2004 provides for funding in the amount of 341.2 billion rubles ($11.7 billion as of 25 December 2003), an increase of 19.8% over 2003, totaling approximately 14% of all federal budget expenditures. According to Deputy Minister for Economic Development and Trade Colonel General Vladislav Putilin, this sum nevertheless represents 20% less than the funding outlined in the State Armaments Program. He noted, however, that funding dedicated to the production of military hardware and armaments will increase by 30%. As a result, amongst other equipment, the 2004 state military procurement plan calls for acquisition of six Topol-M [NATO designation SS-27 'Sickle'] intercontinental ballistic missiles (ICBMs), one Tu-160 [NATO name 'Blackjack'] strategic bomber, six military space satellites and four booster-rockets, and a number of Iskander-M [NATO designation SS-26 'Stone'] tactical short-range ballistic missiles (SRBMs). It also foresees modernization of Tu-160 and Tu-95MS [NATO name 'Bear H'] strategic bombers as well as Tu-22M3 [NATO name 'Backfire'] long-range bombers. In terms of the naval leg of the strategic triad, the state procurement plan provides funding in 2004 for the first tests of the new Bulava sea-launched ballistic missile (SLBM) and for continued construction of the first Project 955 Borey-class strategic nuclear ballistic missile submarine (SSBN), the Yuriy Dolgorukiy, which is scheduled to be launched in 2005 as part of plans to introduce three Borey-class SSBNs into the Russian Navy by 2010. The procurement plan, which is considered an integral part of efforts to modernize the armed forces, also incorporates several measures that seek to streamline the procurement process and reduce costs. For example, it allows companies to enter into contracts of up to three years (instead of the standard one-year agreement), thereby locking in prices for the future, and mandates that open tenders be held for a wide variety of military equipment, a step that could cut the cost of spending on military goods by up to 15%.

A new agency created in 2003, the State Committee for State Military Procurement, is tasked with oversight of conventional weapons purchases, while the Ministry of Defense will remain the sole procurer of equipment that pertains to logistics and support.

**2002**

**19 January 2002**

**NAVAL FORCES GIVEN PRIORITY IN NUCLEAR TRIAD**

Colonel General Yuriy Baluyevskiy, First Deputy Chief of the General Staff, acknowledged on 19 January 2002 that naval forces have been given priority in Russia's future plans for its nuclear triad. The strongest evidence of this priority shift came in March 2001 when the Russian government ordered the production of 40 sea-launched ballistic missiles (SLBMs). Previously the Strategic Rocket Forces (SRF) received priority in procurement and funding, but recent cutbacks in Topol-M production and ICBM modernization suggested that priorities were changing. The removal of former SRF commander Marshal Igor Sergeyev from his post as Defense Minister in March 2001 was another indicator. The new change will shift priority to saving Russia's deteriorating ballistic missile submarine (SSBN) force. Only one new SSBN is under construction (the Borey-class *Yuriy Dolgorukiy*), and Murena M-class [NATO name 'Delta II'] and Kalmar-class ['Delta III'] SSBNs are reaching the end of their service lives. By 2010 only the seven Delfin-class ['Delta-IV'] SSBNs are expected to remain in service. It remains to be seen whether the Russian government will be able to allocate sufficient funds to the naval strategic deterrent to arrest or reverse its decline.


**7 April 2002**

**PUTIN WORRIED ABOUT LOWERING OF NUCLEAR THRESHOLD**

On 7 April 2002, during a discussion with German journalists prior to his visit to Germany, Russian President Vladimir Putin expressed concern about reports on the US Nuclear Posture Review. Putin's main concerns were the possibility of a resumption of nuclear tests by the United States and the lowering of the nuclear threshold through adoption of ultra-low yield nuclear munitions, which would transform nuclear weapons from a means of deterrence to militarily usable weapons. At the same time, Putin downplayed his concerns by pointing out that there had been no authoritative statements by US officials on a new US doctrine.


**18 May 2002**

**RUSSIA TO MAINTAIN NUCLEAR TRIAD**

On 18 May 2002, Colonel General Yuriy Baluyevskiy, the first deputy chief of the General Staff, told reporters that reductions in Russia's strategic arms do not imply the elimination of any of the three components of its nuclear triad.

—Agentstvo voyennykh novostey, 18 May 2002; in "Russia to keep 'nuclear triad' despite strategic offensive weapons cuts," FBIS Document CEP20020518000059.

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19 June 2002
RUSSIAN OFFICIALS ON CONSEQUENCES OF ABM, START II TREATY DEMISE

Russian Defense Minister Sergey Ivanov said on 19 June 2002 that the US withdrawal from the ABM Treaty and subsequent Russian declaration that it considered itself no longer bound by START II provisions gave Russia more flexibility in decisionmaking on the structure of its nuclear forces. Ivanov said that the Moscow Treaty is advantageous to the Russian military, and that Russia will not make any rash moves in response to the US withdrawal from the ABM Treaty. Ivanov's remarks were echoed by General Staff Chief General Anatoliy Kvashnin, who added that Russia will now be able to retain its MIRVed ICBMs, which START II banned. As a result of the demise of START II, Russia now plans to retain the remaining 154 R-36M-series [NATO designation SS-18 'Satan'] ICBMs permitted by START I, until at least 2010. Strategic Rocket Forces Commander Colonel General Nikolay Solovtsov told journalists that a decision to extend the service lives of MIRVed ICBMs was in the final stages of preparation. The Ministry of Defense reportedly plans to increase the strategic nuclear forces' budget share from 18% in 2002 to 23-25% in 2003.


16 August 2002
NO PLANS TO RESTORE SRF STATUS

SRF Commander Colonel General Nikolay Solovtsov announced on 16 August 2002 that there were no plans to restore the SRF's status as a separate branch of service. Solovtsov added that all three components of the Russian strategic triad will be developed without favoring any single component.


27 September 2002
RUSSIAN STRATEGIC FORCES TO BE REDUCED TO MINIMUM SUFFICIENCY

On 29 September 2002, Chief of the General Staff, Army General Anatoliy Kvashnin announced that in the course of reform Russian strategic forces will be brought to a level of minimum sufficiency. Kvashnin did not specify how individual components of the Russian triad will be affected by the reform. This decision was reported as part of an effort to optimize the Russian armed forces and make them correspond to both the threats Russia faces and Russia's economic capabilities.


12 October 2002
COMBAT READINESS OF RUSSIAN STRATEGIC NUCLEAR FORCES TESTED

A five-day command and training exercise involving several branches of the Russian armed forces concluded on 12 October 2002 with coordinated test launches of a Topol [NATO designation SS-25 'Sickle'] intercontinental ballistic missile (ICBM) from the Plesetsk Test Site, sea-launched ballistic missiles (SLBMs) from Pacific and Northern Fleet ballistic missile submarines (SSBNs) in the Sea of Okhotsk and the Barents Sea, and cruise missiles fired by Tu-95MS [NATO name 'Bear-H'] and Tu-160 [NATO name 'Blackjack'] strategic bombers. The exercise also tested the Russian

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anti-ballistic missile (ABM) system, which utilized early-warning radars and command posts in Belarus for the first time, with simulating the destruction of the missiles during the final stage of flight. It appears that the ABM system played the role of U.S. national missile defense (NMD). Therefore, the results of the exercise, in which all of the missiles reportedly overcame the ABM system and successfully "struck" the programmed targets, could be interpreted as proof of the continued effectiveness of the ICBMs. According to military officials, the exercise sought to demonstrate the ability of the strategic nuclear forces, assigned the preeminent role in maintaining Russia's security, to defend the country against military aggression, including through the use of nuclear weapons. The new Russian military doctrine, taking into account weakened conventional arms capabilities, foresees the use of nuclear weapons in order to preserve Russia's sovereignty and territorial integrity. The exercise may also have sought to demonstrate an ability to overcome ABM systems. Some Russian commentators, however, pointed to the closed nature of the exercise, its full-scale simulation of a conflict, and proximity to a US NMD test as possibly indicating a renewal of strategic arms competition between Russia and the United States. Sergey Sokut, of Nezavisimaya gazeta, characterized similar exercises conducted at the end of the 1990s as more transparent and contrasted the emphasis of earlier exercises on de-escalation with the full nuclear strike and coordinated ICBM and SLBM launches in this latest exercise. Sokut also attributed the US decision to postpone its NMD test from 24 August 2002 to mid-October 2002 to Washington's desire to make a political statement rather than to the officially stated technical reasons.


2001-2000

13-16 February 2001
RUSSIAN GENERAL STAFF HOLDS LARGE-SCALE STRATEGIC COMMAND AND STAFF EXERCISES
From 13-16 February 2001 the Russian General Staff held large-scale command and staff exercises with the participation of all three components of Russia’s strategic nuclear “triad.” In contrast to earlier strategic command and staff exercises, the Russian Ministry of Defense released few details on the exercise’s scenario and course of events. Led by the General Staff Chief, General Anatoliy Kvashnin, the three-day exercise apparently simulated a large-scale nuclear conflict ending with a mass nuclear exchange, and featured training ICBM and SLBM launches, as well as heavy bomber flights with ALCM launches. Commenting on the exercise and the accompanying ballistic missile launches, General Staff First Deputy Chief General Valeriy Manilov stated that it demonstrated Russia’s answer to the US NMD initiatives, adding that Russian missiles are capable of penetrating any missile defense system.


28 March 2001
SERGEY IVANOV APPOINTED DEFENSE MINISTER
Sergey Ivanov, who previously served as the Security Council Secretary, was appointed Defense Minister on 28 March 2001 by President Putin. A graduate of the Leningrad State University Translation Department and the Yu.
V. Andropov Red Star Institute of the USSR KGB, Ivanov worked in foreign intelligence, specializing in the Anglo-Scandinavian area and obtaining the rank of lieutenant general. From 1981 to 1998 he worked both in the central apparatus of the KGB and abroad. From August 1998 until his Security Council appointment, Ivanov served as a deputy director of the Federal Security Service (FSB) and head of the Forecasting, Analysis, and Strategic Planning Department. He was appointed Secretary of the Security Council on 15 November 1999 and served in that post until being appointed Defense Minister. Although Putin emphasized that Ivanov's appointment heralded a new phase of demilitarization of Russia's society, reporters were quick to note that while Ivanov is the first defense minister without military background, he does hold the rank of lieutenant general in the FSB. Media sources predict that under Ivanov the status and decision-making influence of the Defense Ministry will increase significantly. Ivanov replaced Marshal Igor Sergeyev, who had held this position since May 1997 and commanded the SRF between 1992 and May 1997. Following his replacement, Sergeyev was appointed Strategic Stability Issues Advisor to the President, a newly created position.


May - August 2001
IVANOV COMMENTS ON REFORM GOALS, PROGRESS
Since his appointment as Minister of Defense, Sergey Ivanov has made a number of comments outlining the main priorities of the ongoing military reform process, including the role and composition of Russia's strategic forces. During an interview in May 2001, Ivanov declared that all three components of Russia's strategic nuclear forces (land-, air-, and sea-based) ought to be preserved, adding that this point of view is also shared by Vladimir Putin. In an August 2001 Krasnaya zveza interview, Ivanov also said that while the present three-component structure would be preserved, Russia's strategic nuclear arsenal would nevertheless be "optimized," a formulation that likely means reductions in size and changes in the relative importance of individual components of the Russian strategic triad. It also appears that the strategic forces will not enjoy the same degree of support as they did under Igor Sergeyev. According to Ivanov's deputy minister for armaments, Colonel General Aleksey Moskovskiy, in the past the strategic forces have been modernized at the expense of conventional forces; the current reform process, however, will seek to balance the needs of strategic and conventional components. When asked whether the SRF would receive a fourth Topol-M regiment this year, Moskovskiy replied that all procurement plans for this year would be fulfilled, without providing additional details. Ivanov also showed no signs of deviating from the official Russian position that radical cuts in strategic weapons would not be possible in the event of US deployment of strategic ballistic missile defenses. Ivanov cautioned against expecting immediate results from the reform process, stating that it would not bear fruit before 2004. However, some progress has already been made, according to Ivanov. Russian armed forces now comprise three branches of service (the Ground Forces, Air Force, and Navy) and three separate commands (the Strategic Rocket Forces, which lost their status as a branch of service, Airborne Forces, and Space Forces, which came into existence on 1 June 2001).


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NEW NATIONAL SECURITY CONCEPT PUBLISHED
The new Russian national security concept lowers the threshold for the use of nuclear weapons in a conflict.

RUSSIAN DEFENSE PROCUREMENT TO INCREASE BY FIFTY PERCENT
On 27 January 2000 Russian Prime Minister and acting President Vladimir Putin announced that funding for defense procurement (the state defense order) will be increased by fifty percent for the year 2000. The Russian government approved the state defense order at a session held the same day, and Putin observed that this decision had been made much earlier than in previous years. Deputy Prime Minister Ilya Klebanov, who is responsible for coordinating military-industrial complex issues in the government, said that financing for research and development work will increase by 80 percent. According to Klebanov, defense procurement will be mainly oriented towards the purchase and production of conventional weapons, especially precision guided munitions. Klebanov also emphasized that special attention will be paid to the military use of space, with the goal of maintaining the number of military satellites at the minimum acceptable level. Putin said that the war in Chechnya is not the main reason for the increased defense budget; rather, it has been necessitated by many years of underfinancing, which has significantly undermined the Russian army's effectiveness. The former chairman of the Duma budgetary-finance committee, Aleksandr Zhukov, said that in 2000 defense procurement will reach a new high for the post-Soviet period, comprising almost 40 percent of the military budget. The defense budget is also being kept more secret, with fewer details being released to the press than in past years. Klebanov noted that the government has paid the defense industry for 50-60 percent of the 1999 state defense order, and if not for the war in Chechnya, the entire order would have been paid for. By April 2000 the state's debt to defense industry for 1997-1998 is to be paid in full and in the next two to three years all past debts to are to be paid off.

MINATOM OFFICIAL DISCUSSES STATE ORDERS AND FINANCING OF NUCLEAR WEAPONS PROGRAMS
On 23 June 2000, Vek published an interview with the head of Minatom's Nuclear Munitions Development and Testing Department, Nikolay Voloshin, who reported that the value of the FY 2000 state defense order had increased by a factor of 1.5 in comparison with the state defense order for FY 1999, but he noted that the actual increase is lower because of inflation. Voloshin added that the defense order has also been increased by approximately the same factor for his department. The Nuclear Munitions Development and Testing Department manages the presidential program "Development of the nuclear weapons complex," which constitutes 40 percent of the department's work and consists of five smaller programs: replacing aging nuclear weapons; creating production facilities to replace former Soviet facilities located outside of Russia; constructing new equipment to conduct physics experiments; developing supercomputer complexes, and supporting internal test sites. Approximately half of the work under the program is related to maintaining the existing arsenal. Voloshin added that the five subprograms comply with the Comprehensive Test Ban Treaty. Financing for each of the subprograms will be appropriated annually. Other federal programs focus on safety and security, prevention of unauthorized
use of nuclear weapons, as well as weapons design and modernization, including warheads for the Topol-M complex. He estimated that 45 to 85 percent of the state defense order focuses on new projects, R&D, and nuclear weapons stewardship. Although a small portion of the state defense orders from FY 1997 and FY 1998 remained unpaid, the state was able to pay in full and on time for the FY 1999 defense order. According to Voloshin, the budget for Minatom’s Nuclear Munitions Development and Testing Department was 30 times less than the budget allocated to the US national laboratories.


11 August 2000
SECURITY COUNCIL PRESERVES SRF UNTIL 2006, CHANGES SPENDING PRIORITIES
On 11 August 2000, the Russian Security Council decided to preserve the Strategic Rocket Forces (SRF) as an independent branch of the armed forces until 2006. This decision means a partial defeat for the Chief of General Staff, General Anatoliy Kvashnin, who wanted to abolish the SRF as an independent branch and dramatically reduce their size by 2003 (for additional information on Kvashnin’s proposals, please see the 7/11/2000 entry in the Russia: ICBM Force/SRF General Developments section). In addition, no ICBM will be withdrawn from service before completely exhausting its service life, which will be extended through modernization programs. Nevertheless, on balance the session was a defeat for the SRF and Marshal Sergeyev. Although the SRF are to remain an independent branch until 2006, Russian military experts are interpreting this decision as a sign that their fate has already been decided. By 2007 Russia will have implemented START II-mandated reductions, leaving the SRF in a much-reduced state, which can only encourage the proponents of eliminating them as an independent branch of forces. According to one report, the SRF will most likely be gradually reduced in status after 2006. Initially the SRF will lose their army-level command structures, then they will be reduced to an independent command, and finally they will be integrated into the Air Force. The Security Council added a statement that in the event of unwelcome developments in strategic arms reduction talks or ballistic missile defenses, SRF reform plans may be altered, giving some hope to the SRF leadership that these decisions could be reversed. The SRF also suffered additional blows at the Security Council session. The Space-Missile Defense Troops, transferred to the SRF in 1998, are to be retransferred to the Air Force over the next two years. The Security Council decided to end priority financing of the SRF in favor of improving the condition of Russia’s general purpose forces, with particular emphasis on creating a larger number of high-readiness units in all three services. Finally, at the close of the Security Council’s session, President Vladimir Putin promised to allocate the military additional 2 billion rubles (approximately $70 million) by the end of 2000.


10 November 2000
IVANOV CONFIRMS SRF REFORM PLANS
Russian Security Council Secretary Sergey Ivanov confirmed that the status of the Strategic Rocket Forces (SRF) as an independent branch of the armed forces will remain unchanged until 2006 (see the 8/11/2000 entry below). Ivanov also confirmed that control of the Space-Missile Forces will be transferred from the SRF to the Air Force in the next two years.


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1999

13 January 1999
RUSSIAN DEFENSE MINISTER SERGEYEV REITERATES SUPPORT FOR CREATING UNIFIED STRATEGIC COMMAND
Speaking to reporters on 13 January 1999, Russian Defense Minister Igor Sergeyev called the creation of the Unified Main Command of the Strategic Deterrence Forces "one of the main reforms of Russian armed forces for 1999." According to Sergeyev, the "military command must react quickly to changing operational circumstances and be capable of working under any conditions." Sergeyev further warned that without such unified control, Russian missiles would become mere "decorations." Russian strategic rocket forces, nuclear submarines, and nuclear bombers would fall under the new command's jurisdiction. All of Russia's nuclear forces would be under the Unified Main Command, and as a result, the decision whether to use nuclear forces would rest with the new command. However, according to the Ministry of Defense, "there has been no talk of administrative restructuring: submarine launch squadrons will remain part of the Navy and bombers will remain part of the Air Force." Critics argue that Sergeyev strayed from plans approved by President Boris Yeltsin in November and eliminated departments and headquarters "one after the other." Russian General Headquarters and the Navy protested the large-scale reorganization and mounted a press campaign against Sergeyev, which alleged that his reforms would break up the last combat-ready Russian army.


15 January 1999
EXPERT CALLS CREATION OF UNIFIED STRATEGIC COMMAND PREMATURE
On 15 January 1999, Nezavisimoye voyennoye obozreniye published an article by Army General Makhmut Akhmetovich Gareyev, who warned that the proposed integration of Russian strategic nuclear forces "is premature and is capable of giving rise to more negative than positive consequences." According to Gareyev, the proposed Unified Main Command of the Strategic Deterrence Forces would lead to "the disintegration and destruction of the unified character of strategic planning and of the command and control of the armed forces" because the proposed Unified Main Command would diminish the role of the General Staff in strategic planning. Gareyev further noted that the document for the creation of the Unified Main Command fails to clearly define the functions of the proposed Command. The draft proposed transferring the main commands from the Navy and the Air Force as well as some functions from the General Staff to the Unified Main Command. Gareyev argued that the proposed Unified Main Command would "complicate the command and control system of the strategic nuclear forces (SNF)" because an intermediary command and control system would exist within the SNF's own system. Gareyev noted the need for military intelligence in the planning and targeting policies of the SNF and questioned whether the proposed Unified Main Command would receive such intelligence at the expense of the Main Intelligence Directorate (GRU) and other branches of the armed forces. According to Gareyev, those who support the creation of the Unified Main Command "envision taking a portion of the specialists from the General Staff, from the main staffs of the Navy and Air Force and from the 12th Main Directorate." Gareyev asserted, however, that there are "no specialists to spare in these command and control agencies" and any transfer of specialists would disrupt the functioning of these groups. Gareyev doubted statements that the proposed command will yield savings of 10-15 percent because the recruitment and training of new specialists as well as integration of automated command, control and communications (C3) systems would reduce such savings. Gareyev also expressed concern that "no
single organ will remain which would have the right to supervise nuclear weapons and ensure nuclear safety."

9 February 1999
MINATOM: TWO CLOSED CITIES WILL NO LONGER MAKE NUCLEAR WARHEADS
Speaking before reporters on 9 February 1999, Russian First Deputy Minister of Atomic Energy Lev Ryabev stated that two plants in the closed cities of Sarov (Arzamas-16) and Zarechnyy (Penza-19) will no longer assemble nuclear armaments.

10 February 1999
SERGEYEV: PROPOSAL TO UNIFY RUSSIAN NUCLEAR FORCES COMPLETE BY MAY
After meeting with President Boris Yeltsin on 10 February 1999, Defense Minister Igor Sergeyev stated that the proposal to place all Russian strategic nuclear deterrence forces under one command will be concluded in May. Yeltsin created a special commission to study the creation of a unified strategic forces command and appointed Sergeyev to head the commission. Chief of the General Staff Anatoliy Kvashnin was appointed deputy chairman of the commission, which includes all commanders of the military services. According to Sergeyev, the special commission will study the "mechanism and indicators in the political, economic military and technical spheres" and will brief Yeltsin on the conclusions in May. In 1998, Sergeyev proposed the creation of the Unified Main Command of Strategic Deterrence Forces, which would assume command of all military structures possessing strategic nuclear weapons, including the Strategic Rocket Forces, the Navy, and the Air Force. Sergeyev further recommended that Commander-in-Chief of the Strategic Rocket Forces Vladimir Yakovlev should head the unified strategic command. Critics state that the proposed unification of nuclear deterrent forces is an attempt by Sergeyev to save the Strategic Rocket Forces, which were to be merged with the Air Force in 2001. According to these critics, Sergeyev's proposal lacks support from the troops and the accelerated creation of a unified command will turn a significant number of the top generals against Sergeyev.

17 February 1999
JOINT RUSSIAN-US CONSULTATIVE GROUP DISCUSSES Y2K ISSUE
During its Moscow conference held 17-21 February 1999 at the Russian Defense Ministry, the Russian-US Consultative Group on Defense Issues discussed current projects "connected with the further development of bilateral relations in the military field." The agenda included discussion of US and Russian defense ministries' efforts to resolve the Y2K computer problem. While Russian nuclear forces rely more heavily on computers than Russia's other military branches, older mainframe computers are used for the strategic work and most of the Russian officer corps do not use computers. Russian specialists agree that there will be no serious problems such as accidental nuclear launches, but rather "months of fits and starts," to get the systems back into working order. Vladimir Orlov of the Center for Policy Studies in Russia (PIR Center) noted that problems will most likely occur with tracking the location and alert status of nuclear weapons, as opposed to problems with the targeting systems. Other issues discussed at the consultative group meeting included "possible threats to security of Russia and the

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United States, bringing trust and security measures into the military field, prospects of bilateral military cooperation and progress with the START I Treaty."

3 March 1999
DUMA RESOLUTION TO STRENGTHEN SECURITY AT NUCLEAR ARSENALS APPROVED

The Russian Duma passed a resolution on 3 March 1999 calling on President Yeltsin to develop a federal program to strengthen nuclear weapons security by the year 2005. The resolution, which was approved by 302 deputies, calls for the creation of a professional security unit for Ministry of Defense nuclear sites, and for using funds from the federal budget for equipment to protect nuclear munition storage sites. According to the deputies, lack of funding for those military divisions that use nuclear munitions and are responsible for the security of these munitions should not be permitted. The Duma estimates that government owes these military divisions 645.2 million rubles ($27,810,344 at the 3 March 1999 exchange rate).

4 March 1999
STRATEGIC NUCLEAR FORCES MUST FORM BASE OF RUSSIA'S DEFENSE

On 4 March 1999 Roman Popkovich, Duma Defense Committee Chairman and member of the Our Home is Russia faction announced that on 17 March 1999 the Russian Duma will debate the draft law On Financing Russia's Strategic Nuclear Forces through 2010. At parliamentary hearings concerning war and other threats to the security of Russia as a result of NATO expansion, Popkovich noted that "war is possible and thus we must provide for the defense of our state." In Popkovich's opinion the foundation of Russia's security must be its strategic forces. Popkovich added that Russia "has the opportunity to destroy NATO from the inside, and we must use this opportunity."

15 March 1999
MIKHAYLOV: ROLE OF NUCLEAR DETERRENCE IN RUSSIAN NATIONAL SECURITY

Speaking before reporters on 15 March 1999, Russian Security Council First Deputy Secretary Vyacheslav Mikhailov said that Russia regards nuclear forces as "a guarantee of national security and a means to deter aggression against the Russian state and its allies." Referring to President Boris Yeltsin's approval of the document Fundamental Tenets for the Russian Federation's Policy in the Area of Nuclear Deterrence, Mikhailov contended that the policy's main goals are the "guaranteed defense of the territorial integrity and sovereignty of Russia and its allies, and the creation of favorable conditions for the country's peaceful development." The same document asserted that Russia supports continued "systematic and consequential efforts by all nuclear states to reduce nuclear weapons at a global level" and the eventual elimination of nuclear weapons. Mikhailov asserted that "the policy is not directed towards any one state or union of states" and stated that other measures to remove threats to national sovereignty and territorial integrity are ineffective as long as other states maintain nuclear weapons in their arsenals. Yeltsin's approval of the Russian nuclear deterrence policy came after NATO inducted Poland, the Czech Republic, and Hungary into the alliance. According to Nezavisimaya gazeta, the doctrine could "become the

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17 March 1999

**DUMA ADOPTS BILL ON THE FINANCING OF STRATEGIC NUCLEAR FORCES**

On 17 March 1999, the Duma adopted a bill on financing the Russian Federation’s strategic nuclear forces until 2010. Deputies passed the bill after its first reading by a large majority. Duma Defense Committee Chairman Roman Popkovich (Our Home is Russia) stated that Russia’s strategic nuclear forces (SNF) have already "entered the zone of progressive degradation." Without guaranteed financing, Popkovich argued, decline of the SNF would continue and this could force Russia to leave the ranks of leading nuclear states by the year 2005. According to Popkovich, the bill allocates the yearly "minimal necessary amount of financing" from investment programs to the SNF and the bill plans the development of the SNF in financial terms. Popkovich reported that the general financial expenditures stipulated by law are compatible with the State Purchasing Order Until 2010 and do not exceed 3.5 percent of GDP, as requested. Deputies did not link financing for the SNF to the START II Treaty, which the Duma has yet to ratify. Popkovich also quoted Russian Prime Minister Yevgeniy Primakov's letter to the Duma in which Primakov said that he "considers it possible to support the bill" after introducing some clarifications into the bill. According to Aleksey Arbatov (Yabloko), the bill "creates the basis for a more simple position for further Russian treaties." The bill adjusts SNF financing in relation to the level of inflation and stipulates that financing for the SNF may not be used to pay other debts or for other purposes. The bill also mandates that if funds earmarked for the SNF are not completely used, then they will be be included in the next year's budget as supplemental funding for the SNF.


1 April 1999

**DUMA COMMITTEE CHAIR CALLS FOR DEFENSE BUDGET INCREASE**

Speaking before reporters on 1 April 1999, Roman Popkovich, Chairman of the Duma Defense Committee, said that Russia’s defense budget should be at least 5.5 percent of GDP. According to Popkovich "the deputies have once again realized the need to pay more attention to the armed forces and their financing. I think the defense budget will be increased this year." Popkovich noted that the minimum defense budget on which the army can survive is 3.5 percent of GDP, as had been approved by the president. With regard to the START II Treaty, Popkovich said that the Duma will ratify it because "Russia needs it in the first place and it has nothing to do with our relations with the United States."

—Boris Kipkeyev, "Lawmaker Hopeful for Russia Defense Budget Increase," ITAR-TASS, 1 April 1999.

9 April 1999

**REMARK ABOUT RETARGETING OF MISSILES CREATES FUROR**

In an interview with Interfax, State Duma Speaker Gennadiy Seleznev said that President Boris Yeltsin had told him in their morning meeting that he had given an order for Russian missiles to be targeted "against those countries that are carrying out military operations against Yugoslavia." The remark created a furor in Moscow and in the capitals of the countries concerned. Contacted by Interfax for comment, a NATO spokesman in Brussels said that NATO refrained from any comment since "We didn't hear this information from President Yeltsin himself." Seleznev's press secretary later said that it was all a misunderstanding, that the words "the order has been given" were never said, and that "the president was speaking only of a possibility of retargeting the missiles under certain

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circumstances." Strategic Rocket Forces Chief of Staff Anatoliy Perminov said later the same day that "the forces had not so far received an order from Yeltsin to retarget their missiles on any NATO countries." Presidential aide Sergey Prikhodko, who is in charge of foreign policy in the presidential administration, said, "It cannot be ruled out that NATO's large-scale action in Yugoslavia will demand introducing correctives to the Russian defense doctrine."


29 April 1999
SECURITY COUNCIL MEETING ON NUCLEAR WEAPONS
The Security Council of the Russian Federation conducted a closed meeting to discuss the status and the prospects of the nuclear deterrence forces. Reports were made by the Defense Minister Igor Sergeyev and the Minister of Atomic Energy Yevgeniy Adamov. At a subsequent briefing the secretary of the Security Council, Vladimir Putin, reported that the meeting adopted three documents. One of them covers the development and the security of the nuclear weapons complex (i.e. development, production, and testing of nuclear warheads), another is a concept for the use of nuclear weapons, including tactical nuclear weapons; the third document, said Putin, was so secret that even its title could not be disclosed. He stressed that Russia would continue "to abide by all obligations it had undertaken" in the area of arms control and international security. Press reports suggested that in the view of the breakdown of the START II ratification process, the Security Council decided to extend service life of SS-18 Satan (RS-20) heavy ICBMs, retain eight Delta III SSBNs which had been previously slated for decommissioning, and buy eight Tu-160 Blackjack and three Tu-95 Bear heavy bombers from Ukraine. The Security Council also reportedly decided to develop a new, low-yield nuclear warhead and to develop a capability to ensure the reliability of Russian nuclear weapons within the framework of the CTBT. Considerable attention was devoted to the safety and security of Russian nuclear weapons design, production, and storage facilities.


20 May 1999
DUMA ADOPTS BILL ON THE CREATION, USE, DISMANTLEMENT, AND SAFETY OF NUCLEAR WEAPONS
The bill On the creation, use, dismantlement, and safety of nuclear weapons establishes the legal basis for state regulation of activities connected with nuclear weapons. It also provides for punitive measures for violations of Russian laws covering this area. The bill states that nuclear weapons and installations, as well as facilities for research and development, maintenance, and destruction of nuclear weapons materials, are exclusively the responsibility of the federal authorities. In accordance with this bill, the Russian president makes all nuclear disarmament decisions, which must be approved by the Federation Council.

25 May 1999  
**RYBAKOV: REDPLOYMENT OF RUSSIAN NUCLEAR WEAPONS IN BELARUS A 'HYPOTHETICAL SCENARIO'**

On 25 March 1999, Izvestiya reported that the Chief of the Foreign Ministry Directorate for International Security and Arms Control, Valentin Rybakov, called the redeployment of Russian nuclear weapons in Belarus a "hypothetical scenario" and noted that the Belarusian leadership was not calling for the return of nuclear weapons to Belarus. According to Izvestiya, the Russian military may consider the possibility of beginning talks with Belarus about the return of Russian nuclear weapons to the republic. After Russia withdrew its nuclear forces from Belarus, the two ICBM bases at Lida and Mozyr and the two storage facilities at Kolosova and Lesnaya were supposed to be destroyed. The destruction of these sites was to be completed by 5 December 2001, but only three launch pads have been destroyed because of lack of funds. Those launch pads that have not been destroyed have fallen into disrepair and ICBMs could not be deployed to them without substantial and expensive rebuilding.


9 June 1999  
**BILL ON NUCLEAR ARMS APPROVED BY RUSSIAN FEDERATION COUNCIL**

On 6 June 1999, Russia's Federation Council unanimously approved the bill On the creation, use, dismantlement, and safety of nuclear weapons, which the State Duma adopted on 20 May 1999.


21-26 June 1999  
**ZAPAD-99 EXERCISE INCLUDES SIMULATED NUCLEAR STRIKES**

From 21 to 26 June the Russian armed forces conducted what was described as the largest military command-staff exercise of the past 10 years, with the final stage of the exercise featuring simulated nuclear strikes by air-launched cruise missiles against Europe and the United States. Code-named Zapad-99 (West-99) the exercise involved extensive cooperation between Russian and Belarusian forces, while Kazakhstani military officers attended as observers. The Russian forces involved included all of the armed services, with up to 50,000 troops taking part. According to Russian Defense Minister Igor Sergeyev, the purpose of the exercises was to "work out one of the provisions of the Russian military doctrine—the use of nuclear weapons in the case when all other methods of organizing defense have been exhausted." While Russian Ministry of Defense officials denied any direct link between the exercise and NATO's air campaign against Serbia, claiming that the exercise had been planned in December 1998, several aspects of Zapad-99 were designed to test possible countermeasures to the tactics used by NATO against Serbia. Sergeyev noted that the exercise had been crafted to take into account a "powerful information offensive that preceded armed aggression, the localization of the conflict and non-contact warfare." By "non-contact warfare" Sergeyev was apparently referring to a campaign in which air forces conduct all the fighting, at least initially, with no direct engagement of opposing ground forces. This was reflected in reports of the exercise and the maneuvers conducted, with a heavy emphasis on aviation, air defense, and naval forces. The scenario for the exercises started with a massive air attack from the "west" involving 450 tactical and strategic aircraft, plus 120 cruise missiles, against Belarusian territory. In addition, the scenario postulated a 110-aircraft and 40-cruise missile attack against Russia's Kaliningrad Oblast. According to Colonel General Anatoliy Kornukov, Commander of the Russian Air Force and Air Defense Forces, these simulated air attacks were met and repulsed with 21 intercept sorties and 28 SAM launches against target drones. Russian air forces then screened Russian and Belarusian ground forces that prepared a counterattack in Belarus and worked to "deblockade" Kaliningrad. Long-range aviation forces carried out simulated strikes against attacking ground forces on 24 June, with a simulated 50-aircraft strike against armored targets at an exercise range near Tver. In the north, the Northern Fleet deployed 30
ships, including the nuclear-powered cruiser Petr Velikiy, and four submarines, and engaged in extensive live-fire exercises. Even these large-scale exercises ran into budget constraints, however, as the Fleet’s fuel allocation for the maneuvers was reduced by half just before the exercise started, necessitating a reduction in the number of ships participating and a cut in the flying time for tactical and helicopter aviation. Despite the reported success of all the individual components of the exercise, the overall scenario called for limited nuclear strikes against "western" targets in order to bring the conflict to a close. Indeed, Sergeyev’s comments imply that nuclear strikes were used as a last resort after conventional defenses had begun to collapse. The simulated nuclear strikes started on the morning of 26 June, when two Tu-95 MS Bear-H bombers from the 22nd Guards Heavy Bomber Division flew near Iceland on a simulated cruise missile launch mission, reportedly with the mainland United States as the target. The same day two Tu-160 Blackjack bombers flew down the coast of Norway, reportedly in a simulated nuclear strike against continental Europe. These strikes apparently ended the exercise [indicating that Defense Ministry planners believe that escalation to limited nuclear strikes might successfully terminate a conflict]. No cost figures for the exercise have been released, but the Russian press has speculated that the cost could run into the billions of rubles, and may have exhausted the training budget for the year. Indeed, the Northern Fleet reportedly consumed its entire fuel allocation for the 1999 training year during the exercise. According to Defense Minister Sergeyev, similar exercises may be held every two years in the future.


24 June 1999

YELTSIN RETURNS BILL ON NUCLEAR WEAPONS TO DUMA

Russian President Boris Yeltsin sent letters to Yegor Stroyev, chairman of the Federation Council, and Gennady Seleznev, speaker of the State Duma, informing them that he was returning without review the bill On the creation, use, dismantlement, and safety of nuclear weapons, which was adopted by the State Duma on 20 May 1999 and approved by the Federation Council on 9 June 1999. The bill was returned because of a failure to follow constitutional requirements in the process of submitting draft legislation to the State Duma. According to Article 104, Section 3 of the Russian Constitution, a conclusion of the government must be included in any legislation which provides for expenditures from the federal budget. As this procedure was not followed in this case, Yeltsin stated that the bill had been unlawfully adopted and could not be signed into law.


20 July 1999

FORCES IN RUSSIAN FAR EAST LOSE INFRASTRUCTURE DUE TO NON-PAYMENT OF UTILITY BILL

Related content is available on the website for the Nuclear Threat Initiative, www.nti.org.
According to Interfax, air defense forces of the 11th Army division in Russia's Far East lost power on 20 July 1999 after the Khabarovskenergo company cut off electrical service because of outstanding debts. Units of the strategic rocket forces in charge of Russia's "nuclear shield" and many Russian military cities were also left without electricity. During the outage, civilian airliners disappeared from military radar before back-up systems came on. Sources noted that "the air and air defense forces have repaid 27 percent of their debt for electricity. However, they still owe electricity suppliers 27 million rubles, plus about 110 million rubles for heat." Funds to pay for the remaining utility debt have still not arrived from Moscow. However, according to a government resolution adopted in July 1999, "heat electricity, and water cannot be cut off from facilities that are of strategic importance for the country's security." In a related article in the Washington Post it was noted that this is "at least the third time in a year that sensitive military installations have found themselves without power because of unpaid bills."


22 July 1999
SECOND SRF REGIMENT TO BE EQUIPPED WITH TOPOLO-Ms AND MORE TOPOLO-Ms TO BE PRODUCED
On 22 July 1999, Colonel General Anatoliy Sitnov, Chief of Arms Supplies of the Russian Armed Forces, announced that another Topol-M regiment of the Strategic Rocket Forces (SRF) would be made combat ready. This announcement was reiterated on 2 August 1999 by SRF Commander Colonel General Vladimir Yakovlev, when he announced that "another rocket regiment equipped with [10] Topol-M missile systems will "undoubtedly" be added to the Russian armed forces before the end of 1999." As part of the Tatischev division, the regiment will be based in the Saratov region. In 1998 a regiment in the Tatischev division received 10 Topol-M ICBMs. According to Yakovlev, the mass production of these missiles means that the armed forces will receive an additional 20 Topol-M ICBMs next year. That number could rise to 30, but is dependent on the federal budget and the implementation of the law On funding the state defense order for the strategic nuclear forces of the Russian Federation. In order to improve the capabilities of the anti-missile defense system and satellite surveillance, the Ministry of Defense plans to purchase 10 new satellites. And in addition to those, equipment for the rest of the nuclear triad of Russia will be purchased: the air force will receive a new strategic bomber, the Tu-160, which has been in production at the Kazan Airplane Factory for five years, and the Russian Navy will receive a new nuclear submarine, a large anti-submarine ship, a missile ship, and a landing craft. However, actual delivery of the orders will be dependent on funding for defense contracts. In the first half of 1999 the Ministry of Defense only received 20 percent of the funds for the defense order. Of that, 48 percent will be spent on the purchase of new weapons and the modernization of existing military technology. An additional 60 percent of requested funds for the state defense order should be distributed by the Ministry of Finance in the fourth quarter of 1999. It is unclear, however, if that money will be available. If the necessary funds are not made available, then many systems currently in service will begin to become ineffective in 2003. Sitnov noted that the lifetime of tanks and artillery equipment can be extended again, but that is not the case with the space satellites or other more advanced systems. In a related Vremya MN article from 20 July 1999, it was reported that no one knows exactly how much money Russia needs yearly for military reform. There is a suspicion that current defense budgets are spent on feeding the army, not on its development. In connection with the budget, Sitnov admitted that in fact, the military really needs 22 satellites, not the 10 that are expected to be ordered under the current budget.


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23 July 1999

**LAW ON FUNDING THE STATE DEFENSE ORDER FOR STRATEGIC NUCLEAR FORCES**

The bill on funding the state defense order for the strategic nuclear forces of the Russian Federation was signed into law by Russian President Boris Yeltsin on 17 July 1999, having been adopted by the State Duma on 23 June 1999 and approved by the Federation Council on 2 July 1999. Speaking to reporters after the bill's adoption by the Duma, Roman Popkovitch, chairman of the Duma's Defense Committee, noted that for the first five months of 1999, only 20 percent of the funds allocated in the budget for the purchase of arms and military equipment had been disbursed. Hence, the need for this law, according to which a minimum of 15 percent of funds allocated for defense will be spent to develop and maintain the strategic nuclear forces. The law restricts the ability of the Defense Ministry to give a disproportionate amount of funds to favorite projects by setting a strict division of 15 percent for strategic forces and 85 percent for general-purpose forces. Popkovitch said that unless prompt action is taken, the nuclear arsenal faces "wholesale degradation" in the next 10 years. While NATO countries have continued to update their nuclear forces, Russia's nuclear force is still based on the Soviet arsenal, which is now old and no longer considered safe. But even this funding might not be sufficient. According to a high-ranking official who requested anonymity, "Because of the lack of funds, we are three years behind schedule on the Topol-M and instead of 24-hour early-warning satellite coverage, we have no more than six hours." The military likewise warns that wear and tear on the nuclear umbrella will lead to loss of the ability to withstand a nuclear strike by 2003. Article 1 of the law defines the composition of Russia's strategic nuclear forces. Article 2 establishes the nature of the defense orders that shall receive minimum funding. Article 3, which is secret, states what the minimum funding amounts shall be. Article 4 explains in detail the procedures to be used in funding the strategic forces during consideration of the draft budget for the following fiscal year, to include the following provisions: 1) expenditures on defense orders cannot be funded in amounts less than those specified in Article 3, with inflation to be factored in at the rate established by the Russian government for the corresponding period; 2) said expenditures must be indicated separately, with priority items stated as separate lines in the defense budget. Preliminary approval of the list and the funding amounts shall be obtained prior to consideration of the draft budget law in the State Duma; 3) the government must give its consent to any proposed cuts or redistribution of funds for the strategic forces during consideration by the Duma of the draft budget for the next fiscal year or when proposed amendments and supplements to the current budget are being considered; 4) the resources specified in the budget cannot be used for any other purposes, nor may they be used to settle debts from preceding years; 5) any resources not used in the current fiscal year will be carried over to the following fiscal year; and 6) if the budget law does not come into force at the beginning of the fiscal year, funding will continue at the rate in effect for the corresponding time period of the preceding year, taking into account the inflation index, and within two weeks of the budget law coming into effect, the Russian Finance Ministry will establish the difference between what has been disbursed and what should have been disbursed under the new budget law and will disburse the appropriate amount to settle the difference within a week. Article 5 provides for amendments and supplements to the law in the following circumstances: in the year 2005, once plans for the period 2006-2010 have been updated; or earlier than 2005, if the composition of the strategic forces changes, if the Russian Federation enters into international agreements, if international agreements are terminated or suspended, or if funding volumes, as established in Article 3, are adjusted for inflation. Article 6 provides for control over defense funding and states that the Russian government shall report the status of funding to the Federation Council on a quarterly basis. In accordance with Article 7, the law comes into force on its official release date.

26 August 1999
MODERNIZATION OF RUSSIAN NUCLEAR WEAPONS CONTINUES
On 26 August 1999 at a meeting with journalists at VNIIEF in connection with the 50th anniversary of the first Soviet nuclear test, Deputy Minister for Atomic Energy Lev Ryabev said that Russia's weapons are currently undergoing modernization in four different areas. The first area is safety, specifically the prevention of accidental detonations or launches. He noted that nuclear weapons have safety features that prevent their use if stolen by terrorists. The second area is extending the service life of Russia’s current nuclear arsenal. The third is continuing research and development to maintain the nuclear arsenal in the event of a test ban (through laboratory modeling.) The fourth is improvement of nuclear weapons in view of the development of anti-missile defense systems. Ryabev also called for the formation of a smaller nuclear weapons complex, noting that Russia has already reduced its production of nuclear weapons more than ten-fold. Weapons assembly facilities will be cut from four to two, and industry staff from 75,000 to 35,000 by the year 2005. Ryabev commented that Russia has received $215 million from the United States, Japan, and the European Union to assist in conversion efforts. The cities of Sarov, Snezhinsk, and Zheleznogorsk are scheduled to receive an additional $20 million in 2000 from the United States for defense conversion. With regard to nuclear waste, Ryabev said "no nuclear wastes will be brought to Russia from abroad—only spent fuel from nuclear power stations, specifically uranium 235 and plutonium. Plutonium will be extracted from the spent nuclear fuel for energy purposes. The wastes will then be vitrified and returned to the sender country."

30 August 1999
RUSSIAN NUCLEAR WEAPONS COMPLEX VITAL TO NATIONAL SECURITY
On 30 August 1999 at the 50th anniversary celebration of the first Soviet nuclear test, Russian Prime Minister Vladimir Putin told journalists that the existence of Russia’s nuclear weapons complex "remains the guarantor of national security and global peace in the current geopolitical setting." Putin believes that developing and upgrading the nuclear weapons complex is one of the main tasks facing Russia. "If we do not preserve our nuclear weapons capability in the next five to seven years, the situation will cardinally change in our country," according to Putin. At the same ceremony, Defense Minister Marshal Igor Sergeyev said that Russia’s nuclear weapons are the most modern and "the best in the world." While acknowledging that Russia is reducing its nuclear arsenal, Sergeyev noted that it would be a long process, due to "US double standards" in the nonproliferation of nuclear technologies.

1 September 1999
INTERVIEW WITH THE SRF DEPUTY COMMANDER-IN-CHIEF
In an interview with a reporter from Krasnaya Zvezda, Colonel General Vladimir Muravev discussed the significance of the law On Funding the State Defense Order for the Strategic Nuclear Forces of the Russian Federation, signed by

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President Boris Yeltsin on 17 July 1999. Muravev said that “the strategic nuclear forces of the Russian Federation are the main factor deterring aggression against our state.” Given the serious economic difficulties that the country is experiencing and the fact that only 45-50 percent of the Defense Ministry’s budget was financed in 1998, it became necessary to pass a law that would ensure targeted and stable financing for the strategic forces. This law establishes norms for determining the minimum funding necessary for defense orders, states the particulars of how the government will put together the budget for the nuclear forces, and creates the economic basis for maintaining the strategic forces at the level required to ensure the country’s security from now through 2010. Muravev stated, “Stable financing will allow planning the optimal balanced development of the nuclear triad based on further integration of attack, information, and control systems. In turn, the integration of attack and information systems with a unified system of combat troop and weapon management, together with the introduction of a unified system for using arms and military equipment, will ensure the maximum effectiveness of the strategic nuclear forces.” Muravev maintains that the law also has political significance inasmuch as it demonstrates to the world that Russia, in spite of economic hardship, will preserve its nuclear forces to guarantee its security.


28 September 1999

STRATEGIC NUCLEAR FORCES MUST BE REPLACED SOON

Colonel General Anatoly Sitnov, the head of procurement for Russia’s armed forces, told reporters at a press conference that the land- and sea-based components of the nuclear triad needed to be totally replaced by 2007, while the air component was viable until 2015. He emphasized that only by replacing the entire complement of outdated silo-based missiles with the new RS-12M2 ‘Topol-M’ [NATO designation ‘SS-27’] can continuity in the strategic nuclear forces be maintained and the proposed limits under START III be attained.


20 October 1999

MILITARY OFFICIALS SAY RUSSIA PREPARED FOR US ABROGATION OF ABM TREATY

Colonel General Vladimir Yakovlev, commander of the Strategic Rocket Forces (RSVN), told Interfax on 20 October 1999 that Russia is prepared to take "countermeasures" if the United States decides to unilaterally abrogate the ABM Treaty and deploy a limited national missile defense system (NMD). Although the United States argues that its limited NMD would not be directed against Russia, Yakovlev said that the Russian military was considering about 20 possible countermeasures "that could be put into effect without significantly increasing expenditures." Among these he mentioned reinitiating patrols by rail-mobile SS-24 ICBMs, which have been suspended since 1991, and increasing the patrol areas used by road-mobile SS-25 missiles, which are currently limited by the START I treaty. The removal of these restrictions would greatly improve the ability of these systems to overcome any US missile defense system, Yakovlev added. Yakovlev concluded that "the history of arms development provides reason to conclude that "the shield is always weaker than the sword," Anonymous Russian military sources told Interfax that they expect the United States will decide to deploy NMD, whether or not Russia agrees to amend the ABM Treaty to permit it. They contended that "it is only a matter of time" until such a decision is made publicly. [Officially, the Clinton administration has said it will not decide whether to deploy a limited NMD until June 2000.] Nevertheless, Interfax reported that many Russian military leaders do not believe that the deployment of limited NMD by the United States will decrease the effectiveness of Russia’s nuclear deterrent. The believe that the same measures that were devised a decade ago to counter the Reagan administration’s "Star Wars" initiative will prove equally effective against the planned limited NMD system. Many Russian military planners also do not believe that
the United States will be able to develop and deploy an NMD that could protect against a large-scale nuclear attack, such as Russia is capable of launching. The main impact of US withdrawal from the ABM Treaty, Russian military sources told Interfax, will be on the entire system of limitations on strategic offensive nuclear weapons. Yakovlev pointedly noted that any US violation of the ABM Treaty would threaten START I, START II, and the proposed START III agreements. Yakovlev cautioned that if these agreements were to collapse, it would cause a major decrease in military transparency between the United States and Russia, as inspections of nuclear weapons facilities would cease. Instead of amending the ABM Treaty, Russian military officials suggest intensified collaborative efforts with the United States to improve monitoring of missile developments and launches in third countries, such as the establishment of joint monitoring centers. The same day, Colonel General Valeriy Manilov, first deputy chief of the Russian General Staff, said that Moscow "will not compromise" on the provisions of the ABM Treaty. Ivashov reiterated the official Russian view that the ABM Treaty, START I, START II and START III are part of a single package, and "can only be implemented together." He concluded that Moscow views "as a threat" efforts to "destroy the existing system of arms control treaties," making a slightly veiled reference to US efforts to amend the ABM Treaty. These reports suggest that some Russian officials may be exaggerating the threat presented by the possible US deployment of NMD for domestic political purposes or to secure additional concessions from the United States.


6 December 1999
CONSULTATIONS ON NUCLEAR FORCES HELD
According to an official of the Russian Ministry of Defense, a routine meeting of specialists on nuclear issues from Russia, Belarus, Ukraine, Kazakhstan, and the United States is to take place between 6 and 9 December 1999 at the Russian National Nuclear Risk Reduction Center in Moscow. Russian and US experts meet once a year in accordance with the Agreement on the Establishment of Nuclear Risk Reduction Centers signed by the United States and the Soviet Union in 1987. This meeting was expanded to include all the parties to the START I Treaty and Lisbon Protocol and will deal with issues such as notification of ballistic missile launches, disarmament-treaty compliance, and the functioning of data and signal transmission systems.

—Vladislav Kuznetsov, ITAR-TASS, 6 December 1999; in "Experts to Discuss ICBM Launch Notifications," FBIS Document FTS19991206000145.

1998
6 October 1998
MASLYUKOV LINKS STRATEGIC NUCLEAR MODERNIZATION WITH START II
First Deputy Prime Minister Yuriy Maslyukov told a 6 October 1998 press conference that "the government of Russia and the Federal Assembly should jointly agree on a program of re-arming the Strategic Nuclear Forces, by guaranteeing its financing." Maslyukov noted that modernization was imperative, because the "existing strategic nuclear forces are aging and suffer physical wear and tear and in seven to eight years time, the country will have not a single missile, not a single submarine, not a single bomber left that was built in Soviet times." To compensate for this mass obsolescence of the existing nuclear forces, Maslyukov said that it is necessary to ensure, starting with 2000, the annual commissioning of 35-40 Topol-M missiles and, toward the end of the next decade, to
guarantee the building of at least several Yuriy Dolgorukiy-type [Borey-class] submarines. Maslyukov said, "along with rearmament of Russia's strategic nuclear forces, it is necessary to seek in a diplomatic way a limitation and reduction of the nuclear potential of the United States." According to him, START II ratification is an important part of such a diplomatic approach. He added, however, that rapid opening of START III negotiations and continued US adherence to the 1972 ABM Treaty would also be necessary to guarantee the preservation of "mutual nuclear deterrence." Maslyukov warned that "the world will not understand" if Russia now rejects START II, and said that doing so would hamper efforts to prevent further nuclear proliferation in the wake of the May 1998 nuclear tests in India and Pakistan.


21 October 1998

MILITARY REFORMS MAY INCLUDE STRATEGIC NUCLEAR FORCES

On 21 October 1998 Russian Defense Minister Igor Sergeyev said that a joint command for strategic nuclear forces could be created as part of on going military reforms. Russian armed forces are currently made up of four services-the strategic rocket forces, naval, air, and ground forces. A three-service structure composed of the navy, air force, and army will be created, and the new structure will "reflect the spheres in which the armed forces are used." Sergeyev proposed placing control of strategic nuclear forces under a unified command structure. According to Nezavisimaya gazeta, Commander in Chief of the Strategic Rocket Forces Colonel General Vladimir Yakovlev "has been the chief advocate" of the new structure and may be "the most realistic candidate" to lead it.


November 1998

LAW ON FINANCING THE STRATEGIC NUCLEAR FORCES OF THE RF UNTIL 2010

In the 6-12 November 1998 issue of Nezavisimoye voennoye obozreniye it was reported that the Russian Duma Defense Committee, in cooperation with the Ministry of Defense and the Ministry of Atomic Energy, agreed on the final version of a proposed new federal law On Financing the Strategic Nuclear Forces of the Russian Federation until 2010. Yuriy Maslyukov noted that acceptance of this law is one of the necessary conditions for Russia to consider taking practical measures within the framework of START II. The proposed law includes measures for determining the size of the SRF and a number of other programs, including methods to support combat readiness of striking systems; defense and support systems; development and purchase of weapons and weapons systems, including nuclear munitions; provisions for nuclear safety; and capital construction and reconstruction of SRF facilities.


5 November 1998

YAKOVLEV: STRATEGIC NUCLEAR FORCES UNIFICATION REDUCES DEFENSE EXPENDITURES

On 5 November 1998, Nezavisimoye voennoye obozreniye published an interview with Commander in Chief of the Strategic Rocket Forces (SRF) Vladimir Yakovlev. According to Yakovlev, the decision to place the SRF, the Space Forces, and the Missile Space Defense Forces under a single command has reduced defense expenditures. Yakovlev stated that "before the unification, these three components took 19.3 percent of our defense budget,"
compared to 15 percent after unification. Yakovlev said that the decreased budget was "achieved by introducing uniform technical principles and a uniform command and control system." According to Yakovlev, the uniform technical principle resulted from an audit of "the scientific research and experimental design operations," which uncovered "parallel research" that could be combined. The combination of research and development projects resulted in "a savings of 290-300 million rubles." The unified command also reduced the "administrative apparatus [of the three armed forces] by 32 percent in 1997 and by 10 percent in 1998. Yakovlev stated that reductions in combat units and logistical formations saved 284 million rubles per year. The creation of the Special Purpose Separate Missile Warning Army from the Missile Defense Corps and Space Monitoring Division reduced defense spending by 100 million rubles a year. In northern Russia, tracking ranges of the Air Forces, Air Defense, Military Space Forces, Strategic Rocket Forces, and Navy were consolidated into a "uniform northern zone." The new tracking network, which is headquartered at Plesetsk, saves Russia 40 million rubles. Yakovlev stated that "military economic policy is becoming the basis of our [the SRF’s] activities." According to Yakovlev, further reforms should concentrate on the development of a uniform command and control system, and he added that the development of a standardized missile "is the future of economical and effective Strategic Nuclear Forces and the Armed Forces as a whole."


6 November 1998

SERGEYEV PROPOSES COMMAND CONSOLIDATION FOR RUSSIAN STRATEGIC FORCES

Interfax reported on 6 November 1998 that Defense Minister Igor Sergeyev proposed reorganizing the armed forces into a three-service structure and forming a Unified Main Command of the Strategic Deterrence Forces. Sergeyev met with President Boris Yeltsin on 3 November 1998 in Sochi to discuss military reform, and Yeltsin agreed to Sergeyev’s proposals. Moskovskiy Komsomolets published an excerpt from Sergeyev’s letter to Yeltsin in which the defense minister argued for "the transition to a three branch structure for the Armed Forces along with the simultaneous creation" of a Unified Main Command of the Strategic Deterrence Forces. Proponents of Sergeyev’s proposal argue that a unified command structure would reduce personnel by seven to 12 percent, and "allow army training to be more efficient." According to Sergeyev’s supporters, the Unified Main Command would cut duplication in research and development, thereby reducing the cost of upgrading strategic nuclear forces by 15-20 percent. Advocates further insist that the Unified Main Command would ensure that "control over the nonproliferation of missile and nuclear technologies [is] more centralized." Formation of the new command would occur in two phases: the first stage would create a management body, and the second stage would place responsibility for Russia’s nuclear forces as a whole on the Unified Main Command. In particular, the Ministry of Defense’s 12th Main Directorate, which is responsible for nuclear security in the armed forces, will fall under the Command’s jurisdiction. First Deputy Defense Minister Nikolay Mikhaylov convened a meeting of the Defense Ministry’s Collegium on 6 November 1998 to protest Sergeyev’s proposals, which "struck a blow against the self-esteem of the commanders-in-chief who today have their own nuclear forces." The Air Force and Navy leadership also expressed skepticism that "some sort of unified command [would] be effective, at a moment when the army and navy are crumbling away before their very eyes." Opponents further note that the law On Defense and Yeltsin’s edict On the First Measures to Reform the Russian Federation Armed Forces make no reference to the creation of a unified command.

30 December 1998

RUSSIAN OFFICIAL RULES OUT DEPLOYMENT OF NUCLEAR WEAPONS IN BELARUS

Russian Deputy Minister for CIS Affairs Igor Savolskiy told a press conference on 29 December that Russia has no plans to deploy nuclear weapons in Belarus in the event that the two countries reunite. Savolskiy was answering a question about the possible deployment of Russian nuclear weapons in Belarus following the release by Russian President Boris Yeltsin and his Belarusian counterpart Alyaksandr Lukashenka on 25 December 1998 of a declaration calling for the accelerated drafting of a "treaty of unification" between Russia and Belarus. Savolskiy said that although Russia and Belarus would continue joint military cooperation, "the decision that Russia will be the sole CIS nuclear power will not be questioned by anyone." Belarus has signed and ratified the NPT as a non-nuclear weapons state, and in accordance with the Lisbon protocol to START I, agreed to the removal of all former Soviet strategic nuclear weapons from its territory. Despite Savolskiy's political declaration, the international treaty obligations of Russia and Belarus do not appear to preclude the deployment of Russian nuclear weapons on Belarusian territory if both countries should decide to make such a deployment. The NPT does not prohibit the deployment by a nuclear weapon state of nuclear weapons under its control on the territory of a non-nuclear weapon state, a point insisted on by the United States during the negotiation of the treaty in the 1960s. As a result, the United States is permitted to deploy tactical nuclear weapons on the territory of non-nuclear signatories of the NPT, such as Germany and the Netherlands. A small number of US nuclear weapons are still based in these countries. By extension, Russia could argue that it is permitted to deploy nuclear weapons in Belarus under the NPT, if the two countries were to jointly reverse their current policy stance and agree on such a deployment.


1997-1993

11 February 1997

SECURITY COUNCIL SECRETARY ENDORSES NUCLEAR FIRST-USE POLICY

In an interview with the official government newspaper Rossiyskaya gazeta, Russian Security Council Secretary Ivan Rybkin said that Russia reserves the right to use nuclear weapons in response to an attack with conventional weapons. "Everyone should know that if there is a direct challenge, our response will follow a full program, so to say, and we reserve the right to chose what weapons in our arsenal to use, including nuclear weapons," said Rybkin. The Security Council Secretary added that "needless to say, I am not talking about launching a pre-emptive strike," but emphasized that "if some aggressor were to unleash a conflict against us using conventional weapons, we might use nuclear weapons to inflict a decisive retaliatory strike." He concluded that it was particularly important to reinforce this nuclear option under current conditions, when the Russian armed forces "undergoing reform, lack the power they had in the past." Rybkin's statement, although unusual for its public candor, did not mark a major change in official Russian policy, since the 1993 draft principles of a new Russian military doctrine approved by Yeltsin in 1993 had provided for the first use of nuclear weapons under certain circumstances (see database entry below).


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1996/1997
DEFENSE BUDGET FOR '97 LESS THAN HALF OF AMOUNT REQUESTED
Russia's 1997 defense budget allows for defense spending of 101 trillion rubles ($20 billion), which is less than half of the amount requested by the defense ministry (260 trillion rubles). Defense spending for 1996 is estimated at 80 trillion rubles ($17 billion).

14 June 1996
YELTSIN SIGNS NATIONAL SECURITY DOCUMENT
Yeltsin signed the Russian Federation President's Message to the Federal Assembly on National Security. According to this document, the main objective of Russia's national security policy is the formation of an external environment favorable to the country's internal development. Russia condemns military confrontation and does not seek to maintain quantitative parity in armaments and armed forces with other leading states, but it upholds the principle of realistic deterrence based on determination to use its armed forces in order to counter aggression. Russia consistently pursues a policy of nuclear deterrence, maintaining strategic, operational-tactical and tactical nuclear weapons at a sufficient level for deterrence. The Russian Federation retains its status as a nuclear power in order to prevent nuclear attack or major conventional armed-aggression against it, or its allies, and also to provide nuclear guarantees for allied states within the CIS.
—"Russian Federation President's Message to the Federal Assembly on National Security," Nezavisimaya Gazeta, 06/14/96, pp. 7-8; in FBIS-SOV-96-116, 6/14/96.

7 August 1996
KOKOSHIN OUTLINES ROLE OF RUSSIAN MILITARY
First Deputy Defense Minister Andrey Kokoshin outlined the role and the objectives of the Russian armed forces in an article in Segodnya. Kokoshin stated that Russia's central goals are to ensure national security and to attain the highest possible place in the hierarchy of the world's most developed states. Kokoshin sees military power as a crucial instrument in achieving these goals. The main role of the Russian armed forces is to deter any military aggression by a credible demonstration of military capability and readiness to use it, and to defeat the aggressor in case of attack. The objectives of the Russian armed forces are to promote various regional balances of power, consistent with Russia's national security interests and advancing international stability. Among the potential threats to Russia's national security Kokoshin names the eastward expansion of NATO; the changing system of international relations in the Asia-Pacific region and along Russia's southern borders; and the threat of proliferation of nuclear and other weapons of mass destruction and their means of delivery. Kokoshin suggests that the main objective for Russia's Armed Forces reform to the year 2005 is creating a military with strong and technically advanced conventional forces, and integrated nuclear deterrence forces, that ensure retaliation in case of large-scale aggression against Russia. Development of an effective missile attack warning system, and reliable and survivable nuclear weapons command and control, is essential for Russian nuclear forces. Although Kokoshin assigns a crucial role in preventing aggression against Russia to the nuclear forces, he does not imply the need for quantitative increase in nuclear weapons. Within Russia's military expenditures in 1996-2002, the Defense Ministry plans to devote more funds to research and modernization of the existing armaments and military technology as well as combat and operational training.

20 August 1996
RODIONOV CALLS NUCLEAR FORCES PRIMARY DETERRENT

Related content is available on the website for the Nuclear Threat Initiative, www.nti.org.
The new Russian Minister of Defense, Igor Rodionov, declared that Russia would prioritize maintenance of its strategic nuclear forces as the nation's primary military deterrent, while significantly reducing conventional forces. —"Rodionov on the Army's Future," Jamestown Monitor, 8/20/96.

3 November 1993
RUSSIAN MILITARY DOCTRINE ENUMERATES POTENTIAL THREATS
The doctrine maintains Russia's commitment to protect all vital interests, including sovereignty, independence and territorial integrity from outside aggression by any means necessary. Russia pledges not to use military force, except in cases of individual and collective self-defense. Russia is in favor of nuclear disarmament, but only on a multilateral basis. The doctrine places great emphasis on Russia's nuclear self-defense capability. The doctrine lists possible external threats to Russia, which include attacks on Russian military installations on foreign territory, local wars, ethnic conflicts, territorial claims, the proliferation of weapons of mass destruction and the means to transport and manufacture these weapons.

3 November 1993
NEW DOCTRINE REVERSES RUSSIAN POSITION ON FIRST USE OF NUCLEAR WEAPONS
President Yeltsin approved a new military doctrine which abandons the former Soviet Union's "no first use policy." The new doctrine guarantees that Russia will not use nuclear weapons against NPT signatory countries and non-nuclear nations except in two instances; first, if a non-nuclear state which has an alliance with a nuclear state attacks Russia, Russia's armed forces, or Russia's allies and second, if a non-nuclear state and a nuclear state both attack Russia. The new doctrine does not rule out first use of nuclear weapons against a nuclear state.

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